

MONMOUTHSHIRE COUNTY COUNCIL

DRAFT STATEMENT OF ACCOUNTS

2024/25



monmouthshire
sir fynwy

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1 NARRATIVE REPORT

1.1 Introduction

Monmouthshire County Council's Statement of Accounts provides a record of the Council's financial position for the year. This section of the document supplements the financial information contained in the accounts, with the aim of providing an overview of the more significant financial and accounting issues which affected the Council during the year.

Key facts about Monmouthshire



Monmouthshire is the most South Eastern County in Wales covering the area from the main towns of Abergavenny & Monmouth in the North to Chepstow & Caldicot in the South. It is a predominantly rural County covering an area of 880sq miles and serving a resident population of just over 94,000.

The majority of the Council's administrative and political functions are carried out at County Hall at The Rhadyr, near Usk, Monmouthshire.

Political and management structure

The Council uses a Leader and Cabinet (Executive) governance model, with the Cabinet comprised of elected members, who each have lead responsibility for an area of the Council's business, including the Leader. Council determines the Authority's policy framework and budget and other constitutional functions. Below Cabinet and Council level there are a number of committees and panels that fulfil various scrutiny, statutory oversight and regulatory functions.

Following the Local Government elections in May 2022, there are 46 locally elected councillors representing 39 Monmouthshire wards who sit on the various committees of the Council, with the current political make-up of the Council being 21 Labour; 19 Conservative; 4 Independent; 2 Green Independent.

The Cabinet and elected members are supported by the Council's Strategic Leadership Team which is led by the Chief Executive. For management purposes the Council's operations are organised into Service Areas each of which is headed by a chief officer reporting to the Chief Executive. The Service Areas with a brief overview of their budget and functions are:

Social Care & Health

£68.4m

Adult services

Children's services

Public protection

Resources & performance

Learning, Skills & Economy

£65.2m

Schools and Early Years provision

Emergency Planning

Standards

Economy, Employment & Skills

Infrastructure & Place

£26.2m

Enterprise, Housing & Community Animation

Facilities & Fleet Management

Neighbourhood services

Placemaking, Highways & Flood



1.2 Operational Performance for the Year

The Council's Community & Corporate Plan 2022-28 sets the Council's purpose and objectives focused on the well-being of current and future generations. The commitments in the plan will continue to inform the council's medium-term financial strategy to ensure that our spending follows clear priorities.

The Community & Corporate Plan establishes a clear purpose to become a net-zero county, supporting well-being, health and dignity for everyone at every stage of life. This is supported by six well-being objectives. A summary of the progress being made against these during 2024/25 is outlined below:

A fair place to live

- We have rolled out universal free school meals to all primary school pupils in Monmouthshire. The proportion of children having these free meals has maintained at 75%
- We have supported children and young people in the school holidays with free or low-cost play provision. Over 2,400 children have benefitted from these sessions.
- We have distributed 360 meal kits containing 1,400 meals to residents struggling with the cost of living and food insecurity.

A green place to live

- Our residents have recycled 72.2% of household waste. This is well above the national target of 70%
- We have created or enhanced 19 active travel routes in the county to provide more opportunities for residents to walk and cycle
- We have increased the percentage of our vehicle fleet which is ultra-low emission from 14% to 16.5% as part of our commitments to reduce our carbon emissions

A thriving & ambitious place

- We supported 82 people into employment during the year through a range of training and support
- We supported young people who were not in employment, education or training (NEET) into employment. Overall, 3.1% of school leavers in Monmouthshire are NEET. We will use the tools available to us to try and prevent young people becoming NEET
- We provided support to 89 pre-start-up and existing local businesses to help them develop and grow

A safe place to live

- We have prevented 71% of homeless applications from becoming homeless, the same as the previous year
- We have decreased the number of homeless households in Bed & Breakfast accommodation by over 60% during the year, from 46 to 20 households

A connected place where people care

- We have provided care and support for adults requiring social care services. 84.7% of adults we support are happy with the care and support they receive
- We have provided early help to support families through our Building Stronger Families service. 100% of families involved reported positive outcomes following intervention
- We delivered 309 packages of reablement to support people to regain independence, of which 55.7% of packages mitigated the need for further support

A learning place

- We have worked with schools to support pupils to attend schools. Pupil attendance at our primary schools was 93.6%. Pupil attendance at our secondary schools remains lower at 88.2%. We are providing continued support to increase attendance
- We have built a new 3-19 school in Abergavenny that will provide wide ranging education and support to 1,900 pupils, including for those with complex learning needs
- We are continuing to develop adult learning by supporting 909 learners to participate in community education courses

1.3 Financial Performance for the Year

Revenue Budget for 2024/25

The 2024/25 financial year has seen the continuation of financial headwinds which are impacting upon the Council's service operating environment.

The ongoing cost of living crisis and broader socio-economic challenges are increasing demand for Council services, especially in Children's and Adult Social Care, Homelessness, and Additional Learning Needs. Pressures from the wider public sector, particularly Health, are adding complexity to social care needs. Despite falling headline inflation, some services still face rising costs and supply chain issues. High interest rates, expected to persist longer than initially forecast, add financial strain. Additionally, staff shortages continue to affect some Council departments.

The first two financial updates received by Cabinet in October and December indicated significant pressure on the Council's budget of between £3m and £4m. Cabinet subsequently endorsed mitigating action to develop a structured approach to tackling the forecast deficit through a range of budget recovery measures.

In February 2025 Cabinet received the third financial update for the year outlining a reduced forecast deficit of £1.593 million. This was reflective of favourable movements within the majority of service budget areas, where successful budget recovery action and additional grant income had been notified.

At outturn, the Council has successfully mitigated the overall cost pressures through these ongoing targeted actions, and through additional unbudgeted grants and contributions. This has culminated in a gross expenditure budget surplus of £1.239 million prior to transfers to reserves, representing a 0.6% variance against the approved budget.

Further details on the outturn position are provided in the July 2025 budget outturn report to Cabinet.

	Revised Budget £000	Actual £000	Variance £000
Net Expenditure:			
Net cost of services (as per internal management reporting)	212,321	211,781	(540)
Interest and Investment Income	(1,176)	(1,317)	(141)
Interest Payable and Similar Charges	7,252	7,049	(203)
Charges Required Under Regulation	6,230	6,779	549
Borrowing Cost Recoupment	(3,883)	(4,725)	(842)
Earmarked Contributions to/(from) Reserves	(533)	(379)	154
Net Revenue Budget	220,211	219,188	(1,023)
Financed by:			
General government grants	(91,149)	(91,149)	0
Non-domestic rates	(34,871)	(34,871)	0
Council tax	(102,601)	(102,265)	336
Council Tax Benefit Support	8,410	7,858	(552)
Net Financing Budget	(220,211)	(220,426)	(215)
Year-end Surplus	0	(1,239)	(1,239)
Year-end Transfer to Earmarked Reserves	0	742	742
Year-end transfer to Council Fund	0	497	497
Council Fund (surplus)/deficit - Non Schools	0	0	0
Council Fund (surplus)/deficit - Schools	0	3,187	3,187

Council Fund (surplus)/deficit - Total	0	3,187	3,187
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The net cost of services in the table above of £211.781m is reported on a management accounting basis, i.e. the same basis as the budget reports that Cabinet receive during the year. The net cost of services in the Comprehensive Income and Expenditure (CIES) of £209.289m is different because these accounts are prepared on a financial accounting basis, which is specified and governed by accepted accounting guidelines.

Note 11.1 to the accounts shows how these figures reconcile.

Level of general and specific reserves/balances

The following summarises the Council's general and earmarked reserve balances.

Reserves & balances	2022/23 £000	2023/24 £000	2024/25 £000
Council Fund Balance	11,105	10,388	10,885
School Balances	4,256	(905)	(4,092)
Earmarked Reserves	11,549	9,359	9,440
Total Usable Reserves & balances available for Revenue Purposes	26,909	18,842	16,233

The level of the Council Fund reserve stood at £10.4m at the start of 2024/25, excluding delegated school balances. This represented 5% cover as a proportion of the Council's 2024/25 net revenue budget and was in line with the recommendations of the approved Medium Term Financial Strategy.

The final revenue budget proposals for 2024/25 did not include any use of the Council Fund reserve to balance the budget which was in line with the budget planning framework agreed by Cabinet. The budget did include £1.122 million of planned use of earmarked reserves in support of one-off revenue expenditure.

In determining the allocation of the outturn position, priority was given to strengthening the Council's financial sustainability. The focus has been on mitigating potential financial risks and enhancing the medium-term financial outlook. These will provide greater resilience against future uncertainties and support strategic investment in key service priorities over the The level of the Council Fund at the end of 2024/25 represents 5% of the Councils net revenue budget and is considered to be at a prudent level to cover future risks.

Further information on reserves can be found in Section 10 of the accounts.

Schools: The following table summarises the schools year-end balances position by school type:

School Balances	Number of schools	2022/23 £000	2023/24 £000	2024/25 £000
Comprehensives	3	1,259	(976)	(1,366)
Middle	1	0	0	(1,386)
Primaries	30	3,027	1,142	306
Other	1	(31)	(742)	(1,645)
Total	35	4,257	(576)	(4,092)

Schools continue to face significant budget pressures, particularly in respect of attendance, behaviours and increased additional learning needs. This has required increased staff and specialist resources to tackle the issues presenting and increased the overall costs of provision. Higher than budgeted pay awards have also impacted upon budgets.

The 2024/25 financial year has culminated in a £3,187,000 draw on school's balances, resulting in the cumulative deficit balance increasing to £4,092,000 and with fifteen of thirty-five schools now holding deficit balances.

The ongoing budget challenges at Chepstow Comprehensive, King Henry VIII School, and the Pupil Referral Service remain a concern. The Local Authority continues to work closely with representatives from these schools to implement agreed budget recovery plans. It is acknowledged that, due to the scale of the challenges, the recovery process will take longer than initially anticipated.

The Authority continues to work closely with all schools of concern to aid in the return to more sustainable budget plans over the medium term without impacting on educational standards. This will continue to be informed by the ongoing review of school's budgets as part of the periodic update of the medium-term financial plan.

Capital expenditure & financing

In addition to revenue spending the Council also spent £48.8m on its assets which is detailed below along with the corresponding finance streams:

2023/24 £000		2024/25 £000
	Expenditure	
28,192	Schools modernisation programme	21,801
11,941	Infrastructure	10,749
8,357	Asset management schemes	5,162
1,481	Inclusion schemes	2,872
503	ICT schemes	641
8,976	Regeneration schemes	2,676
1,209	Vehicles	930
4,193	Other	3,975
64,851	Total Expenditure	48,806
	Financing	
(6,472)	Capital receipts	(4,275)
(12,095)	Borrowing and Finance Lease Commitments	(17,019)
(45,758)	Grants and Contributions	(27,230)
(527)	Revenue and Reserve Contributions	(282)
(64,852)	Total Financing	(48,806)

Significant capital receipts

No significant capital receipts were received during the year. Multiple small disposals totalled £264,000. The Council currently utilise its capital receipts reserve to support the ongoing investment priorities in line with its approved Community & Corporate plan.

Non-current assets

The Council has a policy of revaluing all Land & Building assets every five years on a rolling programme. During 2024/25 the valuations included Community Centres, Comprehensive & Primary Schools, Corporate Facilities, Hubs & Public Contact Centres, Leisure & Outdoor Education Centres, Museum & Theatres and Nurseries & Play Groups. The programme for subsequent years is as follows:

- 2025/26 – Community Centres, Corporate Facilities, Leisure & Outdoor Education Centres and Recreational Spaces
- 2026/27 – Primary Schools, Recreational Spaces, Public Conveniences, Nurseries & playgroups and Cemeteries

In addition to the assets individually revalued a program of indexation has been undertaken on the remaining land & building assets to uplift values. Significant inflation in recent years increases the risk that the carrying values of non-revalued assets may be materially different to the current value. This has been addressed by uplifted DRC asset values in line with the relevant movements in the BCIS' All In Tender Price Index.

In addition to this rolling asset revaluation programme, an annual review is also undertaken of our assets for any significant changes in their use. The investment property portfolio is assessed annually by the Authority's Estates section to ensure the value is accurately reflected in the accounts.

During the year the value of our non-current assets has increased from £524.9m to £568.9m. The increase arises from recognising the in-year asset expenditure of £40.3m, £2.6m of newly recognised Right of Use assets, the rolling programme of revaluations increasing their held value by £19.1m, additional Land & Building uplift of £4.4m; offset by depreciation of £15.9m and impairment of £5.8m, and book value of disposals of £0.7m.

Effective from 1 April 2024, the Council implemented the IFRS 16 accounting standard, which mandates that lessees recognise the majority of leases on the Balance Sheet. In accordance with this standard, Right-of-Use (RoU) assets have been recognised for leased properties, vehicles, and equipment where the Council retains control over the use of the asset for a specified period in exchange for payment. This change has resulted in an increase in the reported value of Property, Plant, and Equipment on the Balance Sheet.

Borrowing arrangements and sources of funds

The Council's overall borrowing, on a principal valuation basis, totalled £204.5m as at 31st March 2025 (£175.9m as at 31st March 2024), comprising of the following:

31st March 2024 £000		31st March 2025 £000
126,236	Public Works Loan Board	146,792
3,081	Market Loans & Bank loans	0
4,739	Welsh Government	3,741
38,830	Local Government bodies	50,949
3,000	Special Purpose Vehicle	3,000
175,886	Total borrowing	204,482

Further information on borrowing arrangements is disclosed in notes 13.3 and 13.4 to the accounts. The Council continues to operate within its limits as set according to the Local Government Act 2003 and the CIPFA Prudential Code.

Collection of Council Tax and Non-Domestic Rates

The Council Tax bill for Monmouthshire County Council in 2024/25 (including amounts raised for Police and Community Councils) was £2,110.67 (£1,959.94 in 2023/24) for properties in valuation Band D. We collected 96.1% in year of the total due (96.7% 2023/24). Our in-year collection rate for Non-Domestic Rates was 94.8% in 2024/25 (96.9% in 2023/24). During the year £216,000 Council Tax and £312,000 Non-Domestic Rates debts were written off (£53,000 and £0 in 2023/24).

Pension Liabilities

In accordance with accounting standards, the Council is required to recognise the cost of retirement pensions when it becomes committed to them, rather than when payments are made. An independent actuary estimates these figures for Monmouthshire. For 2024/25, a net surplus of £83.4 million has been reported, compared to £5.98 million in 2023/24.

In line with IFRIC 14 – IAS 19, which addresses the limit on a defined benefit asset, minimum funding requirements, and their interaction, any surplus must be adjusted for committed past service contributions. This adjusted surplus is then assessed against the economic benefit available through reduced future contributions to determine whether an additional liability should be recognised. As a result, an adjustment has been made to reflect the asset ceiling. After accounting for this and the present value of unfunded benefits, a total net liability of £53.2 million is reported.

Between 1 April 2024 and 31 March 2025, the Council's share of the combined net surplus of the Greater Gwent Pension Funds increased by £89.4 million. This was driven by a £27.6 million rise in scheme assets and a £61.4 million reduction in scheme liabilities. The improvement reflects stronger performance across equities, bonds, and infrastructure investments. .

The most recent actuarial valuation that informs the accounts was conducted as of 31 March 2022 and will inform employer contribution rates through to 31 March 2026. Further information is provided in Section 14 of the Notes to the Accounts.

1.4 The Financial Outlook

2025/26

The budget round for 2025/26 was the third successive year that the Council has needed to tackle gross expenditure pressures of £20m+. Whilst the Council has in the past regularly dealt with financial challenges in the order of £5m - £10m in an annual planning cycle, the level of sustained increase in demand for high-cost services continues to put a strain on the Council's finances.

Given the nature and extent of the cost pressures faced for 2025/26 and the broad range of budget savings proposals being proposed, Cabinet reached out and purposefully engaged with a wide range of different interest groups and communities within Monmouthshire. The feedback received was considered and addressed in the final budget.

The Council was required to make difficult choices balancing the levels of service delivery, fees and charges, reserve usage, and Council Tax levels. As part of the process the Council approved an annual Council Tax increase of 7.8%, which increased the annual band D charge by £131.56 to £1,818.26 (excluding amounts raised for Police and Community Councils). Cabinet committed to maximising its efforts to ensure that individuals and households eligible for council tax exemptions or reductions claim the benefit available to them.

In respect of the Council's forward capital programme this has been constructed to principally support the Schools modernisation programme, Disabled Facilities Grants, Asset management and Infrastructure. The Council has a good track record of securing external capital grant funding and this will continue through 2025/26 to support wider regeneration within Active travel, town centre regeneration and wider infrastructure improvements. £65.1m is budgeted to be spent in 2025/26, inclusive of budget carried over from 2024/25.

The Medium Term

The Council's financial planning has been shaped by a consistent and disciplined approach in response to a prolonged period of fiscal constraint. Since the 2009 financial crisis, the Council, like many across Wales and the UK, has operated within a challenging financial environment. Over the period from 2010/11 to date, the Council has delivered over £83 million in budget savings. In the last two financial years alone, it has absorbed more than £31 million in cost pressures.

Despite these pressures, the Council has maintained a strong track record in delivering value for money and managing public resources effectively. It has successfully navigated the impacts of austerity, economic recession and the COVID-19 pandemic.

Looking ahead to 2026/27, the financial outlook remains uncertain. Significant changes at both national and local levels are expected to influence the Council's operating environment, including economic conditions, policy shifts, additional responsibilities and changes in demographic trends.

The medium term outlook remains very uncertain at the current time. Budget assumptions have been revised and based on the premise that inflation will remain under control and that public spending by UK Government and the consequential impact on local government in Wales are in line with independent analysis. There are a lot of downside risks that could still play out which could adversely impact further the budget shortfalls modelled over the medium term.

With reserve levels comparatively low and the scope for further efficiencies increasingly constrained, the Council faces a significant financial challenge. Addressing this will require a deliberate and forward-looking response - one that prioritises long-term reform, financial resilience and the transformation of service delivery.

The Council's evolving programme of change, underpinned by strong financial governance, provides the strategic framework through which services will be reshaped to meet resident needs within available resources. This programme is not only a response to financial pressures but also a proactive effort to modernise and improve outcomes.

South East Wales Corporate Joint Committee (SEWCJC)

The Cardiff Capital Region City Deal was originally established as a Joint Committee through a Joint Working Agreement on 1 March 2017. This partnership includes the ten local authorities in South East Wales, including Monmouthshire County Council.

As of 18 March 2024, the City Deal transitioned into a Corporate Joint Committee (CJC). The public-facing name of the body is Cardiff Capital Region (CCR), while its legal designation is the South East Wales Corporate Joint Committee (SEWCJC).

Monmouthshire County Council contributes 6.1% to the £120 million investment programme, based on its share of the regional population. The Council is also responsible for funding its share of the annual costs associated with this investment. The development and oversight of the programme are managed by the CJC Regional Cabinet.

The revenue contribution required during the year was £78,568 (£78,568 in 2023/24). The capital contribution to the project was not required during 2024/25, as was the case in 2023/24, due to reprofiling of the investment pipeline.

The Council has incorporated its proportionate share of income, expenditure, assets, liabilities, reserves, and cash flows related to the SEWCJC within its single-entity financial statements and disclosures. Further details are provided in Note 16.6 of the Accounts.

1.5 The Accounting Statements

The Authority's accounts for the year are set out in sections 5 to 17. They consist of:

Movement in Reserves Statement

This statement shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. This is different from the statutory amounts required to be charged to the Council Fund Balance for council tax setting. The Net Increase/Decrease before Transfers to Earmarked Reserves line shows the statutory Council Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the council.

Comprehensive Income and Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations. This may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the authority. The net assets of the authority (assets less liabilities) are matched by the reserves held by the authority. Reserves are reported in two categories:

- The first category of reserves are usable reserves, i.e. those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt).
- The second category of reserves is those that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

Notes to the Accounts

The core financial statements outlined above are supported by notes to further assist the reader in interpreting the Authority's financial position for the year ended 31st March 2025. The notes are sectioned to aid the user of the accounts to navigate the extensive supporting notes.



Jonathan Davies
Head of Finance (Acting S151 Officer)

30th June 2025

Date

2 STATEMENT OF RESPONSIBILITIES

2.1 The Authority's Responsibilities

The Authority is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs, in line with statute this is the Section 151 Officer;
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- approve the Statement of Accounts.

2.2 The Section 151 Officer's Responsibilities

The Section 151 Officer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the *CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom* (the Code).

In preparing this Statement of Accounts, the Section 151 Officer has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Local Authority Code.

The Section 151 Officer has also:

- kept proper accounting records which were up to date; and
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

APPROVAL OF STATEMENT OF ACCOUNTS

I certify that the accounts set out within sections 5 to 17 gives a true and fair view of the financial position of the Council as at the 31st March 2025 and its income and expenditure for the year ended 31st March 2025.



Jonathan Davies
Head of Finance (Acting S151 Officer)

30th June 2025

Date

ANNUAL GOVERNANCE STATEMENT

2024/25

Date of Report Issue

24th June 2025

Report Status

Draft v4

Report Author

Jan Furtek, Acting Chief Internal Auditor



Executive Summary


This Annual Governance Statement confirms that Monmouthshire County Council (the 'Council') has, for the financial year 2024/25, conducted a review of its governance arrangements which concluded that these arrangements accorded with the principles as set out in the Councils Code of Corporate Governance. Consequently, the Council's overall governance arrangements are assessed as being **effective** and provide a sound framework for delivering services to the citizens of Monmouthshire. This statement outlines the Council's responsibility for ensuring proper standards and the safeguarding of public money, as well as the arrangements for the management of risk.

There have been a small number of changes to the Senior Officers within the Council during the period, all of which have benefitted from robust succession planning with consequential interim amendments being made to the Strategic Leadership Team structure. A permanent restructuring of the Strategic Leadership Team will be completed during the Summer of 2025 to strengthen executive oversight.

The effective governance arrangements as set out in the body of this document have been operated continuously through the year and up until the date of the 2024/25 Report and Accounts. The remainder of this document sets out further detail of the review of the Council's governance arrangements. In undertaking its review of governance, the Council considered each of the principles set out within the Code of Corporate Governance and assessed what the Council has in place to support each of the Principles, its effectiveness and any areas for future improvement. In summary the Council has concluded as follows:

Principle	Rating	Movement from Previous Year	Number of Areas for Improvement
A. Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law	Good	↓ (Previously Very Good)	
B. Ensuring openness and comprehensive stakeholder engagement	Very Good	↔	
C. Defining outcomes in terms of sustainable economic, social, environmental and cultural benefits	Very Good	↔	
D. Determining the interventions necessary to optimise the achievement of the intended outcomes	Very Good	↔	
E. Developing the entity's capacity, including the capability of its leadership and the individuals within it	Good	↑ (previously adequate)	
F. Managing risks and performance through robust internal control and strong public financial management	Very Good	↔	
G. Implementing good practices in transparency, reporting, and audit to	Very Good	↔	

Monmouthshire County Council - Annual Governance Statement (2024/25)

Principle	Rating	Movement from Previous Year	Number of Areas for Improvement
deliver effective accountability			
Overall	Very Good		

Overall, the governance arrangements in place at Monmouthshire County Council continue to be regarded as being fit for purpose.

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- 1 This Statement has been prepared in accordance with guidance produced by the Chartered Institute of Public Finance and Accountancy (CIPFA) and the Society of Local Authority Chief Executives and Senior Managers (SOLACE), the 'Delivering Good Governance in Local Government Framework 2016' and Delivering Good Governance in Local Government Guidance Notes for Welsh Authorities 2016'. It embraces the elements of internal financial control required by the 'Code of Practice on Local Authority Accounting in the United Kingdom'.
- 2 The Statement itself demonstrates that Monmouthshire has governance arrangements in place to meet the challenges of the governance principles and that a review has been undertaken to assess the effectiveness of those arrangements. We have demonstrated that in most areas we have effective governance arrangements in place which are continually improving, but also recognise that there is further work to do. Progress against the 2023/24 Action Plan is shown on page 33.

Scope of Responsibility

- 3 Monmouthshire County Council (the Council) (MCC) is responsible for ensuring that its business is conducted in accordance with the law and proper standards, that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The Council also has a duty under the Local Government (Wales) Measure 2011 and the Local Government and Elections (Wales) Act 2021 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to strategic effectiveness, service quality, service availability, fairness, sustainability, efficiency and innovation.
- 4 In discharging these responsibilities, the Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions and which includes arrangements for the management of risk.
- 5 The Council's financial management arrangements conform to the governance requirements of the 'CIPFA Statement on the Role of the Chief Financial Officer in Local Government (2010)'.
- 6 The **Code of Corporate Governance**, which is consistent with the principles of the CIPFA / SOLACE Framework 'Delivering Good Governance in Local Government', was initially approved by Council in July 2011; the Code was revised and updated again in June 2020, approved by Cabinet in September 2021. This statement explains how the Council has complied with the revised Framework and Guidance (2016) and also meets the requirements of the Accounts and Audit (Wales) Regulations 2014. The Code sets out what governance arrangements are in place within Monmouthshire CC for each of the Governance Principles.
- 7 The Council had planned to formally review the Code of Corporate Governance during the 2024/25 financial year. The Code was reviewed over the year by the Chief Officer for Law & Governance (Monitoring Officer) and it was determined no changes were required, however, this was not put forward for subsequent approval as Officers were aware of forthcoming updated guidance from CIPFA which was not published until May 2025. The updating of the Code in light of the Delivering Good Governance in Local Government: addendum will be a priority for the 2025/26 year.

Senior Management

- 8 For the majority of the 2024/25 financial year an interim senior management structure for the Council was in place. This was due to the absence of the Chief Executive and also the departure of two Chief Officers. The following occurred.
 - The Chief Executive was absent on medical leave between October 2024 to March 2025. We are pleased to report that he has now fully returned to work.
 - The Deputy Chief Executive / Strategic Director for Resources (S151 Officer) assumed the Chief Executive's responsibilities during the above period.
 - To ensure a segregation of duties, while the Deputy Chief Executive acted up their Section 151 responsibilities were formally delegated to the Head of Finance.
 - The Chief Officer for Communities & Place left the Council in October 2024 to become the Chief Executive at Neath Port Talbot Council. As an interim arrangement their portfolio was managed by an Interim Chief Officer for Infrastructure and an Interim Chief Officer for Place.

- The Chief Officer for Customer, Culture and Wellbeing (MonLife) retired in March 2024. The Deputy Chief Executive assumed line management responsibility for the service area as an interim arrangement.
- 9 Since the Chief Executive returned to work, a review has taken place of the senior leadership structure of the Council. This along with proposed departmental changes will be presented to the County Council in June 2025 and subsequently implemented.
- 10 In July 2024, the County Council agreed to establish a Remuneration Committee with the scope to determine the remuneration for the Council's Senior Leadership Team which consisted of the Chief Executive and 7 Chief Officers. This was prompted as the pay scales for senior officers had not been reviewed since 2009/10 and over the last 15 years, the roles of senior leaders have evolved. Reviewing the pay scale would also ensure that Monmouthshire could attract and retain the best possible candidates for the positions which are key to the effective running of the Council.
- 11 The remuneration committee met 3 times and sought advice from independent sources, the Deputy Monitoring Officer, Torfaen County Borough Council and an experienced public sector HR consultant. Prior to Council approval, the Independent Remuneration Panel for Wales was requested to review and approve the proposed increase in Chief Executive Salary. Panel members noted a comprehensive review of salaries of senior pay (including Chief Executive) was undertaken by the authority. Supported by an independent governance officer and an external consultant, members agreed the process was open, transparent and rigorous. The approach was also holistic, logical and very much evidence based. It was the decision of the Panel to approve the proposal for the revised salary of the post of Chief Executive as submitted.
- 12 In accordance with the Remuneration Committees Terms of Reference they presented a report to the County Council in April 2025 who resolved to approve the recommendations made. This resulted in senior leaders of the Council receiving an increase in pay, in accordance with the median salary range, over a 2-year period, from April 2025. The implementation of this recommendation ensured that the salary structure for senior leaders was comparable with other Councils in the regional area.

The Purpose of the Governance Framework

- 13 The governance framework comprises the systems and processes, and culture and values, by which the Council is directed and controlled and its activities through which it accounts to, engages with and leads in the community. It enables the Council to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate, cost effective services.
- 14 The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies, outcomes and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised. Appropriate internal controls also ensure the Council's resources are utilised, and services are delivered efficiently, effectively and economically.
- 15 The governance framework has been in place at the Council for a number of years and continued to be in place for the year ended 31st March 2025 and up to the date of approval of the statement of accounts.

The Governance Framework

- 16 The Council's Code of Corporate Governance is in line with the CIPFA / SOLACE Framework 'Delivering Good Governance in Local Government' principles:

Overarching requirements for acting in the public interest:

- A. Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law

B. Ensuring openness and comprehensive stakeholder engagement

In addition, achieving good governance in the Council requires effective arrangements for:

- C. Defining outcomes in terms of sustainable economic, social, environmental and cultural benefits
- D. Determining the interventions necessary to optimise the achievement of the intended outcomes
- E. Developing the entity's capacity, including the capability of its leadership and the individuals within it
- F. Managing risks and performance through robust internal control and strong public financial management
- G. Implementing good practices in transparency, reporting, and audit to deliver effective accountability

Wellbeing of Future Generations (Wales) Act 2015

- 17 Monmouthshire has to demonstrate it is compliant with the Well-being of Future Generations (WFG)(Wales) Act 2015 and this complements the way it functions in line with the above principles of good governance; the core behaviours being:

- behaving with integrity, demonstrating strong commitment to ethical values and respecting the rule of law; and
- ensuring openness and comprehensive stakeholder engagement

This needs to be applied to the five ways of working outlined in the 2015 Act. These five ways of working have to permeate all segments of delivering outcomes which, in turn, should ensure effective use of resources as the Council maximises its contribution to the economic, social, environmental and cultural well-being of Monmouthshire and Wales.

- Long Term
- Prevention
- Integration
- Collaboration
- Involvement

- 18 The key elements of the Council's governance arrangements are set out in its Community and Corporate Plan 2022-28. This was approved by Council on the 20th April 2023.
- 19 Since the Local Government elections in May 2022, initially the administration had been working without a majority, however, in May 2023 a coalition agreement was reached. During the 2024/25 financial year, a Councillor from the administration was elected to serve as the Member of Parliament for Monmouthshire and stepped down from the Council in September 2024. The resulting bi-election reduced the number of seats held by the coalition to 22 out of 46.
- 20 As part of the requirements of the Well-being of Future Generations (Wales) Act 2015 the Public Service Board (PSB) is focused on improving social, economic, environmental and cultural wellbeing, in accordance with the sustainable development principle. Public Service Boards have a planning responsibility to prepare and publish an assessment of local well-being, produce a local well-being plan and report annually on its progress. Monmouthshire is a member of a Gwent-wide Public Service Board, formed following a voluntary agreement between the partners.

Review of Effectiveness

- 21** The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the Strategic Leadership Team within the Authority which has responsibility for the development and maintenance of the governance environment, the Chief Internal Auditor's annual report, and also by comments made by the external auditors and other review agencies and inspectorates.
- 22** The review of effectiveness has been completed using a six point scale which is used within Monmouthshire County Council to assess the performance framework and progress with the Community and Corporate Plan.

Level	Definition	Description
6	Excellent	Excellent or outstanding – All performance measures have achieved the target set and all actions have been delivered.
5	Very Good	Major strengths – A significant majority of actions and measures are on track. No more than one or two falling short.
4	Good	Important strengths with some areas for improvement – The weight of evidence shows that the successes are greater than the areas that have not been achieved.
3	Adequate	Strengths just outweigh weaknesses – The evidence of success marginally outweighs areas that are not on track. Some actions are behind schedule and some measures are falling short of planned targets.
2	Weak	Important weaknesses – The majority of measures and actions have not been achieved.
1	Unsatisfactory	Major weakness – In most areas performance is assessed as moving in the wrong direction and the vast majority of actions have not been delivered

Chief Internal Auditor Statement and Annual Opinion

- 23** The Public Sector Internal Audit Standards require the Head of Internal Audit to provide an annual opinion based upon and limited to the work performed on the overall adequacy and effectiveness of Monmouthshire County Council's framework of governance, risk management and internal control. This is achieved through a risk-based plan of work, agreed with management, which should provide a reasonable level of assurance.

The Internal Audit team has completed its internal audit work for the year based upon the Operational Audit Plan approved by the Audit Committee in April 2024. The Plan was designed to ensure adequate coverage over the Council's financial and operational systems using a risk based assessment methodology.

The audit work included reviews, on a sample basis, of each of these systems/establishments sufficient to discharge the Authority's responsibilities for Internal Audit under Section 151 of the Local Government Act 1972 and The Accounts and Audit (Wales) Regulations 2014. The opinion is based upon the work undertaken. Work was planned in order to provide sufficient evidence to give me reasonable assurance of the internal control environments tested.

The 2024/25 Audit opinion is partially reliant on previous work undertaken by the team where Reasonable Assurance opinions were issued; there have been no significant changes to the organisation's systems or key personnel and no major frauds were identified.

Internal Audit opinions on the work undertaken at the SRS by Torfaen Internal Audit team were also taken into consideration.

Based on the planned work undertaken during the year, in my view the internal controls in operation give **Reasonable Assurance**; *There is a generally sound system of governance, risk management and control in place. Some issues, non-compliance or scope for improvement were identified which may put at risk the achievement of objectives in the area audited.*

The opinion does not imply that Internal Audit has reviewed all risks relating to the organisation.

Jan Furtek
Acting Chief Internal Auditor
June 2025

- 24 The [Global Internal Audit Standards](#), the [Application Note: Global Internal Audit Standards in the UK Public Sector](#) and the [Code of Practice for the Governance of Internal Audit in UK Local Government](#) replace the Public Sector Internal Audit Standards with effect from April 2025. The Council will look to ensure compliance with the new standards as soon as possible.

Principle A: Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law

6 Excellent	5 Very Good	4 Good	3 Adequate	2 Weak	1 Unsatisfactory
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The Council is accountable not only for how much it spends, but also for how we use the resources under our stewardship. This includes accountability for outputs, both positive and negative, and for the outcomes we have achieved. In addition, we have an overarching responsibility to serve the public interest in adhering to the requirements of legislation and government policies. It is essential that, as a whole, we can demonstrate the appropriateness of all our actions and have mechanisms in place to encourage and enforce adherence to ethical values and to respect the rule of law.

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
Behaving with integrity	<ul style="list-style-type: none"> Members Code of Conduct in Constitution which reflects Local Authorities (Model Code of Conduct) (Wales) Order 2016 Officers Code of Conduct in Constitution Registers of interests / hospitality Induction training Member/Officer Protocol in Constitution Member led Authority principles/document Member training programme Council Values — Openness, Fairness, Flexibility, Teamwork, Kindness Whistleblowing Policy Anti-Fraud, Bribery and Corruption Policy Standards Committee Standards Committee Annual Report presented to Council Member Dispute Resolution 	<ul style="list-style-type: none"> The Code of Conduct for Members and the protocol on Member / Officer relationships are set out in the Constitution. The Standards Committee, which includes a majority of independent representatives, advises on and monitors the Members' Code of Conduct, the Protocol for Member/Officer Relations, and any other Codes relating to the conduct of Members. The Standards Committee met 4 times during 2024/25. The Public Service Ombudsman Wales (PSOW) Annual Report (2023/24) was presented to Cabinet in December 2024. This indicated that for 2023/24 there were 15 complaints that the PSOW decided not to investigate and 1 where it did investigate but decided no action was necessary. The PSOW's annual report for 2024/2025 is due by September of this year and will be considered by the Standards Committee and Cabinet. No judicial reviews were commenced or dealt with at the pre-action stage in the previous year. The Governance & Audit Committee met 9 times during 2024/25 and has the responsibility for ensuring that sufficient internal control mechanisms are in place to help identify any potential misconduct within the authority. 	<ul style="list-style-type: none"> Continue to review all HR policies including the Employee Code of Conduct and Whistleblowing Policy. (Principle A)

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
	<ul style="list-style-type: none"> Complaints procedure Decision 'Call In' process Audit Wales Review into MCC Counter-fraud Arrangements Action Plan Fraud Risk Assessment 	<ul style="list-style-type: none"> The Remuneration Committee met 3 times with it's recommendations reviewed and approved by both the County Council and the Independent Remuneration Panel for Wales prior to implementation. Over 2024/25 the Council began a programme to review all HR policies in consultation with the Joint Advisory Group. Ten policies have so far been revised and approved. Audit Wales completed a review of the Counter Fraud Arrangements which concluded that 'the Council has recently strengthened its counter-fraud arrangements but recognises there are further steps it can take'. A management response has been provided and will be further considered as part of the Fraud Risk Assessment review due in October 2025. 	
Demonstrating strong commitment to ethical values	<ul style="list-style-type: none"> Council Values — Openness, Fairness, Flexibility, Teamwork, Kindness Contract procedure rules Financial procedure rules Codes of conduct for members and employees Audit Wales Review into MCC Counter-fraud Arrangements Whistleblowing Policy Fraud Risk Assessment 	<p>The ethical governance framework includes:</p> <ul style="list-style-type: none"> Codes of conduct for officers and Members. A protocol governing Member/Officer relations. A whistle-blowing policy widely communicated within the Council. Registers of personal and business interests for Members. Declarations of interests for Chief Officers. An agreed policy and associated corporate procedures for ensuring that complaints about services can be properly made and investigated, and for ensuring that any lessons learnt can be applied. All exemptions of the Contract Procedure Rules are reported through the Governance & Audit Committee periodically. The Internal Audit team co-ordinates the exemption process in conjunction with strategic procurement. The Governance & Audit Committee has the opportunity to call in senior managers during the year and challenge them on why a procurement process went outside the Council's normal tendering processes. There were no call-ins during 2024/25. A Scrutiny and Executive Protocol is in place which is aligned to the constitution and provides parameters for effective executive and scrutiny relationships. 	<ul style="list-style-type: none"> Review the Council's Code of Corporate Governance against new CIPFA guidance and seek approval from SLT and Members. (Principle A) Review the Corporate Induction process to ensure the key messages are being delivered. (Principle A)

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
Respecting the rule of law	<ul style="list-style-type: none"> Member and Officer Code of Conduct in Constitution Role of Chief Executive, Section 151 Officer and Monitoring Officer established in Constitution CIPFA statement on the Role of the Chief Financial Officer Anti-Fraud, Bribery and Corruption Policy Governance & Audit Committee Internal Audit Section Internal Audit Annual Report presented to Governance & Audit Committee External Auditors Annual Audit Letter Standards Committee Whistleblowing Policy Complaints procedure Decision 'Call In' process Audit Wales Review into MCC Counter-fraud Arrangements 	<ul style="list-style-type: none"> The Constitution is updated periodically by the Monitoring Officer; the latest update approved by Council was in April 2025. It can be found on the Council's website. To ensure agreed procedures and all applicable statutes are complied with, the Monitoring Officer attends full Council meetings, Cabinet and SLT. To ensure sound financial management is a key factor in decisions, the Deputy Chief Executive and Chief Officer Resources (S151 Officer) attends SLT, Cabinet and Council meetings. In accordance with the Local Government and Housing Act, 1989, the Monitoring Officer ensures compliance with established policies, procedures, laws and regulations. After appropriate consultation, this officer will report to the full Council in respect of any proposals, decisions or omissions which could be unlawful or which have been subject of an Ombudsman Investigation resulting in a finding of maladministration. The Monitoring Officer has not issued a Section 5 report in 2024/25, or in the previous year, 2023/24. The Councils has an Anti-Fraud, Corruption & Bribery Policy which was approved by Cabinet in January 2024. A mandatory training course for this area was launched in January 2025 with completion across all service areas being closely monitored. Audit Wales completed a review of MCC's Counter-fraud Arrangements during 2024/25 with the final report issued in May 2025. It was determined that the Council has recently strengthened its counter-fraud arrangements but recognises there are further steps it can take. The Council will look to implement the 2 recommendations issued. 	<ul style="list-style-type: none"> Deliver the action plan to address the recommendations from the Audit Wales Counter-fraud Arrangements review.

Principle B: Ensuring openness and comprehensive stakeholder engagement

6 Excellent	5 Very Good	4 Good	3 Adequate	2 Weak	1 Unsatisfactory
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Local government is run for the public good; organisations therefore should ensure openness in their activities. Clear, trusted channels of communication and consultation should be used to engage effectively with all groups of stakeholders, such as individual citizens and service users, as well as institutional stakeholders.

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
Openness	<ul style="list-style-type: none"> Agendas published in advance of meetings Minutes published following meetings Democratic meetings live streaming on YouTube Decision making process described in Constitution Forward Plan published on internet showing key decisions to be made by Council and Cabinet Annual budget consultation Freedom of Information Scheme Public questions at Council, Cabinet and Select Committees Engagement with hard to reach groups, including those with the protected characteristics defined by the Equality Act 2010. As well as engagement with children and young people to meet the requirement of the United Nations Convention on the Rights of the Child (UNCRC). 	<ul style="list-style-type: none"> Agendas are published in advance of all meetings on the Council's website; corresponding minutes are published post meeting. Transparency and openness are important to Monmouthshire; the Annual Statement of Accounts was considered by the Governance & Audit Committee prior to their approval. All Council decisions, reports and questions asked by Members are available on the website. Financial information, Corporate Plan progress, Council activities, achievements, developments, updates and events were included on the Council's intranet and website. All public meetings of the Council are live streamed and are available to view on the Council's YouTube channel at any time after the meeting, which provides greater transparency of the Council's business. A forward work planner is used to identify decision making reports due to be considered by Council, Cabinet and Individual Cabinet Member decision. This is also used to inform the work programme of scrutiny committees. The Council's website contains links to 38 open data sets to promote transparency and openness. Following a decision of the First Tier Information Rights Tribunal (EA/2018/0033) the Authority no longer publishes business rates data on its 	<ul style="list-style-type: none"> The use of the Committee Forward Work Planner will be strengthened to ensure decision making reports are included on it at the earliest opportunity to support improved democratic work planning.

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
	<ul style="list-style-type: none"> Publication of open data sets on the Council's website 	<p>open data web page. It will no longer disclose information about business rate accounts in response to FOI requests.</p> <ul style="list-style-type: none"> Policy and decision-making is facilitated through (i) Council and Cabinet; the meetings of which are open to the public and live streamed online except where exempt or confidential matters are being discussed, and (ii) a scheme of delegation to committees and officers as set out in the Constitution: Four Scrutiny Committees (including the statutory Public Services Scrutiny Committee) and a separate Governance & Audit Committee review, scrutinise and hold to account the performance of the Cabinet, decision-making committees and officers. A Scrutiny "Call-In" process for decisions which have been made but not yet implemented is incorporated in the Constitution in order to consider their appropriateness. Implementing Open Government standards which enable us to effectively engage with our citizens and open up our data for anyone who needs to use it. Making the most of digitisation and digital inclusion to enable us to engage with people across our County. The Council's strategic risk register is published. 	
Engaging comprehensively with institutional stakeholders	<ul style="list-style-type: none"> Gwent Public Service Board Partnership arrangements and structure Gwent Public Service Board Well-Being Plan Public Services Scrutiny Committee Cardiff Capital Region 	<ul style="list-style-type: none"> During 2021/22 several local PSBs merged to form the Gwent Public Services Board. A Gwent wide well-being assessment has been produced, including an assessment of well-being in Monmouthshire and local communities within the county, March 2022. In June 2023 the Council considered and approved the Gwent Public Services Board Well-being Plan. The plan had been subject to scrutiny Monmouthshire's Public Services Scrutiny Committee in March 2023. The Monmouthshire Programme Board, chaired by a senior officer links directly to the Gwent PSB to ensure that local issues remain at the forefront of partnership delivery. There is a good alignment between the priorities of the PSB document and our own Community and Corporate Plan. The programme board did not meet during 2024/25. During this 	

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
		<p>time the Gwent PSB was conducting work to determine its priorities and as a result it was determined that there was no need for the Programme Board to meet</p> <ul style="list-style-type: none"> The Council is a member of the Cardiff Capital Region, a regional body (Corporate Joint Committee) made up of the 10 councils across South East Wales. 	
Engaging stakeholders effectively, including individual citizens and service users	<ul style="list-style-type: none"> Ward role of Councillors Consultations on the council website and social media platforms Complaints Policy and Annual Report Medium Term Financial Plan (MTFP) Complaints procedure Integrated Impact Assessment including Future Generations evaluation and Equality Impact Assessment, on decision reports Strategic Equality Plan Communication via Social Media Lets Talk Monmouthshire - a designed website for customer consultations and engagement. Completion of National Resident Survey Support key services, such as the Contact Centre and Community Development, to be aware of current communication messages and to be able to support our residents. 	<ul style="list-style-type: none"> Social media e.g. X (Twitter), Instagram Facebook, LinkedIn and YouTube, are used to engage local people and communicate the corporate message. During 24/25 in excess of 2.5m reach / interactions was achieved on social media and 698k views were achieved through our Monmouthshire.gov website. Scrutiny Committees hold a Public Open Forum on each agenda and the public can attend meetings remotely or in person. They can also submit written, audio or video representations to Scrutiny Committees and submit suggested topics for the scrutiny forward work programme via the Scrutiny Website www.monmouthshire.gov.uk/scrutiny. Chief Officers, Members and the Communications team are very proactive in engaging with the public. Public engagement events and YouTube continued to be used for the budget proposals. The Council has encouraged the community within Monmouthshire to actively contribute to making stepped changes to improve the way in which services are provided. This links back to the principles of the Well-being of Future Generations Act which sets out five ways of working including involvement. Work continued during 24/25 to ensure the information hosted within the budget proposals consultation was as accessible as it could be and in a much more condensed version when compared to previous year. Face to face engagement sessions in the community enabled conversations to take place to inform the wider consultation process. The Medium Term Financial Plan supports the vision for Monmouthshire and extensive public engagement continued in 2024/25 for the 2025/26 budget and Medium Term 	

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
		<p>Financial Plan which engaged with the public in their own community; this included website, social media, drop in sessions, Cabinet Member YouTube video and open meetings.</p> <ul style="list-style-type: none"> ▪ In January 2025 Monmouthshire County Council launched 'Lets Talk Monmouthshire' - a designed platform for consultations and engagement. The focus of this platform is to enable clarity of information for residents and a single place to visit for online consultations right across the organisation, ensuring residents do not miss the opportunity to engage. It also enables a recognisable brand when engaging in face-to-face conversations within our communities. Work continues to grow this platform and encourage residents to register for regular updates, across each and every directorate. ▪ During the Autumn of 2024 the Council conducted the National Resident survey. Hosted by Data Cymru, the survey is designed to support local councils in increasing their understanding of performance and perception. A total of 1,465 responses were received and the results have been analysed to understand what respondents said about their local area, the council and their interactions with the council. 	

Principle C: Defining outcomes in terms of sustainable economic, social and environmental benefits

6 Excellent	5 Very Good	4 Good	3 Adequate	2 Weak	1 Unsatisfactory
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The long-term nature and impact of many of local government's responsibilities mean that it should define and plan outcomes and that these should be sustainable. Decisions should further the authority's purpose, contribute to intended benefits and outcomes, and remain within the limits of authority and resources. Input from all groups of stakeholders, including citizens, service users and institutional stakeholders, is vital to the success of this process and in balancing competing demands when determining priorities for the finite resources available

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Improvement	Future
Defining Outcomes	<ul style="list-style-type: none"> Community & Corporate Plan produced and reviewed annually in accordance with Local Government & Elections Act 2021 and 'Wellbeing Objectives' in Wellbeing of Future Generations (Wales) Act 2015 Quarterly, six monthly & annual Performance Monitoring Reports Corporate Plan Annual Self-Assessment Report Public Service Board Well-being Plan annual report Service Business Plans produced annually and reviewed quarterly by each service area. Monthly Financial Monitoring meetings held for each service area Risk Management Policy and Guidance Whole Authority Strategic Risk Register Capital Review Programme Self-Assessment report 	<ul style="list-style-type: none"> The Community & Corporate Plan 2022-2028, "Taking Monmouthshire Forward" was approved by Full Council in April 2023 and sets a purpose 'To become a zero-carbon county, supporting well-being, health and dignity for everyone at every stage of life'. This is underpinned by the Council's 6 objectives (fair place, green place, thriving & ambitious place, safe place, connected place and learning place) and 5 values (teamwork, openness, fairness, flexibility and kindness). The Council's Annual Self-Assessment Report 2023/24 was presented to the Performance & Overview Scrutiny Committee, Governance and Audit Committee and was agreed by Council. The report was published on the council's website in September 2024. The 2024/25 self-assessment is being developed, this has informed and been informed by the Annual Governance Statement. The annual self-assessment report will be complemented by a panel performance assessment once in an electoral cycle, a requirement of the Local Government & Elections Act 2021. The Council is planning to undertake this towards the end of 2025/26. The six-month performance report on the Community and Corporate Plan was presented to Performance and Overview Scrutiny Committee and Cabinet in December 2024. Monmouthshire County Council is a member of the Gwent PSB, where we work with other public services and the 		

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
		<p>voluntary sector on the delivery of the local well-being plan. This includes countywide well-being objectives that are a focus for public services.</p> <ul style="list-style-type: none"> Regular budget monitoring reports for revenue and capital were presented to and approved by Cabinet during the year and at Outturn. The budget management actions of Cabinet and senior officers are scrutinized regularly by the Performance and Overview Scrutiny Committee. The Council has a Welsh Language Strategy for 2022 – 2027, which sets out a vision of how Welsh language will look in Monmouthshire until 2027. The Welsh Language Monitoring Report 2023/24 was presented to the Performance and Overview Scrutiny Committee in July 2024. Objectives are supported by Service Business Plans to operationally deliver these objectives. Service plans are made available on the Council's Hub intranet site. These are quality assessed as part of the service planning process. All service plans were developed to align the delivery of the Council's Corporate Plan. 	
Sustainable economic, social and environmental benefits	<ul style="list-style-type: none"> Medium Term Financial Plan (MTFP) covering 3 financial years approved annually by Council Corporate Plan Risk management Policy and Guidance Whole Authority Strategic Risk Register Monmouthshire Public Service Board Well-being Plan Future Generations Evaluation, including Equality Impact Assessment, on decision making reports Service Business Plans produced annually and reviewed quarterly by each service area. 	<ul style="list-style-type: none"> The Budget Setting Process and Timetable for 2025/26 was reviewed and approved by Cabinet in October 2024. This provided a framework to underpin the 2025/26 budget and a set of principles were adopted. This report also highlighted an initial budget shortfall of £11.4 million taking into account the impact of economic situation, service demand pressures and the latest intelligence on likely funding levels. Budget recovery actions were undertaken to allow services to maintain delivery whilst addressing the in-year financial overspend that had been forecast. The Draft Capital Budget Proposals 2025/26 were taken to Cabinet in January 2025. Final Proposals went to Cabinet before being approved by Council in March 2025. Ongoing scrutiny of the Council's budget position in line with the MTFP has provided Members with a greater understanding of the budget setting process and the pressures within individual directorates. 	

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
	<ul style="list-style-type: none"> Climate Emergency Strategy and Action Plan Replacement Local Development Plan process 	<ul style="list-style-type: none"> In May 2019 Monmouthshire County Council declared a Climate Emergency. Plans are underway to meet our target to reduce council carbon emissions to zero by 2030. In November 2021, following wide community consultation, an updated and amended action plan was published. A revised Climate and Nature Emergency Strategy was considered by Cabinet in May 2024. Between September and October 2024 the Council consulted with the public regarding the Local Nature Recovery Action Plan (NRAP) and Green Infrastructure Strategy. The Council began the process for their Replacement Local Development Plan. A revised Delivery Agreement was agreed by Welsh Government on 25th October 2024 which sets out the amended timetable for plan preparation. Monmouthshire County Council (MCC) consulted on its Deposit Replacement Local Development Plan, together with the supporting Integrated Sustainability Appraisal Report and Habitats Regulations Assessment between Monday 4th November and Monday 16th December 2024. 	

Principle D: Determining the interventions necessary to optimise the achievement of the intended outcomes

6 Excellent	5 Very Good	4 Good	3 Adequate	2 Weak	1 Unsatisfactory
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Local government achieves its intended outcomes by providing a mixture of legal, regulatory and practical interventions. Determining the right mix of these courses of action is a critically important strategic choice that local government has to make to ensure intended outcomes are achieved. They need robust decision-making mechanisms to ensure that their defined outcomes can be achieved in a way that provides the best trade-off between the various types of resource input while still enabling effective and efficient operations. Decisions made need to be reviewed continually to ensure that achievement of outcomes is optimised

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Improvement	Future
Determining interventions	<ul style="list-style-type: none"> Corporate Plan Scrutiny / Select Committee function Risk management policy and guidance Whole Authority Strategic Risk Register Finance and Legal implications in all Council, Cabinet and Committee reports report writing template and guidance Future Generations Evaluation (including Equality Impact Assessment) Results of consultation exercises Reports to Government Agencies Enabling strategy framework 	<ul style="list-style-type: none"> Monmouthshire is a partner in the South East Wales Consortium Schools Causing Concern protocol. This Policy forms a part of, and is aligned with, the National Model for School Improvement in relation to the informal support and challenge provided by the Local Authority to a school prior to any issuing of a warning notice or invocation of formal powers of intervention based on the six grounds for intervention. It also aligns with the Welsh Government Guidance on Schools Causing Concern (September 2017). Regular reporting into Cabinet, Scrutiny and Governance & Audit Committee enables the achievement of the Council's objectives to be challenged and appropriate actions put in place to address any identified issues so that the intended outcomes can be achieved. Dealing with customer complaints helps Monmouthshire to identify and deal with failures in service delivery. The Council's corporate complaint / compliment procedure is available on the web site. During 2024/25 there were; <ul style="list-style-type: none"> Stage 1 Complaints - 93 Stage 2 Complaints - 8 Comments - 359 Compliments - 277 		

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
		<ul style="list-style-type: none"> A separate report containing the Ombudsman's findings in relation to complaints about Monmouthshire County Council was reported separately to both Cabinet and Governance & Audit Committee. Consultation on budget proposals is extensive. The Authority makes numerous annual returns to various external Governing Bodies, such as the Food Standards Agency, Drinking Water Inspectorate, Department for Levelling Up & Communities, Department for Transport, Home Office, Gambling Commission, DEFRA, Health & Safety Executive, General Registrar's Office, National Fraud Initiative and other government departments'. These allow the Council to self-assess and determine if any intervention is required within the services provided. The Council looks to ensure that detailed and timely responses are made to both Welsh and UK Government consultations. For example, over the 2024/25 year the Council has responded to the COVID public enquiry as coordinated by the WLGA. 	
Planning Interventions	<ul style="list-style-type: none"> Monthly Financial Monitoring meetings for each Directorate reviews progress and authorises corrective action where necessary Medium Term Financial Plan Annual budget setting process in place including consultation exercise Financial procedure rules Senior Management Structure Corporate Plan produced and reviewed annually in accordance with Local Government and Elections Act 2021 and 'Wellbeing Objectives' in Wellbeing of Future Generations (Wales) Act 2015 Quarterly, six monthly & annual Performance Monitoring Reports 	<ul style="list-style-type: none"> The Council has established robust planning and control cycles covering strategic and operational plans, priorities and targets which is achieved through: <ul style="list-style-type: none"> A timetable for producing and reviewing plans on an annual basis. Working with a consultation and engagement strategy. Quarterly and annual performance monitoring including achievement of national and local performance indicators. There is robust Medium Term Financial Planning. There is an annual budget setting process in place including an extensive consultation exercise. Self-assessment report presented to Governance & Audit Committee and Performance & Overview Scrutiny Committee to review, scrutinise and make any recommendations for changes. Self-assessment report agreed by Council and published in September 2024. The report provides an assessment of the Authority's performance during the year ending 31 March 	

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
	<ul style="list-style-type: none"> Annual Self-Assessment Report Public Service Board Well-being Plan Public Service Board Well-being Plan annual report Service Business Plans produced annually and reviewed quarterly by each service area. Risk Management Policy and Guidance Whole Authority Strategic Risk Register Reports to Government Agencies 	<p>2024, in line with requirements outlined in the Local Government and Elections (Wales) Act 2021.</p> <ul style="list-style-type: none"> A Local Authority Warning Notice was issued to the Chair of Governors at Caldicot School on the 19th April 2024 in accordance with Part 2 of the School Standards and Organisation (Wales) Act 2013 and Welsh Government Statutory Guidance Document (202/2016) Schools Causing Concern. The purpose of the Warning Notice was to secure immediate improvement in the specified aspects of the School. This has been continually reviewed over the course of the year. 	
Optimising achievement of intended outcomes	<ul style="list-style-type: none"> Quarterly Financial Monitoring reports to Cabinet and scrutiny Mid-Year Budget Statement to Cabinet Medium Term Financial Plan Budget consultation Community & Corporate Plan Annual Self-Assessment Report 	<ul style="list-style-type: none"> The Council ensures the Medium Term Financial Plan integrates and balances service priorities, affordability and other resource constraints by setting out any shortfall in resources and spending requirements in the context of service priorities. The achievement of the Community & Corporate Plan is reviewed at least annually. 	

Principle E — Developing the entity's capacity, including the capability of its leadership and the individuals within it.

6 Excellent	5 Very Good	4 Good	3 Adequate	2 Weak	1 Unsatisfactory
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Local government needs appropriate structures and leadership, as well as people with the right skills, appropriate qualifications and mindset, to operate efficiently and effectively and achieve their intended outcomes within the specified periods. A local government organisation must ensure that it has both the capacity to fulfil its own mandate and to make certain that there are policies in place to guarantee that its management has the operational capacity for the organisation as a whole. Because both individuals and the environment in which an authority operates will change over time, there will be a continuous need to develop its capacity as well as the skills and experience of the leadership of individual staff members. Leadership in local government entities is strengthened by the participation of people with many different types of backgrounds, reflecting the structure and diversity of communities

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
Developing the entity's capacity	<ul style="list-style-type: none"> Performance review for all staff where required by them or their line manager People Strategy Quarterly financial reports to Cabinet and Scrutiny Committees Partnership & collaborative working arrangements Quarterly, six monthly & annual Performance Monitoring Reports Community & Corporate Plan Annual Self-Assessment Report Public Service Board Well-being Plan annual report Service Business Plans produced annually and reviewed quarterly by each service area. Thinqi Learning Management System. 	<ul style="list-style-type: none"> The Council's recruitment procedures provide equality of employment opportunities. The equality-assessed pay structure meets the requirements of the Single Status Agreement of 1997. The Single Status Collective Agreement was approved by Cabinet in September 2010. This is complemented by the People Strategy. The Pay Policy is approved annually by Council and is available on the MCC website. Developing the digital capabilities of people and systems to enable effectiveness, efficiency and enhanced customer services is important within Monmouthshire and is measured via the Digital Design and Innovation Service Business Plan. A Digital and Data Strategy was agreed by Cabinet in July 2024 with the aim to outline how the Councils use of digital and data will transform and modernise services, improve efficiency and effectiveness, and support the delivery of the wider Community and Corporate Plan. Over the course of the 2024/25 year the Council considered and developed proposals to build on existing collaborative arrangements in place for the provision of technology services 	<ul style="list-style-type: none"> Implement the revised senior management structure for the Council. Use feedback from the implementation of the TalentLinkLink Recruitment System to identify improvements to enhance the user experience.

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
	<ul style="list-style-type: none"> ResourceLink Recruitment System. 	<p>through the Shared Resource Service (SRS). In May 2025 Cabinet agreed to being the process for transitioning towards a shared service model for digital and data in collaboration with Torfaen County Borough Council and Blaenau Gwent County Borough, as part of an expanded role for the SRS.</p> <ul style="list-style-type: none"> There is continued support for Members' development through briefing sessions and other learning opportunities. Appropriate and relevant job descriptions were in place for the Chief Executive, Strategic Leadership Team (SLT), Monitoring Officer and S151 Officer. The Council ensures that it has appropriate governance arrangements around its collaborations with other public agencies and other third parties. These can take a range of forms, from informal arrangements to those where governance arrangements are determined through legislation. The governance arrangements form a key part of the decision making processes that the Cabinet or Council follow when deciding to enter a collaborative arrangement, transparent local accountability is a key area of focus. A review of the Councils Senior Pay structure continued during the 2024/25 year and was concluded at a meeting of Full Council in April 2025. The Thingi Learning Management System was launched during the 2024/25 year with a number of modules deemed as mandatory essential learning. The system continues to be developed with new training being launched. During 2024/25 the Council implemented a new recruitment management system, TalentLink. This was designed to improve the accessibility and the ease of recruitment into Monmouthshire so that we can attract the best possible candidates for the post. 	
Developing the capability of the entity's leadership and other individuals	<ul style="list-style-type: none"> Member/Officer Protocol in Constitution Scheme of Delegation published in Constitution Scrutiny member development programme 	<ul style="list-style-type: none"> There has been member led training with both senior officers and cabinet members. There are regular 1-2-1 meetings with the Leader, Cabinet members, Chief Executive, SLT and Heads of Service. The Constitution sets out the Scheme of Delegation which is regularly reviewed. 	<ul style="list-style-type: none"> Roll out of a new performance appraisal system across the organisation.

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
	<ul style="list-style-type: none"> Occupational Health and Wellbeing Policy exists with aim of promoting the health and wellbeing of all employees to enable them to achieve their full potential at work Internal and external audit reports and action plans 	<ul style="list-style-type: none"> The Councils Annual Appraisal process was reviewed during 2024/25 with pilot training provided to a group of senior leaders. This will be rolled out during the 2025/26 year. 	

Principle F — Managing risks and performance through robust internal control and strong public financial management

6 Excellent	5 Very Good	4 Good	3 Adequate	2 Weak	1 Unsatisfactory
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Local government needs to ensure that the organisations and governance structures that it oversees have implemented, and can sustain, an effective performance management system that facilitates effective and efficient delivery of planned services. Risk management and internal control are important and integral parts of a performance management system and crucial to the achievement of outcomes. Risk should be considered and addressed as part of all decision making activities. A strong system of financial management is essential for the implementation of policies and the achievement of intended outcomes, as it will ensure financial discipline, strategic allocation of resources, efficient service delivery and accountability. It is also essential that a culture and structure for scrutiny is in place as a key part of accountable decision making, policy making and review. A positive working culture that accepts, promotes and encourages constructive challenge is critical to successful scrutiny and successful delivery. Importantly, this culture does not happen automatically, it requires repeated public commitment from those in authority.

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
Managing Risk	<ul style="list-style-type: none"> Risk Management Policy and Guidance Whole Authority Strategic Risk Register Service Business Plans produced annually and reviewed quarterly by each service area, including service risk registers Strategic Risk Register reported to Governance & Audit Committee, Performance & Overview Scrutiny Committee and Cabinet 	<ul style="list-style-type: none"> The Council's Strategic Risk Management Policy was reviewed, updated and approved by Cabinet in June 2024. The policy requires the proactive participation of all those responsible for planning and delivering services in identifying, evaluating and managing high level strategic risks to the Council's priorities, services and major projects. The risk controls necessary to manage them are identified and monitored to ensure risk mitigation. Within the Council the purpose of risk management is to: <ul style="list-style-type: none"> preserve and protect the Council's assets, reputation and staff. aid good management of risk and support whole authority governance. aid delivery of its population outcomes internally and when working with partners. improve business performance and anticipated risks in delivering improvements. 	<ul style="list-style-type: none">

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
		<ul style="list-style-type: none"> ○ avoid unnecessary liabilities, costs and failures. ○ shape procedures and responsibilities for implementation. ▪ The strategic risk assessment ensures that: <ul style="list-style-type: none"> ○ Strategic risks are identified and monitored by Monmouthshire. ○ Risk controls are appropriate and proportionate. ○ Senior managers and elected members systematically review the strategic risks facing the Council. ▪ The risk assessment is prepared by drawing on a wide range of evidence including service plans, performance measures, regulatory reports, progress on the previous risk assessment and the views of Scrutiny and Governance & Audit Committees. In order to mitigate the risks, proposed actions are recorded and also aligned back into the respective Service Business Plan. The risk assessment is a living document and is updated over the course of the year as new information comes to light. ▪ The strategic risk assessment was presented to the Performance & Overview Scrutiny Committee in December 2024. They scrutinised the risk assessment and responsibility holders to ensure that strategic risks have been appropriately identified and risk is being appropriately managed. An overview of the strategic risk register was also presented to Governance and Audit Committee in November 2024 to fulfil the committee's role of assessing the effectiveness of the authority's risk management arrangements. ▪ The Council's Strategic Risk Assessment for 2024/25 contained 16 risks. Following mitigation there were 7 medium risks and 9 high risks. 	
Managing performance	<ul style="list-style-type: none"> ▪ Community & Corporate Plan produced and reviewed annually ▪ Corporate Plan Annual Self-Assessment Report ▪ Service Business Plans produced annually and reviewed quarterly by each service area. ▪ Quarterly, six monthly & annual Performance Monitoring Reports 	<ul style="list-style-type: none"> ▪ Audit Wales presented the Councils ISA260 report for 2023/24 to the Governance & Audit Committee in November 2024. ▪ The Councils Self-Assessment report 2023/24 was completed in line with requirements outlined in the Local Government and Elections (Wales) Act 2021 to ensure that members and the public had a clear and transparent assessment of the Council's performance. ▪ The Authority makes numerous annual returns to various external Governing Bodies and Government Agencies, such 	

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
	<ul style="list-style-type: none"> Director of Social Services Annual report Chief Officer Children & Young People Annual Report Scrutiny function Bi-monthly Directorate and Financial monitoring meetings 	as the Food Standards Agency, Drinking Water Inspectorate, Department for Levelling Up & Communities, Department for Transport, Home Office, Gambling Commission, DEFRA, Health & Safety Executive, General Registrar's Office, National Fraud Initiative and other government departments'.	
Robust internal control	<ul style="list-style-type: none"> Governance & Audit Committee provides assurance on effectiveness on internal control, risk management and governance Governance & Audit Committee Annual Report to Council Anti-Fraud, Bribery and Corruption Policy Audit Wales Review into MCC Counter-fraud Arrangements Role of Internal Audit Section Annual Plans approved by Governance & Audit Committee Annual Reports to Governance & Audit Committee Annual Governance Statement Governance Working Group 	<ul style="list-style-type: none"> The Governance & Audit Committee considers the effectiveness of the Council's arrangements for securing continuous improvement including risk management arrangements. The Governance & Audit Committee also considers corporate governance, monitors the work of auditors and inspectors, and monitors the relationships between auditors and staff and the responses to audit and inspection recommendations. It also has responsibility for reviewing the Annual Statement of Accounts and its associated reports (which include this statement) before approval by Council. The Governance & Audit Committee has an independent, non-political, Chairperson who prepares an annual report of the work of the Governance & Audit Committee. Internal Audit operate to the standards set out in the 'Public Sector Internal Auditing Standards' (PSIAS) which came into effect in April 2013. During 2024/25 the team have begun implementing the Global Internal Audit Standards (GIAS) and the Code of Practice for the Governance of Internal Audit in UK Local Government which replace PSIAS in the UK Public Sector with effect from April 2025. A presentation was made to the Governance & Audit Committee regarding the new standards and their implications in October 2024. The Internal Audit team's role and status is set out in the Council's Internal Audit Charter which has been updated to reflect the GIAS. This along with an Internal Audit Strategy and Mandate was considered and approved by the Governance & Audit Committee in June 2025. The Chief Internal Auditor reports a summary of audit findings to the Governance & Audit Committee each quarter; he also reports annually an opinion on the overall adequacy and effectiveness of the Council's 	<ul style="list-style-type: none"> Continue to implement the Global Internal Audit Standards and complete a self-assessment of compliance.

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement																												
		<p>internal control environment through his Internal Audit Annual Report.</p> <ul style="list-style-type: none"> The Chief Internal Auditor continues to ensure Internal Audit complies with the PSIAS. A self-assessment was undertaken during 2024/25 to assess compliance with the Standards which was validated as 'generally compliant' in March 2024 by an external assessor. A self-assessment of the GIAS has been completed with a similar outcome and the Chief Internal Auditor is working to implement new requirements brought about by the changing of the requirements. The Council has an objective and professional relationship with its external auditors and statutory inspectors. It manages its information resource through strategies and policies to enable effective decision making which is managed via the Information Strategy and action plan. The Anti-Fraud, Bribery and Corruption Strategy was approved by Cabinet January 2024 and provides a deterrent, promotes detection, identifies a clear pathway for investigation and encourages prevention. Mandatory training was launched to all staff in January 2025. The overall opinion on the adequacy of the internal control environment for 2024/25 was REASONABLE. Management agreed to implement the recommendations made in audit reports in order to address the weaknesses identified. The Internal Audit opinions issued in 2024/25 were; <table border="1"> <thead> <tr> <th>Opinion</th><th>2022-23</th><th>2023-24</th><th>2024-25</th></tr> </thead> <tbody> <tr> <td>Substantial Assurance</td><td>7</td><td>8</td><td>3</td></tr> <tr> <td>Considerable Assurance*</td><td>10</td><td>-</td><td>-</td></tr> <tr> <td>Reasonable Assurance</td><td>4</td><td>18</td><td>21</td></tr> <tr> <td>Limited Assurance</td><td>1</td><td>8</td><td>9</td></tr> <tr> <td>No Assurance</td><td>-</td><td>0</td><td>0</td></tr> <tr> <td>Total</td><td>22</td><td>34</td><td>33</td></tr> </tbody> </table> <p>* The 'Considerable' audit opinion ceased to be used with effect from 01st April 2023.</p>	Opinion	2022-23	2023-24	2024-25	Substantial Assurance	7	8	3	Considerable Assurance*	10	-	-	Reasonable Assurance	4	18	21	Limited Assurance	1	8	9	No Assurance	-	0	0	Total	22	34	33	
Opinion	2022-23	2023-24	2024-25																												
Substantial Assurance	7	8	3																												
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Limited Assurance	1	8	9																												
No Assurance	-	0	0																												
Total	22	34	33																												

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
		<ul style="list-style-type: none"> ▪ The reasons why the outcome of an audit review was deemed to provide Limited Assurance was included within quarterly reports to the Governance & Audit Committee; assurances have been sought from respective operational managers that action will be taken to make the necessary improvements in control. ▪ The Acting Chief Internal Auditor's overall audit opinion is based on the number of audits undertaken and their individual opinions; he was able to give an overall opinion on the adequacy of the control environment. The 2024/25 audit opinion was supported by the knowledge that there were appropriate governance, risk management and internal control assurances in place in previous years, with no significant changes. 	
Managing data	<ul style="list-style-type: none"> ▪ We have established an Information Security & Technology Team across the organisation, including education ▪ A cyber security team is in place to support, advise and train our workforce. The same team provides a cyber audit function of our ICT infrastructure and governance arrangements ▪ The Information Governance Group with participants from each directorate ▪ A Senior Information Risk Officer (SIRO) in place ▪ Mandatory training in GDPR and Cyber Security, alongside comprehensive guidance and policies for all aspects of data management ▪ Information Asset Register ▪ Information sharing & publication guidance in place ▪ A comprehensive EDRMS is in place 	<ul style="list-style-type: none"> ▪ Our comprehensive governance and security arrangements for data and information have enabled us to gain accreditation in industry standards for cyber security. ▪ Cyber security arrangements cover cultural, physical and electronic barriers to data access and misuse. ▪ Information governance is maintained through policies, guidelines, and training that are reported and disseminated via the Information Governance Group, headed up by the SIRO and with departmental representatives. Performance is reported to the Governance & Audit Committee, and this year our performance targets have been exceeded. ▪ Privacy notices are published online and have been updated through the year. ▪ Schedules are maintained of all MCC information 'line of business' systems to ensure they are fit for purpose and upgraded/replaced as needed. ▪ Networks and forums are in place to work with the South East Wales Information Forum (SWIF) and WARP (Warning Advice and Security Point) and the NCSC (National Cyber Security Centre). ▪ Data arrangements are audited by Audit Wales and performance reported through the Governance & Audit Committee. 	

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
	<ul style="list-style-type: none"> Annual National and Local performance Indicator data collection process and internal audit arrangements 	<ul style="list-style-type: none"> The ICT service, the SRS, are audited by the host organisation Torfaen County Borough Council, and all audits are reported through the SRS governance structures. 	
Strong public financial management	<ul style="list-style-type: none"> Financial procedure rules in Constitution Contract procedure rules in Constitution Accounting Instructions on Intranet Spending Restrictions document on Intranet Audit Wales Review into MCC Counter-fraud Arrangements 	<ul style="list-style-type: none"> The Council ensures both long term achievement of outcomes and short term performance through the delivery of the Medium Term Financial Plan. In June 2023, the Council's Socially Responsible Procurement Strategy 2023-28 was approved by Cabinet. In July 2021 Cabinet approved the collaboration with Cardiff Council, for mutual benefit, the discharge and provision of the Council's Strategic Procurement services. The Procurement Act 2023 became applicable from February 2025 and the Councils Contract Procedure Rules were updated accordingly and approved by the County Council in March 2025. Training with regards to the Procurement Act and revised Contract Procedure Rules is available to all staff via Thingi. 	

Principle G: Implementing good practices in transparency, reporting and audit to deliver effective accountability

6 Excellent	5 Very Good	4 Good	3 Adequate	2 Weak	1 Unsatisfactory
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Accountability is about ensuring that those making decisions and delivering services are answerable for them. Effective accountability is concerned not only with reporting on actions completed but also ensuring that stakeholders are able to understand and respond as the organisation plans and carries out its activities in a transparent manner. Both external and internal audit contribute to effective accountability.

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Improvement	Future
Implementing good practice in transparency	<ul style="list-style-type: none"> Report writing template and guidance Integrated Impact Assessment including Future Generations evaluation and Equality Impact Assessment, on decision reports 	<ul style="list-style-type: none"> The Council aims to present understandable and transparent reports for both stakeholders and the public which is supported by:- <ul style="list-style-type: none"> A Report Authors Protocol which ensures consistency in reports. A Clear Writing guide for Officers. All reports are signed off by Chief Officers, S151 Officer and Monitoring Officer prior to publication. Where possible exempt reports are split so that the main report can be heard in public with confidential information being a separate exempt report. Publication of delegated decisions. Reports are published on the website 		
Implementing good practices in reporting	<ul style="list-style-type: none"> Annual Statement of Accounts audited by an external auditor and approved by Council Code of Corporate Governance based on CIPFA/SOLACE Framework 2016 Annual Governance Statement Corporate Plan Annual Self-Assessment Report Service Business Plans produced annually and reviewed quarterly by each service area 	<ul style="list-style-type: none"> Transparency and openness is important to Monmouthshire; the Annual Statement of Accounts was taken through the Governance & Audit Committee before being endorsed by Council. All public meetings of the Council, including Council, Cabinet, Select, Governance & Audit Committee, Planning Committee are live streamed on YouTube and are available to view on the Council's YouTube channel at any time after the meeting, which provides greater transparency of the Council's business. 		

Sub-Principles	What is in place to support this?	Effectiveness	Areas for Future Improvement
	<ul style="list-style-type: none"> Audit Wales Review into MCC Counter-fraud Arrangements Quarterly budget monitoring and Medium Term Finance Plan (MTFP) reports to Cabinet. 		
Assurance and effective accountability	<ul style="list-style-type: none"> External Audit provided by Audit Wales ESTYN reviews & reports Care Inspectorate Wales reviews & reports Performance of Internal Audit Section monitored by Governance & Audit Committee Implementation of Audit Wales and Internal Audit recommendations monitored by Governance & Audit Committee Peer Review, Corporate Assessment and Corporate Governance Review action plan monitored by SLT Annual Governance Statement Enabling strategy framework 	<ul style="list-style-type: none"> The Council's enabling strategies have been revised to align to the delivery of the Community and Corporate Plan, these include the Digital and Data Strategy, People Strategy, Asset Management Strategy, Medium-term Financial Strategy and Socially Responsible Procurement Strategy as well as linking in with Service Business Plans. A collective annual performance review of these strategies will be completed, alongside and informing the self-assessment 2024/25, and reported to Performance & Overview Scrutiny Committee in July 2025. The Governance & Audit Committee continues to support the Internal Audit team and endorses its annual report and plan. The plan details the work and service areas the team will cover based on a risk assessment in order to provide assurance on the adequacy of the internal controls, governance arrangements and risk management process. The Governance & Audit Committee presents its Annual report to Council. The Whole Authority Report: Complaints, Comments and Compliments 2023/24 was presented to Governance & Audit Committee in November 2024 which identified the number and types of feedback, received and dealt with, from 1 April 2023 until 31 March 2024. Reports and plans to implement Audit Wales and Internal Audit recommendations are reported (as relevant) to Scrutiny and the Governance & Audit Committee. All agreed recommendation and actions from Internal Audit reviews are monitored. The Council takes note of all reports issued by External Regulators such as Audit Wales, ESTYN and Care Inspectorate Wales. Action plans are agreed and followed up. 	

Progress against the Action Plan (Previous Year 2023/24)

No	Area for Improvement	Current Status
1	Review the Council's Code of Corporate Governance (Principle A)	Partially Implemented The Chief Officer Law & Governance (Monitoring Officer) has reviewed the current Code and has determined that no changes are required from a legal perspective. New CIPFA guidance issued in May 2025 will be incorporated into the review which will be subject to SLT and Member consultation / approval.
2	Review the Corporate Induction process to ensure the key messages are being delivered. (Principle A)	Implemented Corporate Induction has been kept under continual review with the Chief Internal Auditor having a regular slot to talk to new employees. This will be carried forward as a continuous improvement action.
3	Review and update the Employee Code of Conduct and Whistleblowing Policy. (Principle A)	Partially Implemented We are undertaking a review of all HR Policies in consultation with the Joint Advisory Group. Ten policies have so far been revised and approved. This policy is scheduled for January 2026. In the meantime, the Governance and Audit Committee continue to receive the annual whistleblowing report
4	Review the minute taking process to ensure accurate minutes are held of all meetings. (Principle B)	Implemented The minute taking process has been reviewed as part of the audit into democratic services and more detailed minutes are now being taken.
5	To continue to increase the number of datasets published on the council's website. (Principle B)	Implemented 38 open data sets are now published on the Council's website. Further work work is presently a low priority relative to other commitments within the Council's Digital and Data Strategy. This will remain an action for continuous improvement to further improve our transparency.
6	Deliver the action plan to address the recommendations form the Audit Wales Use of Performance Information review. (Principle B)	Implemented The action plan is being implemented and updates provided to Governance and Audit Committee as part of the 'Audit Wales Work Programme: Council Progress Update' report presented on 2 nd June 2025.
7	To ensure that the revised financial strategy is considered by scrutiny and approved by Council. (Principle C)	Implemented The revised Financial Strategy was considered by the Performance and Overview Scrutiny Committee on the 11 th July 2024 prior to approval by the County Council on the 18 th July 2024.
8	A learning management system to be implemented across the organisation to coordinate all training including for schools. (Principle E)	Implemented The Learning Management System was launched authority-wide in September 2024 enabling is to target

		and track essential learning for all colleagues.
9	Roll out of a new performance appraisal system across the organisation. (Principle E)	Partially Implemented A new template has been developed and tested by a cross section of teams. This will improve our ability to link individuals' performance to the priorities of the organisation and improve accountability. Capacity constraints in the people services teams have slowed progress and as a result this is not yet been rolled out across the whole organisation.
10	For Cabinet to approve the Council's updated Strategic Risk Management Policy. (Principle F)	Implemented The updated policy was approved by Cabinet in June 2024 following the involvement of the Governance and Audit Committee.
11	Deliver awareness raising training sessions on the importance of compliance with revised Contract Procedure Rules and Financial Procedure Rules. (Principle F)	Partially Implemented A number of training courses have been launched via the Thingi e-Learning system over the year. <ul style="list-style-type: none"> • Anti-Fraud, Corruption & Bribery • Contract Procedure Rules • Financial Controls • Thingi has not been in place for a full year at time of publication and the authority has yet to achieve 100% take up of all mandatory courses

Action Plan – 2024/25 Annual Governance Statement

No	Area for Improvement	By Who	By When
1.	Review the Council's Code of Corporate Governance against new CIPFA guidance and seek approval from SLT and Members. (Principle A)	Chief Officer Law & Governance	December 2025
2.	Review the Corporate Induction process to ensure the key messages are being delivered. (Principle A)	Chief Officer People, Performance & Partnerships	December 2025
3.	Deliver the action plan to address the recommendations from the Audit Wales Counter-fraud Arrangements review. (Principle A)	Chief Internal Auditor	October 2025
4.	Continue to review all HR policies including the Employee Code of Conduct and Whistleblowing Policy. (Principle A)	Chief Officer People, Performance & Partnerships	Ongoing
5.	The use of the Committee Forward Work Planner will be strengthened to ensure decision making reports are included on it at the earliest opportunity to support improved democratic work planning. (Principle B)	Chief Officer People, Performance & Partnerships	Ongoing
6.	Implement the revised senior management structure for the Council. (Principle E)	Chief Executive	June 2025

No	Area for Improvement	By Who	By When
7.	Use feedback from the implementation of the TalentLinkLink Recruitment System to identify improvements to enhance the user experience.	Chief Officer People, Performance & Partnerships	September 2025
8.	Roll out of a new performance appraisal system across the organisation. (Principle E)	Chief Officer People, Performance & Partnerships	March 2026
9.	Continue to implement the Global Internal Audit Standards and complete a self-assessment of compliance. (Principle F)	Chief Internal Auditor	March 2026
10.	To further raise awareness of the importance of compliance with revised Contract Procedure Rules and the Procurement Act 2023. (Principle F)	Deputy Chief Executive & Strategic Director - Resources	December 2025

Monitoring & Evaluation

We propose over the coming year to continually review our governance arrangements to ensure they remain effective and appropriate. Steps will be taken, where appropriate, to further enhance our governance arrangements.

Certification by the Leader of the Council and the Chief Executive

Signed:

Date:

Councillor Mary Ann Brocklesby, Leader of Monmouthshire County Council

Signed:

Date:

Paul Matthews, Chief Executive



Movement In Reserves Statement for the Year Ended 31st March 2025								
		Council Fund Balance	Earmarked Reserves	Capital Receipts Reserve	Total Usable Reserves	Unusable Reserves	Joint Arrangement CCRCD	Total Reserves
	Note	£000	£000	£000	£000	£000		£000
Balance at 1st April 2023		15,361	11,549	12,846	39,755	225,825	5,082	270,663
Movement in reserves during 2023/24								
Total Comprehensive Income and Expenditure		22,203	0	0	22,203	58,801	0	81,004
Adjustments between accounting basis & funding basis under regulations	10.2	(30,270)		(2,626)	(32,896)	32,896		(0)
Net Increase/(Decrease) before Transfers to Earmarked Reserves		(8,067)	0	(2,626)	(10,693)	91,697	0	81,004
Transfers to/(from) Earmarked Reserves	10.4	2,190	(2,190)		0			0
Prior period adjustment: CCRCD								0
Increase/(Decrease) in 2023/24		(5,877)	(2,190)	(2,626)	(10,693)	91,697	0	81,004
Balance at 31st March 2024 carried forward		9,483	9,358	10,221	29,063	317,522	5,082	351,667
Movement in reserves during 2024/25								
Total Comprehensive Income and Expenditure		7,110	0	0	7,110	(30,180)	0	(23,070)
Adjustments between accounting basis & funding basis under regulations	10.2	(9,719)		(4,010)	(13,729)	13,729		-0
Net Increase/(Decrease) before Transfers to Earmarked Reserves		(2,609)	0	(4,010)	(6,619)	(16,451)	0	(23,070)
Transfers to/(from) Earmarked Reserves	10.4	(81)	81		0			0
Increase/(Decrease) in 2024/25		(2,690)	81	(4,010)	(6,619)	(16,451)	0	(23,070)
Balance at 31st March 2025 carried forward		6,793	9,439	6,210	22,443	301,071	5,082	328,597

Comprehensive Income & Expenditure Statement for the Year Ended 31st March 2025							
2023/24					2024/25		
Gross Expenditure £000	Gross Income £000	Net Expenditure £000		Note	Gross Expenditure £000	Gross Income £000	Net Expenditure £000
91,350	(19,835)	71,514	Learning, Skills & Economy		100,383	(36,391)	63,992
95,384	(26,333)	69,052	Social Care & Health		97,990	(26,275)	71,716
74,778	(38,273)	36,506	Infrastructure & Place		70,849	(31,327)	39,522
19,742	(9,496)	10,246	Customer, Culture & Wellbeing		17,546	(10,307)	7,240
5,513	(2,287)	3,226	People, Performance & Partnerships		5,459	(1,807)	3,652
2,930	(197)	2,733	Law & Governance		3,491	(698)	2,794
42,285	(23,673)	18,611	Resources		45,606	(25,566)	20,040
3,514	(597)	2,916	Corporate		3,303	(2,969)	334
0	0	0	Cardiff Capital Region City Deal (CCRCD)		0	0	0
335,495	(120,691)	214,804	Cost of Services	11.1	344,627	(135,338)	209,289
			Other operating expenditure:				
			<i>Precepts & Levies:</i>				
15,505	0	15,505	Gwent Police Authority		16,940	0	16,940
5,472	0	5,472	South Wales Fire & Rescue Authority		5,839	(84)	5,755
3,381	0	3,381	Community and Town Councils		3,608	0	3,608
116	(1)	115	National Parks		116	0	116
105	0	105	Internal Drainage Boards		109	0	109
2,341	(2,227)	114	Gains/losses on the disposal of non-current assets		681	(157)	524
		24,691	Total Other operating expenditure				27,051
17,185	(22,263)	(5,078)	Financing and investment income and expenditure	11.3	19,390	(11,513)	7,877
		0	Interest & Investment income: CCRCD				0
		0	Change in Fair Value of Investment Properties: CCRCD				0
			<i>Taxation & non-specific grant income:</i>				
442	(93,883)	(93,440)	Council Tax	11.5	835	(103,100)	(102,265)
0	(31,224)	(31,224)	Non-domestic rates redistribution	11.5	0	(34,871)	(34,871)
0	(131,956)	(131,956)	General government grants	11.6	0	(114,192)	(114,192)
	0	0	Recognised Capital Grants & Contributions: CCRCD			0	0
	0	0	Tax Expenses: CCRCD			0	0
		(22,203)	(Surplus) or Deficit on Provision of Services				(7,110)
			Other Comprehensive Income and Expenditure:				
		(7,468)	(Surplus) or deficit on revaluation of Property, Plant and Equipment assets	12.1			(21,223)
		0	(Surplus) or deficit on revaluation of Property, Plant and Equipment assets: CCRCD				0
		(72)	(Surplus) or deficit from investments in equity instruments designated at fair value through other comprehensive income				(1)
		(51,261)	(Gains)/losses on remeasurement of pension assets / liabilities	14.3			51,403
		(58,801)	Total Other Comprehensive Income and Expenditure				30,179
		(81,004)	Total Comprehensive Income and Expenditure				23,070

Balance Sheet as at 31st March 2025			
31st March 2024 £000s		Note	31st March 2025 £000s
294,266	Other land and buildings	12.1	317,082
11,108	Vehicles, plant, furniture and equipment	12.1	9,280
90,028	Infrastructure	12.1	94,799
4,548	Community assets	12.1	4,548
38,254	Assets under construction	12.1	57,539
10	Surplus assets not held for sale	12.1	10
0	Right of Use Assets	12.1	1,749
9,682	Heritage Assets	12.7	9,696
79,981	Investment Property	12.5	77,246
8	Intangible Assets		4
1,358	Long-Term Investments	13.1	1,219
2,818	Long Term Debtors	13.5	2,842
532,060	Long term assets		576,014
6,878	Short Term Investments	13.1	6,878
504	Inventories		474
42,763	Short Term Debtors	13.5	52,552
8,346	Cash and Cash Equivalents	15.3	12,629
1,250	Assets Held for Sale	12.6	1,250
110	CCRCD: Deferred Tax asset		110
59,851	Current Assets		73,893
(1,723)	Cash and Cash Equivalents	15.3	(2,488)
(51,678)	Short Term Borrowing	13.1	(65,814)
(43,761)	Short Term Creditors	13.6	(47,441)
(466)	Provisions	13.7	(339)
(97,629)	Current Liabilities		(116,083)
(5,980)	Liability related to defined benefit pension scheme	10.9	(53,150)
(2,350)	Provisions	13.7	(2,221)
(124,212)	Long Term Borrowing	13.1	(138,701)
(1,061)	Long Term Creditors: CCRCD		(1,061)
(2,273)	Other Long Term Liabilities	13.1	(3,081)
(5,388)	Capital Grants Receipts in Advance	11.6	(5,711)
(1,350)	Revenue Grants Receipts in Advance		(1,302)
(142,613)	Long Term Liabilities		(205,226)
351,667	Net Assets		328,597
9,483	Council Fund Balance	10.3	6,793
9,359	Earmarked Reserves	10.4	9,440
10,220	Capital Receipts Reserve	10.6	6,210
1,402	Other usable Reserves: CCRCD		1,402
30,463	Usable Reserves		23,845
81,737	Revaluation Reserve	10.7	100,360
(5,980)	Pensions Reserve	10.9	(53,150)
247,171	Capital Adjustment Account	10.8	260,550
2,443	Deferred Capital Receipts Reserve	10.11	2,336
(449)	Financial Instrument Adjustment Account		(401)
(347)	Financial Instrument Revaluation Reserve		(347)
(3,562)	Accumulating Absence Adjustment Account	10.10	(4,789)
192	Other unusable Reserves: CCRCD		192
321,204	Unusable Reserves		304,751
351,667	Total Reserves		328,597

Cash Flow Statement for the Year Ended 31st March 2025			
31st March 2024			31st March 2025
£000		Note	£000
(22,202)	Net (surplus) or deficit on the provision of services	15.1	(7,110)
(28,741)	Adjustments to net surplus or deficit on the provision of services for non-cash movements	15.1	(10,694)
44,727	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	15.1	25,521
(6,216)	Net cash flows from Operating Activities	15.1	7,718
51,423	Purchase of property, plant and equipment, investment property and intangible assets		45,555
0	Purchase of short-term and long-term investments		4,650
0	Other payments for investing activities		0
(4,010)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets		(264)
(10,812)	Proceeds from short-term and long-term investments		(4,758)
(37,460)	Other receipts from investing activities		(27,828)
(859)	Net Cash (Inflow)/Outflow from Investing Activities		17,354
	Financing Activities		
30,389	Repayments of short and long-term borrowing		3,998
35	Cash payments for the reduction of the outstanding liabilities relating to finance leases and on-balance sheet PFI contracts		35
(6,051)	Cash receipts of short and long-term borrowing		(32,622)
0	Other receipts from financing activities		0
24,373	Net Cash (Inflow)/Outflow from Financing Activities		(28,590)
17,298	Net (increase) / decrease in cash and cash equivalents		(3,518)
23,921	Cash and cash equivalents at the beginning of the reporting period		6,623
6,624	Cash and cash equivalents at the end of the reporting period	15.3	10,141

**Notes to the Accounts
for the Year Ended
31st March 2025**

10 MOVEMENT IN RESERVES STATEMENT NOTES

10.1 Movement in Reserves

This statement shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other 'unusable' reserves. A summary of the movement in reserves during the financial year is illustrated below. More detailed information to support the Movement in Reserves Statement follows this note.

	Note	Balance at 1st April 2023 £000	Movement in Reserve £000	Balance at 31st March 2024 £000	Movement in Reserve £000	Balance at 31st March 2025 £000
Usable Reserves:						
Council Fund balance: Authority	10.3	11,105	(717)	10,388	497	10,885
Council Fund balance: LMS School Balances	10.5	4,256	(5,161)	(905)	(3,187)	(4,092)
Earmarked reserves	10.4	11,549	(2,190)	9,359	81	9,440
Capital Receipts Reserve	10.6	12,846	(2,626)	10,220	(4,010)	6,210
Usable Reserves: CCRCD		1,402	(1)	1,401	1	1,402
Total Usable Reserves		41,158	(10,694)	30,463	(6,618)	23,845
Unusable Reserves:						
Revaluation Reserve	10.7	77,372	4,365	81,737	18,623	100,360
Capital Adjustment Account	10.8	210,354	36,817	247,171	13,379	260,550
Financial Instruments Adjustment Account		(472)	23	(449)	48	(401)
Pension Reserve	10.9	(56,576)	50,596	(5,980)	(47,170)	(53,150)
Deferred Capital Receipts Reserve	10.11	3,409	(966)	2,443	(107)	2,336
Financial Instrument Revaluation Reserve		(419)	72	(347)	1	(346)
Accumulated Absences Adjustment Account	10.10	(4,354)	792	(3,562)	(1,227)	(4,789)
Unusable Reserves: CCRCD	16.6	192	(0)	192	0	192
Total Unusable Reserves		229,506	91,699	321,205	(16,454)	304,751
Total Authority Reserves		270,664	81,005	351,667	(23,072)	328,597

10.2 Adjustments Between Accounting Basis and Funding Basis Under Regulations

This note summarises the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure. A more detailed overview is provided in the individual notes that follows for each reserve:

Movements in 2024/25:	Council Fund Balance £000	Usable Reserves £000	Unusable Reserves £000
Adjustments primarily involving the Capital Adjustment Account:			
Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:			
Charges for depreciation and impairment of Property, Plant and Equipment assets	19,720	-	(19,720)
Charges for impairment of Heritage Assets	134	-	(134)
Revaluation movements on Property Plant and Equipment (charged to SDPS)	(4,383)	-	4,383
Revaluation movements on Assets Held for Sale (charged to SDPS)	0	-	0
Movements in the market value of Investment Properties	3,703	-	(3,703)
Amortisation and impairment of intangible assets	212	-	(212)

Capital grants and contributions applied	(23,043)	-	23,043
Revenue expenditure funded from capital under statute	4,285	-	(4,285)
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	677	-	(677)
<i>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</i>			
Statutory provision for the financing of capital investment (MRP)	(7,530)	-	7,530
Capital expenditure charged against the Council Fund	(282)	-	282
Adjustments involving the Capital Receipts Reserve:			
Transfer of sale proceeds credited as part of the gain/loss on disposal to the CIES	(157)	264	(107)
Use of the Capital Receipts Reserve to finance new capital expenditure	0	(4,274)	4,274
Adjustments involving the Financial Instruments Adjustment Account:			
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	(48)	-	48
Adjustments involving the Pensions Reserve:			
Reversal of items relating to retirement benefits debited or credited to the CIES	15,508	-	(15,508)
Employer's pensions contributions and direct payments to pensioners payable in the year	(19,741)	-	19,741
Adjustment involving the Accumulated Absences Account:			
Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	1,226	-	(1,226)
Adjustment between the Capital Adjustment Account and the Revaluation Reserve:			
Depreciation of non-current asset revaluation gains	0	-	0
Total adjustments between accounting basis & funding basis under regulations	(9,719)	(4,010)	13,730

Movements in 2023/24:	Council Fund Balance £000	Usable Reserves £000	Unusable Reserves £000
Adjustments primarily involving the Capital Adjustment Account:			
<i>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</i>			
Charges for depreciation and impairment of Property, Plant and Equipment assets	20,812	-	(20,812)
Charges for impairment of Heritage Assets	121	-	(121)
Revaluation movements on Property Plant and Equipment (charged to SDPS)	264	-	(264)
Revaluation movements on Assets Held for Sale (charged to SDPS)	522	-	(522)
Movements in the market value of Investment Properties	(10,214)	-	10,214
Amortisation and impairment of intangible assets	183	-	(183)
Capital grants and contributions applied	(40,505)	-	40,505
Revenue expenditure funded from capital under statute	4,929	-	(4,929)
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	2,366	-	(2,366)

Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:			
Statutory provision for the financing of capital investment (MRP)	(5,985)	-	5,985
Capital expenditure charged against the Council Fund	(363)	-	363
Adjustments involving the Capital Receipts Reserve:			
Transfer of sale proceeds credited as part of the gain/loss on disposal to the CIES	(2,253)	4,010	(1,758)
Use of the Capital Receipts Reserve to finance new capital expenditure	0	(6,636)	6,636
Adjustments involving the Financial Instruments Adjustment Account:			
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	(22)	-	22
Adjustments involving the Pensions Reserve:			
Reversal of items relating to retirement benefits debited or credited to the CIES	19,636	-	(19,636)
Employer's pensions contributions and direct payments to pensioners payable in the year	(18,971)	-	18,971
Adjustment involving the Accumulated Absences Account:			
Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(790)	-	790
Adjustment between the Capital Adjustment Account and the Revaluation Reserve:			
Depreciation of non-current asset revaluation gains	-	-	-
Total adjustments between accounting basis & funding basis under regulations	(30,270)	(2,626)	32,895

10.3 Usable Reserves available for Revenue Purposes

The in-year movements in the Authority's usable Reserves that are available to be applied for revenue purposes are summarised below:

Each of the Authority's Schools is directly governed by a Board of Governors, which is responsible for managing the school's finances. The balance on the Council Fund includes a deficit of £905,000 in respect of underspent (or overspent) budgets which have been delegated to schools. These balances are at the disposal of the respective schools and represent an earmarked reserve which is not available for the Authority to use generally.

	At 1st April 2023 £000	In Year Movement £000	At 31st March 2024 £000	In Year Movement £000	At 31st March 2025 £000
Amount of Council Fund Balance held by Schools under Local Management Schemes	4,256	(5,161)	(905)	(3,187)	(4,092)
Amount of Council Fund Balance generally available for new expenditure	11,105	(717)	10,388	497	10,885
Total Council Fund Balance	15,360	(5,878)	9,483	(2,689)	6,793
Earmarked Revenue Reserves	11,549	(2,190)	9,359	81	9,440
Total Usable Reserves available for Revenue Purposes	26,909	(8,067)	18,842	(2,608)	16,234

10.4 Transfers to/from Earmarked Reserves

This note sets out the amounts set aside from the Council Fund into earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet Council Fund expenditure.

Earmarked reserves have been set up where there has been a need to set aside resources for a specific future purpose. The purpose of each earmarked reserve is detailed below. Utilisation of these reserves is under the control of the Cabinet.

The transfers to and from Earmarked Reserves in 2024/25 can be summarised as follows:

	At 1st April 2023	Transfer to Reserves	Transfer from Reserves	At 31st March 2024	Transfer to Reserves	Transfer from Reserves	At 31st March 2025
	£000	£000	£000	£000	£000	£000	£000
Invest to Redesign	1,427	1,236	(1,427)	1,236			1,236
Priority Investment	1,905	27	(1,500)	432		(27)	405
Insurance and risk management	925			925			925
IT Transformation	746		(389)	357	664	(214)	807
Treasury equalisation	590	1,007		1,597		(1,007)	590
Capital Investment	625			625		(375)	250
Redundancy and Pensions	769			769		(88)	681
Pay Inflation Reserve	1,316		(1,316)	(0)	130		130
Council Tax Premium Reserve	0			0	1,062	(253)	809
Programme of Change Reserve	0			0	350		350
Capital Receipt Generation	314			314			314
Service and partnership Reserves:							
Elections	125	35		160	100		260
Museums acquisition	36			36			36
Solar Farm Maintenance & Community Fund	158	23		181	23		204
Castlegate Business Park	125		(40)	85			85
Newport Leisure Park	177		(177)	0			0
Sustainability - PV Invertor Replacement Reserve	65		(25)	40		(28)	12
Ukrainian Support Reserve	1,341	131		1,472		(400)	1,072
Local Resilience Forum	129		(13)	116	1		117
Grass Routes Buses	171	5		176	5		181
Schools sickness & maternity cover	298	49		346		(22)	324
Youth Offending Team	150			150			150
Building Control	(2)		(9)	(11)			(11)
Rural Development Plan	19		(4)	15		(15)	0
Highways Plant & Equipment Replacement	141	65	(103)	103	100		203
Energy Efficiency Development Reserve	0	236		236	74		310
Total	11,549	2,813	(5,003)	9,359	2,509	(2,428)	9,440

Invest to Redesign Reserve - To fund service redesign to either improve the service, generate income or reduce costs.

Priority Investment Reserve - To fund additional one off investment in the Authority's agreed priorities.

Insurance and Risk Management Reserve - To meet excesses and administration costs on claims against the Council, to provide cover on self insured risks and contribute to risk management activities.

I.T. Transformation Reserve - To invest in information technology in support of the organisations outcomes and generation of improved service efficiency, income generation or cost savings.

Treasury Equalisation Reserve - Originally created from loan rescheduling discounts and premia, the reserve is held to manage the longer term approach to treasury decisions.

Capital Investment Reserve - To finance future capital expenditure.

Redundancy and Pensions Reserve - To meet redundancy costs and commuted payments for early retirements over a maximum of 5 years.

Pay Inflation Reserve - To mitigate against the volatility and budgetary risk of future pay settlements.

Capital Receipt Generation Reserve - Securing capital receipts is a vital element of the Authority's capital investment strategy. Improving the final disposal value by investment, either in the fabric of the asset or by proper disposal expertise ensures the Council obtains the best possible value for surplus assets.

Ukrainian Support Reserve - Created from unspent Welsh and UK Government funding to cover future costs related to housing and supporting Ukrainian refugees.

Council Tax Premium Reserve – This reserve holds funds generated through council tax premiums on long-term empty properties and second homes. The funds are earmarked for strategic investment within the County to address housing challenges. Key objectives include:

- Bringing long-term empty properties back into use – Encouraging owners to sell or rent these properties to increase the availability of housing.
- Supporting the supply of affordable housing – Discouraging underuse of housing stock to make more homes accessible to local residents.
- Enhancing the sustainability of local communities – Reducing the number of empty or intermittently occupied homes to help maintain vibrant, year-round communities, particularly in areas with high concentrations of second homes.

Programme of Change Reserve - This reserve is designated to provide targeted, upfront support for the Council's change initiatives. It underpins efforts to develop and implement financially sustainable service delivery models that align with the strategic priorities outlined in the Community and Corporate Plan.

Service Reserves - Held for a specific service purpose and maintained to support and develop service delivery, mitigate specific service risk, or support collaborative arrangements.

10.5 School Balances

The balance on the Council Fund includes (£3,186,636) in respect of underspent (or overspent) budgets which have been delegated to schools. These balances are at the disposal of the respective schools and represent an earmarked reserve which is not available for the Authority to use generally. Details of the movements of these reserves are shown below:

	At 1st April 2023 £	In Year Movement £	At 31st March 2024 £	In Year Movement £	At 31st March 2025 £
Comprehensives					
Caldicot	227,499	(579,936)	(352,437)	85,181	(267,256)
Chepstow	(352,451)	(500,587)	(853,038)	(277,952)	(1,130,990)
King Henry VIII*	785,180	(785,180)	0	0	0
Monmouth	599,192	(369,535)	229,657	(197,735)	31,922
Sub Total Comprehensives	1,259,420	(2,235,237)	(975,817)	(390,507)	(1,366,324)
Middle					
King Henry VIII 3-19	0	(329,197)	(329,197)	(1,056,972)	(1,386,169)
Sub Total Middle	0	(329,197)	(329,197)	(1,056,972)	(1,386,169)
Primaries					
Archbishop R Williams	31,060	(4,239)	26,821	55,323	82,144

Cantref	196,350	(85,933)	110,417	(8,922)	101,495
Castle Park	105,297	(30,251)	75,046	(56,304)	18,742
Cross Ash	101,453	(42,986)	58,467	(43,790)	14,677
Deri View*	26,326	(26,326)	0	0	0
Dewstow	275,059	(217,499)	57,560	(51,255)	6,305
Durand	55,199	3,506	58,705	34,692	93,397
Gilwern	151,764	(174,688)	(22,924)	7,206	(15,718)
Goytre Fawr	72,125	(64,781)	7,344	36,302	43,646
Kymin View	88,378	(11,511)	76,867	(140,353)	(63,486)
Llandogo	(5,941)	23,596	17,655	(10,243)	7,412
Llanfoist	171,434	(45,949)	125,485	(37,865)	87,620
Llantilio Pertholey	72,714	(11,966)	60,748	14,015	74,763
Llanvihangel Crucorney	119,219	(22,353)	96,866	(13,258)	83,608
Magor Vol Aided	215,776	(54,257)	161,519	44,605	206,124
New Pembroke Primary	203,307	(32,231)	171,076	96,968	268,044
Osbaston Church in Wales	12,750	(86,238)	(73,488)	9,680	(63,808)
Our Lady's & St Michael's Catholic Primary	(17,078)	(4,177)	(21,255)	(32,634)	(53,889)
Overmonnow	7,662	(132,066)	(124,404)	(130,825)	(255,229)
Raglan	195,485	(20,104)	175,381	(14,092)	161,289
Rogiet	21,439	(86,860)	(65,421)	(103,791)	(169,212)
Shirenewton	185,338	(55,395)	129,943	974	130,917
St Mary's (Chepstow)	95,024	(25,021)	70,003	360	70,363
The Dell	(23,912)	(57,082)	(80,994)	(77,188)	(158,182)
Thornwell	4,257	(99,447)	(95,190)	(73,593)	(168,783)
Trellech	157,692	(57,639)	100,053	(7,524)	92,529
Undy	167,025	(25,516)	141,509	703	142,212
Usk CV	268,295	(176,876)	91,419	(72,307)	19,112
Ysgol Gymraeg Y Fenni	20,789	(191,254)	(170,465)	(115,614)	(286,079)
Ysgol Gymraeg Ffin	52,678	(69,341)	(16,663)	(58,553)	(75,216)
Ysgol Gymraeg y Trefynwy	0	0	0	(88,855)	(88,855)
Sub Total Primaries	3,026,964	(1,884,884)	1,142,080	(836,139)	305,941
Other					
Pupil Referral Unit	(30,707)	(711,453)	(742,160)	(903,018)	(1,645,178)
Sub Total Other	(30,707)	(711,453)	(742,160)	(903,018)	(1,645,178)
Total	4,255,677	(5,160,771)	(905,094)	(3,186,636)	(4,091,730)

* King Henry VIII and Deri View closed on 31/08/23; the King Henry VIII 3-19 School is operating from these sites with effect from 01/09/23 until Easter 2025, whilst the new build is being completed, and is utilising the previous school budgets.

10.6 Capital Receipts Reserve

Amounts in excess of £10,000 are categorised as capital receipts. The balance of receipts is required to be credited to the usable Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Council's borrowing requirement. Receipts are appropriated to the reserve from the Council Fund via the Statement in Movements Statement.

2023/24 £000		2024/25 £000
12,846	Balance as at 1st April	10,220

2,983	Transfer of sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	157
1027,2516	Transfer from Deferred Capital Receipts Reserve upon receipt of cash	107
(6,636)	Less: use of the Capital Receipts Reserve to finance new capital expenditure	(4,274)
10,220	Balance as at 31st March	6,210

10.7 Revaluation Reserve

The Revaluation Reserve contains the net gains made by the Authority arising from increases in the value of its Property, Plant and Equipment, Heritage Assets and Intangible Assets. The balance is reduced when assets are:

- Revalued downwards or impaired;
- Used in the provision of services and the gains are consumed through depreciation; or
- Disposed of and the gains are realised.

The Reserve contains gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2023/24 £000		2024/25 £000
77,372	Balance at 1 April	81,737
9,725	Upward revaluation of assets	23,352
(2,257)	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	(2,129)
(3,103)	Difference between fair value depreciation and historical cost depreciation	(2,599)
0	Accumulated gains on assets sold or scrapped	0
81,737	Balance at 31 March	100,360

10.8 Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties that have yet to be consumed by the Authority. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

This note provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

2023/24 £000		2024/25 £000
210,354	Balance at 1 April	247,171
	Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:	
(20,812)	Charges for depreciation and impairment of property, plant and equipment assets	(19,720)
(121)	Impairment of Heritage assets	(134)
(264)	Revaluation movements on Property, Plant and Equipment	4,383
(522)	Revaluation movements on Assets Held for Sale	0
(183)	Amortisation & impairment of intangible assets	(212)
(4,929)	Revenue expenditure funded from capital under statute	(4,285)
(2,366)	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(677)

(792)	Transfer of sale proceeds credited as part of the gain/loss on disposal to the CIES	0
3,103	Adjusting amounts written out of the Revaluation Reserve	2,599
0	CCRCD Adjustment	0
6,636	Use of the Capital Receipts Reserve to finance new capital expenditure	4,274
40,505	Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	23,043
5,984	Statutory provision for the financing of capital investment charged against the Council Fund	7,530
363	Capital expenditure charged against the Council Fund	282
10,214	Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement	(3,703)
247,171	Balance at 31 March	260,550

10.9 Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2023/24 £000		2024/25 £000
(56,576)	Balance at 1 April	(5,980)
51,261	Remeasurement gains or (losses) on pension assets and liabilities	(51,403)
(19,636)	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	(15,508)
18,971	Employer's pensions contributions and direct payments to pensioners payable in the year	19,741
(5,980)	Balance at 31 March	(53,150)

10.10 Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the Council Fund Balance from accruing for compensated absences earned but not taken in the year, for example, annual leave entitlement carried forward at 31st March. Statutory arrangements require that the impact on the Council Fund Balance is neutralised by transfers to or from the Account. Further information on the calculations of benefits can be found in note 17.8 to the accounts.

2023/24 £000		2024/25 £000
(4,354)	Balance at 1 April	(3,562)
4,354	Settlement or cancellation of accrual made at the end of the preceding year	3,562
(3,562)	Amounts accrued at the end of the current year	(4,788)
0	Share of CCRCD	(1)
(3,562)	Balance at 31 March	(4,789)

10.11 Deferred Capital Receipts

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which full cash settlement has yet to take place. Under statutory arrangements, the authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

The balance at the 31st March 2025 is made up of £2.336m relating to the Old Abergavenny cattle market site disposed of under a finance lease.

2023/24		2024/25
£000		£000
3,409	Balance at 1 April	2,443
(1,027)	Transfer to the Capital Receipts Reserve upon receipt of cash	(107)
61	Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	0
2,443	Balance at 31 March	2,336

11 COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT NOTES

11.1 Expenditure and Funding Analysis

The objective of the Expenditure and Funding Analysis is to demonstrate to council tax payers how the funding available to the authority (i.e. government grants, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decision making purposes between the council's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement (CIES).

2023/24				2024/25		
Net Expenditure Chargeable to the general fund £000	Adjustments between the Funding & Accounting Basis £000	Net Expenditure in the CIES £000		Net Expenditure Chargeable to the general fund £000	Adjustments between the Funding & Accounting Basis £000	Net Expenditure in the CIES £000
62,736	8,779	71,514	Learning, Skills & Economy	65,120	(1,128)	63,992
67,020	2,031	69,052	Social Care & Health	71,561	155	71,716
25,965	10,540	36,505	Infrastructure & Place	25,983	13,540	39,522
8,067	2,179	10,246	Customer, Culture & Wellbeing	7,454	(215)	7,240
2,865	361	3,226	People, Performance & Partnerships	3,347	305	3,652
2,775	(43)	2,733	Law & Governance	2,843	(50)	2,794
8,120	10,491	18,611	Resources	8,282	11,758	20,040
27,136	(24,219)	2,916	Corporate	26,272	(25,938)	334
0	0	0	Cardiff Capital Region City Deal (CCRCD)	0	0	0
204,683	10,120	214,804	Cost of Services	210,863	(1,574)	209,289
(203,967)	(33,039)	(237,006)	Other Income & Expenditure	(211,360)	(5,039)	(216,399)
716	(22,918)	(22,202)	Surplus or Deficit	(497)	(6,613)	(7,110)
(11,104)			Opening General Fund Balance	(10,388)		
716			Surplus or Deficit on General Fund	(497)		
(10,388)			Closing General Fund Balance	(10,885)		

Adjustments from the General Fund to arrive at the CIES Amounts:

2023/24					2024/25			
Adjustments for Capital Purposes £000	Net Change for Pensions Adjustments £000	Other differences £000	Total Adjustments £000		Adjustments for Capital Purposes £000	Net Change for Pensions Adjustments £000	Other differences £000	Total Adjustments £000
(6,287)	2,816	(254)	(3,725)	Learning, Skills & Economy	2,717	(1,311)	(2,534)	(1,128)
2,481	4,878	(702)	6,656	Social Care & Health	2,324	(1,183)	(986)	155
7,291	4,657	2,351	14,298	Infrastructure & Place	10,748	(1,092)	3,884	13,540
1,828	1,465	(487)	2,806	Customer, Culture & Wellbeing	503	(475)	(243)	(215)
491	571	(148)	914	People, Performance & Partnerships	277	(134)	162	305
278	715	260	1,254	Law & Governance	0	(93)	43	(50)
2,549	794	6,904	10,246	Resources	3,373	(281)	8,665	11,758

320	(322)	(22,630)	(22,633)	Corporate	438	152	(26,528)	(25,938)
0	0	(65)	(65)	Cardiff Capital Region City Deal (CCRCD)	0	0	0	0
8,950	15,573	(14,772)	9,751	Cost of Services	20,380	(4,417)	(17,537)	(1,574)
(34,440)	7,208	17,228	(10,003)	Other Income & Expenditure	(30,121)	184	24,898	(5,039)
(25,490)	22,781	2,457	(253)	Adjustments between the Funding & Accounting Basis	(9,740)	(4,233)	7,361	(6,613)

11.2 Expenditure & Income analysed by nature

The authority's expenditure and income is analysed as follows:

2023/24 £000		2024/25 £000
153,181	Employee benefits expenses	157,585
159,475	Other services expenses	169,737
34,079	Depreciation, amortisation and impairment	30,186
24,578	Precepts & levies	26,894
6,395	Interest payments	7,066
2,334	Gain/loss on disposal of non-current assets	677
380,042	Total Expenditure	392,145
(66,292)	Fees, charges & other service income	(76,106)
(14,125)	Interest and investment income	(3,685)
(125,107)	Income from council tax & NNDR	(137,971)
(194,500)	External grants and contributions	(181,336)
(2,220)	Gain/loss on disposal of non-current assets	(157)
(402,244)	Total Income	(399,255)
(22,202)	Surplus or Deficit on the Provision of Services	(7,110)

11.3 Financing and Investment Income and Expenditure

A summary level breakdown of Financing and Investment Income and Expenditure reported on the face of the Comprehensive Income and Expenditure Statement for the year is shown below. Further information is contained within the respective notes to the accounts.

31st March 2024				Note	31st March 2025		
Gross Expenditure £000	Gross Income £000	Net Expenditure £000			Gross Expenditure £000	Gross Income £000	Net Expenditure £000
6,395	0	6,395	Interest payable and similar charges	13.2	7,066	0	7,066
2,641	0	2,641	Pensions interest cost and expected return on pensions assets	14.3	184	0	184
0	(1,762)	(1,762)	Interest receivable and similar income	13.2	0	(1,313)	(1,313)
0	0	0	Interest receivable and similar income: CCRCD share		0	0	0
5,615	(18,123)	(12,508)	Income and expenditure in relation to investment properties and changes in their fair value		9,323	(7,680)	1,643
2,535	(2,328)	207	(Surpluses)/deficits on trading undertakings not included in the Net Cost of Services		2,817	(2,513)	304
0	(50)	(50)	Other investment income		0	(7)	(7)

17,185	(22,263)	(5,078)	Total Financing and Investment Income and Expenditure		19,390	(11,513)	7,877
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11.4 Agency Income & expenditure

There have been a number of grants and financial support made available by Welsh & UK Government to support businesses in the retail, leisure and hospitality sectors and to fund the additional services required to support people displaced by the war in Ukraine. Local Authorities have been requested to administer these grants on behalf of Welsh & UK Government because they have the local knowledge and ability to put in place systems quickly to make payments.

A payment was also made to Cardiff City Council to facilitate a CCRCD transaction which was matched by a corresponding receipt for the same amount. As this transaction was made on behalf of Cardiff City Council and does not relate directly to Monmouthshire's provision of service it has been treated as Agency income & expenditure.

The Council acted as an agent in the provision of the following funding streams:

Amount Received 2023/24 (£000's)	Scheme	Purpose	Amount Received 2024/25 (£000's)
4	Ukraine £200	Each Ukrainian person arriving in the UK is eligible for a £200 cash payment to support them with essentials before universal credit is awarded.	5
104	Ukraine £350 Host Payments	£350 payment by UK Government for guests that have been in the country for less than a year	50
44	Ukraine £150 Host Top-up Payments	£150 top up payment by Welsh Government for guests that have been in the country for less than a year	21
240	Ukraine £500 Host Payments	£500 payment by UK Government for guests that have been in the country for more than a year	271
13	Ukraine £100 Host Top Up Payments	£100 top up payment by Monmouthshire County Council	18
3,164	Cardiff City Council	Payment on behalf of Cardiff City Council to facilitate CCRCD transaction	557
4,068	Gwent Police Collaborative Arrangement	The Council acts as an agent on behalf of Gwent Police where their property maintenance service is managed by Monmouthshire County Council. Payments are made on behalf of Gwent Police with full reimbursement made during the year.	3,942
48,286	Bus Services Support Grants	Monmouthshire County Council are the regional lead on the Bus services support grant and Bus Network grant, acting as the agent on behalf of Welsh Government.	30,235
3,269	NDR Rate Relief Scheme	Monmouthshire County Council provided rate relief to eligible business under the Welsh Government's Retail, Leisure and Hospitality Rates Relief Scheme	1,833
59,192	Total		36,932

These transactions are not included the figures reported in the primary statements or as part of the other disclosure notes to these accounts.

11.5 Council Tax & National Non-Domestic Rates

Council Tax

Council tax derives from charges raised according to the value of residential properties. Each dwelling has been classified into one of nine valuation bands according to its capital value at 1 April 2003 for this specific purpose. Charges are calculated by taking the amount of income required for the Authority, Office of Police and Crime Commissioner for Gwent and Town and Community Councils for the forthcoming year and dividing this amount by the Council Tax Base. The Council Tax Base is the total number of properties in each valuation band adjusted by a proportion to convert the number to a Band D equivalent, totalled across all bands and adjusted for discounts. The tax base was £48,465.53 for 2024/25 (£47,778.09 for 2023/24).

This average basic amount for a Band D property, £2,110.67 (£1,959.94 in 2023/24), is multiplied by the proportion specified for the particular band to give the individual amount due.

Council tax bills were based on the following multipliers for bands A to I.

Band	A	B	C	D	E	F	G	H	I
Multiplier	6/9	7/9	8/9	1.0	11/9	13/9	15/9	18/9	21/9
Chargeable Dwellings	521	3,454	7,141	9,457	7,655	8,095	5,515	1,791	666
Valuation (£000)	up to 44	44-65	65-91	91-123	123-162	162-223	223-324	324-424	424+

The analysis of the net proceeds from council tax are as follows:

2023/24 £000		2024/25 £000
(93,882)	Council tax collectable	(103,100)
442	Provision for non-payment of council tax	835.3843
(93,440)	Total Council Tax proceeds	(102,265)

National Non-Domestic Rates (NNDR)

NNDR is organised on a national basis. The Welsh Government specifies an amount for the rate, 0.562p per £ in 2024/25 (0.535p per £ in 2023/24) and, subject to the effects of transitory arrangements, local businesses pay rates calculated by multiplying their rateable value by that amount. The NNDR income after relief and provisions of £25,312,901 (£23,406,540 for 2023/24) was based on an average rateable value of £61,528,461 (£62,020,519 for 2023/24).

The Authority acts as the Welsh Government's agent and collects rates due from ratepayers in its area and then pays the proceeds into the NNDR pool administered by the Welsh Assembly Government. The Welsh Government redistributes the sums payable to local authorities on the basis of a fixed amount per head of population. The total amount redistributed from the National Pool to the Council in 2024/25 was £34.87m (£31.22m in 2023/24).

A net debtor of £1,928,864 at 31st March 2025 (£1,399,303 debtor as at 31st March 2024) is included in the balance sheet which represents the amount by which the cash received from Welsh Government is less than the amount collected from ratepayers.

11.6 Grant Income

Capital Grants and Contributions

The Authority has credited the following capital grants & contributions to the Comprehensive Income and Expenditure Statement in 2024/25:

2023/24 £000		2024/25 £000
2,495	WG General Capital Grant	2,502
225	Section 106 Developer Contributions	397
43,038	Grants	24,332
0	Other Contributions	0
45,758	Total	27,231
	Credited to the Comprehensive Income and Expenditure Statement:	
(5,253)	Grants and contributions applied towards Revenue Expenditure Funded from Capital under Statute	(4,188)
(40,505)	Capital grants and contributions applied and credited to Taxation and Non-specific Grant Income	(23,043)

(45,758)	Total	(27,231)
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Capital Grants and Contributions Received in Advance

The Authority has also received a number of capital grants and contributions that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the provider. The balances at the year-end are as follows:

2023/24 £000		2024/25 £000
	Developer Contributions held in Advance:	
5,388	S106 Developer contributions	5,711
5,388	Total	5,711

Revenue Grants and Contributions

The Authority credited the following revenue grants and contributions to the Comprehensive Income and Expenditure Statement:

2023/24 £000	Revenue Grants credited to services	2024/25 £000
	Central Government:	
15,819	Housing Benefit Subsidy	15,201
	Welsh Government:	
10,068	Education - General Grants - EIG/PDG/LAEG	13,169
4,199	Education - Post-16 Funding	4,387
2,814	Housing Support Grant (Supporting People)	3,046
2,265	Concessionary Fares, Transport Subsidy	3,092
1,745	Universal Free School Meals	2,352
1,745	Education - Children & Communities	2,613
0	Scape Pensions	1,563
0	Additional unhypothecated revenue grant	1,189
1,046	Animal Licensing Wales	1,126
1,121	Social care workforce grant	1,113
415	INFUSE - Innovating Public Services	1,010
1,957	Ukrainian Support Fund	935
647	Homelessness - No one left out grant	613
0	Deprivation of Liberties (DOLS)	577
478	Eliminate Agenda	562
499	Radical reform	524
483	Waste Management	482
692	Families First	330
353	Communities for Work	263
948	ENRAW – Gwent Green Grid Partnership	120
364	Floods and SUDS	81
359	WG 20mph Scheme (Monmouthshire)	0
3,402	Other WG grants	2,273
	Home Office:	
2,222	Community Renewal Fund (Shared Prosperity Fund)	2,284
533	Support Afghan / Syrian / Unaccompanied Asylum Seekers	572
170	Police and Crime Commissioner	360
2,951	Other Grants & Contributions	2,498
57,292	Total Revenue Grants credited to services	62,335

	Non-Specific Grant Income	
31,224	Non-Domestic Rates	34,871
91,451	Revenue Support Grant	91,149
122,675	Total Non-Specific Grant Income	126,019

12 NON-CURRENT ASSET & CAPITAL FINANCING NOTES

12.1 Property, Plant and Equipment

The following tables summarise the movements in the Authority's property, plant and equipment portfolio by asset type for the years ending 31st March 2025 and 31st March 2024.

Movements in 2024/25:	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Right of Use Assets £000	Total Property, Plant and Equipment £000	PFI Assets Included in Property, Plant and Equipment* £000
Cost or Valuation:								
At 1st April 2024	297,642	25,987	4,547	10	38,254	0	366,438	1,529
Additions	7,807	1,429	67	0	19,285	2,578	31,166	
Revaluation movements taken to Revaluation Reserve	14,630						14,630	(18)
Revaluation movements taken to Surplus/Deficit on Provision of Services	2,160						2,160	
Impairment movements taken to Surplus/Deficit on Provision of Services	(1,621)	(285)	(59)	0			(1,964)	
Impairment movements taken to RRA	(1,182)		(8)	0			(1,190)	
Reclassified (to)/from Held for Sale	0	(3,416)					(3,416)	
Disposals							0	
Other reclassifications	392						392	
Movement in CCRCD Assets							0	
At 31st March 2025	319,828	23,715	4,547	10	57,539	2,578	408,215	1,511
Accumulated Depreciation:								
At 1st April 2024	(3,375)	(14,879)				0	(18,254)	0
Depreciation charge	(9,488)	(2,293)				(829)	(12,610)	
Depreciation written out on revaluation to Revaluation Reserve	7,783						7,783	
Depreciation written out on revaluation to Surplus/Deficit on Provision of Services	2,223						2,223	
Depreciation written out on impairment to Surplus/Deficit on Provision of Services	112						112	
Reclassified to/(from) Held for Sale		2,739					2,739	
Disposals							0	
Other reclassifications							0	
Movement in CCRCD Assets							0	
At 31st March 2025	(2,745)	(14,433)	0	0	0	(829)	(18,008)	0
Net Book Value:	317,082	9,280	4,548	10	57,539	1,749	390,207	1,511

Movements in 2023/24	Other Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Right of Use Assets £000	Total Property, Plant and Equipment £000	PFI Assets Included in Property, Plant and Equipment* £000
Cost or Valuation:								
At 1st April 2023	289,776	25,218	4,528	10	18,702		338,234	1,485
Additions	6,311	1,930	306		32,111		40,659	
Revaluation movements taken to Revaluation Reserve	(940)						(940)	44
Revaluation movements taken to Surplus/Deficit on Provision of Services	(2,630)						(2,630)	
Impairment movements taken to Surplus/Deficit on Provision of Services	(722)	(105)	(280)		-375		(1,481)	
Impairment movements taken to RRA	(553)		(8)				(560)	
Reclassified (to)/from Held for Sale	(3,531)	(1,057)					(4,588)	
Disposals							0	
Other reclassifications	9,930				(12,184)		(2,254)	
Movement in CCRCD Assets							0	
At 31st March 2024	297,642	25,987	4,547	10	38,254	0	366,440	1,529
Accumulated Depreciation:								
At 1st April 2023	(2,634)	(13,586)					(16,220)	0
Depreciation charge	(12,626)	(2,194)					(14,819)	
Depreciation written out on revaluation to Revaluation Reserve	9,518						9,518	(45)
Depreciation written out on revaluation to Surplus/Deficit on Provision of Services	2,367						2,367	45
Depreciation written out on impairment to Surplus/Deficit on Provision of Services							0	
Reclassified to/(from) Held for Sale		900					900	
Disposals							0	
Other reclassifications							0	
Movement in CCRCD Assets							0	
At 31st March 2024	(3,375)	(14,879)	0	-	-	-	(18,254)	-
Net Book Value:	294,266	11,108	4,548	10	38,254	0	348,185	1,528

12.1b Infrastructure Disclosure

In accordance with the temporary relief offered by the Statutory Instrument as an amendment to the Local Authorities (Capital Finance and Accounting) (Wales) Regulations 2003 (Regulation 24L) this note does not include disclosure of gross cost and accumulated depreciation for infrastructure assets because historical reporting practices and resultant information deficits mean that this would not faithfully represent the asset position to the users of the financial statements.

The authority has chosen not to disclose this information as the previously reported practices and resultant information deficits mean that gross cost and accumulated depreciation are not measured accurately and would not provide the basis for the users of the financial statements to take economic or other decisions relating to infrastructure assets.

The authority has determined in accordance with Regulation [24L Wales] of the Local Authorities (Capital Finance and Accounting) (England/Wales) (Amendment) Regulations 2022 that the carrying amounts to be derecognised for infrastructure assets when there is replacement expenditure is nil.

2023/24 £000		2024/25 £000
81,758	Net Book Value At 1 April	90,028
12,782	Additions	10,028
0	Derecognition	0
(2,836)	Depreciation	(3,242)
(1,676)	Impairment	(2,015)
0	Other Movements in Costs	0
90,028	Net Book Value At 31 March	94,799

12.1c Right of Use Assets

From 1 April 2024, the Council adopted IFRS 16, which requires most leases where the Council is the lessee to be recognised on the balance sheet. This means that assets previously treated as operating leases - such as vehicles, equipment, property, and land - are now recorded as right-of-use assets, with corresponding lease liabilities.

Under IFRS 16, lessor accounting remains largely unchanged. The Council has applied the standard retrospectively using the modified approach, meaning prior year figures have not been restated. Instead, balances have been recognised from 1 April 2024 as if IFRS 16 had always applied.

Exemptions have been applied for:

- Leases of low-value assets
- Short-term leases (12 months or less) ending by 31 March 2025

For these, lease payments continue to be recognised as an expense on a straight-line basis over the lease term.

	Land and Buildings £000	Vehicle, Plant & £000	Total £000
Balance at 1 April 2024	0	0	0
Additions	2,213	150	2,363
Additions - New Lease Arrangements	119	96	214
Depreciation	(734)	(94)	(829)
Disposals	0	0	0
Balance at 31 March 2025	1,598	151	1,749

12.2 Revaluations of Property, Plant & Equipment

The Authority carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. All valuations were carried out by the Authority's Estates Section overseen by a qualified member of the Royal Institution of Chartered Surveyors (RICS). Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of RICS.

The following statement summarises the progress of the Authority's rolling programme for the revaluation of fixed assets:

- The 2024/25 revaluations were carried out or approved by qualified valuers within the Authority's Estates section. The basis for valuation is set out in the accounting policies within section 17 of the notes to the accounts.

- All assets requiring valuations have been revalued in the 5 year period ending 31st March 2025. The valuations carried out during 2024/25 include Community Centres, Comprehensive & Primary Schools, Corporate Facilities, Hub & Public Contact Centres, Leisure & Outdoor Education Centres, Museum & Theatres, Nurseries & Play Groups, Public Conveniences, Care & Housing and Waste Disposal Sites.
- In addition to the rolling programme of revaluations any DRC assets not individually revalued were uplifted in line with movements in the BICS All In Tender Price Index. This indexation was undertaken due to the high levels of inflation seen in the year which increased the risk of potential misstatement in carrying value of assets.

	Other Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Right of Use Assets £000	Total Property, Plant and Equipment £000
Carried at historical cost	0	9,008	4,547	10	57,452	1,749	72,765
Valued at current value as at:							
31st March 2025	282,555	-	-	-	-	-	282,555
31st March 2024	19,848	-	-	-	-	-	19,848
31st March 2023	1,913	-	-	-	-	-	1,913
31st March 2022	11,855	-	-	-	-	-	11,855
31st March 2021	911	-	-	-	-	-	910
CCRCDC Assets (Method unknown)	-	274	-	-	88		362
Total Cost or Valuation	317,082	9,282	4,547	10	57,539	1,749	390,207

12.3 Schools Non-Current Assets

The Authority currently owns and runs three secondary, one middle and twenty three primary schools. In addition to the twenty three primary schools, there are two voluntary controlled schools and four voluntary aided schools.

The Authority runs the voluntary controlled schools on behalf of 3rd party organisations such as charities and religious organisations who own the underlying assets. The Authority does not record these school assets on its balance sheet other than Raglan Primary (£5,189,124.82 as at 31st March 2025) as the transfer of legal ownership to the third party is yet to be concluded.

With regards to voluntary aided schools within Monmouthshire, and similar to voluntary controlled schools, the assets are owned by 3rd party organisations and are not recorded on the Authority's balance sheet other than Osbaston Primary (£2,289,460.70 as at 31st March 2025) as the transfer of legal ownership to the third party is yet to be concluded.

The net book value of school non-current assets as at 31st March 2025, shown in the Authority's balance sheet, is £207,248,716.66 (£206,789,094 as at 31st March 2024).

12.4 Private Finance Initiatives

Monmouth Health & Social Care Facility (Monnow Vale)

The Authority has entered into a pooled budget arrangement with the Aneurin Bevan Local Health Board. Under the arrangements funds are pooled under Section 33 of the NHS (Wales) Act 2006 to provide health and social care in the form of inpatient, outpatient, clinic and day care facilities to individuals who have medical, social, community or rehabilitation needs. This agreement came into effect from the 1st June 2006.

The Facility is a unique project that replaced a number of out dated or separate facilities scattered throughout the County with a new building that has been financed by a private finance partner over a period of 30 years.

The Authority accounts for its 28% share of the PFI assets, comprising buildings and equipment, with a corresponding liability amounting to its long term obligation for financing these assets.

The life of the building had originally been established for valuation purposes as being 40 years and the equipment as being 15 years. As the life of the building is 10 years beyond that of the PFI agreement, it is anticipated that the facility will be used by the parties beyond the 30 year PFI agreement. At the end of the agreement, the buildings revert to the Health Board at nil consideration. There have been no changes in the arrangements during the year.

The Authority's share in the assets used to provide services at the facility are recognised on the Authority's Balance Sheet. Movements in their value over the year are detailed in the analysis of the movement on the Property, Plant and Equipment balance in Note 12.1, their total net book value at 31st March 2025 being £1,511,158.11 (£1,529,128 at 31st March 2024).

12.5 Investment Properties

Investment Properties are those that are used solely to earn income and/or for capital appreciation. Investment Properties are not used in any way to deliver a service and are not held for sale. The Authority's current portfolio of investment properties consists of long held assets such as County Farms and District Shops and also a Solar Farm, Newport Leisure Park and Castlegate Business Park constructed/acquired more recently. The resultant impact on the Authority's net income is shown below.

The following items of income and expenditure have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement:

2023/24 £000		2024/25 £000
(5,912)	Rental income from investment property	(5,353)
3,618	Direct operating expenses arising from investment property	3,705
(2,294)	Net (gain)/loss	(1,647)

The following table summarises the movement in the fair value of investment properties over the year.

2023/24 £000		2024/25 £000
66,862	Balance at start of the year	79,981
650	Additions	1,360
0	Disposals	0
10,214	Net gains/(losses) from fair value adjustments recognised in Financing and Investment Income and Expenditure	(3,703)
2,255	Transfers (to)/from Property, Plant and Equipment	(392)
0	Movement in CCRCD balances	0
79,981	Balance at end of the year	77,246

Capital receipts of £264,073 were credited to the Capital receipts reserve during 2024/25 in relation to investment properties (£3,087,815 in 2023/24).

Fair Value Hierarchy

Details of the Authority's investment properties and information about the fair value hierarchy:

2023/24					2024/25			
Quoted Prices in active markets for identical assets	Other Observable inputs	Significant Unobservable inputs		Type of Property	active markets for identical assets	Other Observable inputs	Significant Unobservable inputs	
Level 1	Level 2	Level 3	Total		Level 1	Level 2	Level 3	Total
£000	£000	£000	£000		£000	£000	£000	£000
		107	107	Freehold Reversions			123	123
	38,329		38,329	Agricultural Properties		38,215		38,215
		883	883	Retail Units			1,074	1,074

		2,677	2,677	Industrial Properties			2,853	2,853
		5,611	5,611	Solar Farm			5,785	5,785
		3,907	3,907	Share of CCRCD Asset			3,907	3,907
		28,467	28,467	Properties acquired for rental income			25,289	25,289
0	38,329	41,652	79,981		0	38,215	39,031	77,246

There have been no transfers between levels during the year. The authorities share in CCRCD assets have recognised at Level 3.

Level 2 Other Observable inputs: The fair value for the Agricultural Portfolio (at market rents) has been based on the market approach using current market conditions and recent sales prices and other relevant information for similar assets locally. Market conditions are such that similar properties are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

Level 3 Significant Unobservable Inputs: The Freehold Reversions, Retail Properties, Industrial Properties & Solar Farm located in the local authority area & properties acquired for rental income are measured using the income approach, by means of a term and reversion method. The approach has been developed using the authority's own data requiring it to factor in assumptions such as the duration, rent growth, occupancy levels, bad debt levels, maintenance costs, etc. These property types are therefore categorised as Level 3 in the fair value hierarchy as the measurement technique uses significant unobservable inputs to determine the fair value measurements (and there is no reasonably available information that indicates that market participants would use different assumptions).

Highest and Best Use: In estimating the fair value of the authority's investment properties, the highest and best use of the properties is their current use.

Valuation Techniques: There has been no change in the valuation techniques used during the year for investment properties.

Level 3 Investment Properties

A summary of the movement in the fair value of level 3 investment properties over the year:

2023/24 £000		2024/25 £000
39,216	Balance at start of the year	41,652
2,255	Transfers (to)/from Level 3	0
348	Additions	1,019
0	Disposals	0
(167)	Net gains/(losses) from fair value adjustments included in Surplus or Deficit on the Provision of Services	(3,640)
41,652	Balance at end of the year	39,031

Fair Value Measurement

The valuers arrive at a Fair Value for level 3 Investment Properties by applying a yield to the income stream. The yield reflects the risk and is derived from factors such as the use made of the property, the quality of the tenant, the length and security of the income and also in the case of retail, the location. These impact on rent growth, occupancy levels, bad debt levels and maintenance costs. The yield is arrived at from the valuers knowledge of the market, from contacts and published information alongside knowledge of the individual asset.

Type of Property	Valuation Technique used to measure Fair Value	Unobservable Inputs	Range	Sensitivity
Freehold Reversions	Income approach, by means of a term and reversion	Yield	4%	The Fair Value of the Property will increase as
Retail Units		Yield	7% - 10%	
Industrial Properties		Yield	12%	

Solar Farm	method	Yield	6%	the yield reduces.
Investment Assets		Yield	6%	
Investment Assets		Yield	7%	

12.6 Assets Held for Sale

Assets held for sale comprise those assets that are available for immediate sale and where the sale is highly probable and will be actively marketed at its market value. The in-year movement and balance of assets held for sale as at 31st March 2025 are shown below:

2023/24 £000		2024/25 £000
1,000	Balance outstanding at start of year	1,250
0	Additions	0
3,687	Assets newly classified as held for sale: From Plant, Property & Equipment	677
0	Assets declassified as held for sale: To Plant, Property & Equipment	0
250	Revaluation gains	0
(522)	Revaluation losses charged to SDPS	0
(799)	Revaluation losses charged to RRA	0
0	Impairment losses	0
(2,366)	Assets sold	(677)
1,250	Balance outstanding at year-end	1,250

12.7 Heritage Assets

The Code requires that heritage assets are measured at valuation in the financial statements, together with comparative year information. The Code however permits some relaxations in the valuation requirements of heritage assets, meaning that the authority could potentially recognise more of the museums collections in the Balance Sheet. However, whereas the Authority recognises some heritage collections in financial statements, it is of the view that obtaining valuations for the vast majority of these collections would involve a disproportionate cost of obtaining the information in comparison to the benefits to the users of the Authority's financial statements. Whilst this exemption is permitted by the Code, the position will be subject to ongoing review.

The Authority would not typically consider disposing of any heritage assets even though previously offers have been received.

The following table summarises the movement in the carrying value of Heritage assets:

	Property £000	Museum £000	Civic £000	Total £000
Cost or Valuation:				
1st April 2023	322	8,901	156	9,379
Additions	424	0	0	424
Revaluation increases/(decreases) recognised in the SDPS	0	0	0	0
Revaluation increases/ (decreases) taken to Revaluation Reserve	0	0	0	0
Impairment (losses)/reversals recognised in the SDPS	(121)	0	0	(121)
Reclassified from property, plant and equipment	0	0	0	0
31st March 2024	625	8,901	156	9,682
Cost or Valuation:				
Additions	149	0	0	149
Revaluation increases/(decreases) recognised in the SDPS	0	0	0	0
Revaluation increases/ (decreases) taken to Revaluation Reserve	0	0	0	0
Impairment (losses)/reversals recognised in the SDPS	(134)	0	0	(134)
Reclassified from property, plant and equipment	0	0	0	0

31st March 2025	640	8,901	156	9,696
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Property Heritage Assets

The Authority owns six property assets which meet the criteria for inclusion as heritage assets. These comprise the following assets:

- Caldicot Castle
- Angidy Ironworks, Tintern
- The Slaughterhouse - Arches, Monmouth
- Shire Hall
- Clydach Ironworks, Clydach
- War Memorial, Frogmore St, Abergavenny
- Tintern Station, Tintern

These assets were last valued on an existing use value (EUV) basis and were carried out internally by the Authority's Estates Section under the supervision of the Head Of Commercial and Integrated Landlord Services (MRICS).

Further to this Abergavenny Museum and Castle is leased by the Authority.

Museum Exhibits

Monmouthshire operates four museums, namely Monmouth, (The Nelson Museum), Abergavenny, Caldicot (Castle) and Chepstow. Each individual museum maintains an inventory of exhibits and the Authority last commissioned a valuation of material items in 2022.

The most significant museum exhibit is the Nelson collection which is included on the balance sheet at a valuation of £8.7m. This collection was revalued externally during the year and the estimated value has increased by £4.4m since the previous valuation carried out in August 2012. The valuation was limited to selected items with market prices in excess of £1,000.

Civic Regalia, Artwork & Collections

Five other assets are classified as Heritage assets under this classification where cost information was readily available. These comprise the following assets:

- Henry Tapestry
- Chairman's Chain of Office
- Vice Chairman's Chain & Insignia
- Lady Chairman's Chain & Insignia
- Vice Lady Chairman's Chain & Insignia

These assets are currently valued at their most recent insurance valuation.

12.8 Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

31st March 2024 £000		31st March 2025 £000
193,336	Opening Capital Financing Requirement	199,446
	Capital investment:	
	Enhancing value:	
48,884	Property, plant and equipment	32,508
348	Investment properties	948
1,188	Vehicles	872
304	Heritage assets	14
	Not enhancing value:	

3,305	Property, plant and equipment	5,090
302	Investment properties	412
157	Intangible assets	209
63	Vehicles	146
121	Heritage assets	134
10,181	Revenue Expenditure Funded from Capital under Statute	8,473
	Sources of finance:	
(6,636)	Capital receipts	(4,274)
(2,495)	General Capital Grant	(2,502)
(43,038)	Capital Grants and Contributions	(24,164)
(225)	S106 Contributions	(565)
(363)	Direct revenue contributions	(282)
	Other:	
0	Right of Use assets recognised	2,578
(5,985)	Minimum revenue provision	(7,530)
199,446	Closing Capital Financing Requirement	211,513
	Explanation of movements in year:	
2,430	Increase in underlying need to borrowing - supported by Government financial assistance	2,436
9,665	Increase in underlying need to borrowing - unsupported by Government financial assistance	14,583
0	Right of Use assets recognised	2,578
(5,985)	Less: Minimum revenue provision	(7,530)
6,110	Increase / (decrease) in Capital Financing Requirement	12,067

12.9 Capital Commitments

At 31st March 2025, the Authority had entered into no major contracts (those individually £200,000 and more) for the construction of Property, Plant and Equipment in 2024/25 and later years. Last years budgeted commitments were valued to a cost of £36,109,672, which have been satisfied.

12.10 Minimum Revenue Provision

2023/24		2024/25
£6,642,105	Minimum Revenue Provision Charged	£7,530,021

The Council is not required to raise council tax to cover depreciation, impairment losses or amortisations. However, it is required to make an annual minimum revenue provision (MRP) from revenue to contribute towards the reduction in its overall borrowing requirement.

The charge is equal to an amount calculated on a prudent basis according to the policy determined by the Council in accordance with statutory guidance. An annual MRP Statement is submitted to Council for approval in advance of each financial year and any variance to this policy must be approved by Council.

The Authority also makes additional voluntary revenue contributions in respect of finance leased assets.

MRP charges have been in respect of Right-of-Use assets recognised under IFRS 16. This reflects the requirement for local authorities to make a prudent provision for the repayment of the capital element of lease liabilities, consistent with the statutory guidance issued.

12.11 Leases - Authority as Lessor

Operating Leases

The Authority has entered into operating lease arrangements to lease property assets to various individuals and organisations. These primarily consist of Industrial units, County Farms, Land parcels and Recreation halls. Under IFRS 16 Lessor accounting is effectively unchanged.

The future minimum lease payments receivable under non-cancellable leases in future years are:

2023/24 £000		2024/25 £000
2,565	Not later than one year	3,249
9,679	Later than one year and not later than five years	11,930
12,645	Later than five years	14,563
24,890		29,743

13 FINANCIAL INSTRUMENTS, CURRENT ASSETS & LIABILITIES NOTES

13.1 Categories of Financial Instruments

A financial Instrument is a contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. Non-exchange transactions, such as those relating to taxes, benefits and government grants, do not give rise to financial instruments.

The Council adopted the IFRS 9 Financial Instruments accounting standard with effect from 1st April 2018. The main changes include the reclassification and remeasurement of financial assets and the earlier recognition of the impairment of financial assets.

Under the new Accounting Standard IFRS 9, financial instruments may be held at amortised cost or at fair value either through other Comprehensive income or Profit & Loss.

Financial assets are held as amortised cost where cash flows are solely payments of principal and interest and the Council's business model is to collect those cash flows. This is the majority of our treasury investments such as term deposits, certificate of deposits, call accounts, trade debtors for goods and services provided contractually and also lease receivables. This excludes council tax debtors and grants receivable as they are non-exchange transactions.

Financial assets held at amortised cost are shown net of a loss allowance reflecting the statistical likelihood that the borrower or debtor will be unable to meet their contractual commitments to the Council. For most assets, this is 12 month expected credit losses until the risk increases significantly, then it is lifetime expected losses. For trade debtors expected lifetime losses are always used. Due to the high credit rating of counterparties used for treasury investments 12 month expected credit losses are minimal.

Financial assets are held at fair value through other comprehensive income where cashflows are solely payments of principal and interest and it is the Council's business model to collect these cashflows and sell the instruments before maturity. The authority does not hold any such investments. The standard also allows the authority to elect to account for equity investments through other comprehensive income if they are being held for strategic investment purposes, see table below.

All other financial assets are held at fair value through Profit & Loss.

The following categories of financial assets are carried in the Balance Sheet as at 31st March 2025:

Long-Term 31st March 2024 £000	Short-Term 31st March 2024 £000		Note	Long-Term 31st March 2025 £000	Short-Term 31st March 2025 £000
		Financial Assets			
		Investments at amortised Cost:			
1,338	3,184	Principal invested	13.4	1,199	3,225
	0	Accrued Interest		0	0
		Investments at fair value through other comprehensive income:			
0	3,653	Equity Investments elected FVOCI		0	3,652
		Investments at fair value through profit & loss:			
20	41	Unquoted equity investments	13.4	19	0
1,358	6,878	Total Investments		1,219	6,878
		Cash & Cash Equivalents at amortised cost:			
0	8,346	Principal	15.3	0	12,629
0	0	Accrued Interest		0	0
0	8,346	Total Cash & Cash Equivalents		0	12,629
		At amortised cost:			
0	8,306	Trade Receivables		0	8,031
0	(1,026)	Loss allowance		0	(1,510)

2,240	107	Lease Receivables		2,133	107
193	(4)	Loans made for service purposes		185	(4)
2,432	7,384	Included in Debtors	13.5	2,318	6,624
3,790	22,607	Sub-Total Financial Assets		3,537	26,131
0	1,865	Current assets which are not Financial Instruments		0	1,835
385	35,379	Debtors which are not Financial Instruments	13.5	523	45,927
4,176	59,851	Total Financial Assets		4,060	73,893

Long-Term 31st March 2024 £000	Short-Term 31st March 2024 £000		Note	Long-Term 31st March 2025 £000	Short-Term 31st March 2025 £000
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All of the Council's financial liabilities are held at amortised cost including short and long term loans, bank overdraft, lease payables, PFI contracts and trade payables for goods and services.

The following categories of financial liabilities are carried in the Balance Sheet as at 31st March 2025:

		Financial Liabilities			
		Loans at amortised Cost:			
(124,188)	(50,019)	Principal sum borrowed		(138,701)	(63,603)
0	(1,658)	Accrued Interest		0	(2,211)
(25)	(1)	EIR adjustments		0	0
(124,212)	(51,678)	Total Borrowings	13.4	(138,701)	(65,814)
		Loans at amortised Cost:			
0	(1,723)	Cash & cash equivalents	15.3	0	(2,488)
0	(1,723)	Total Cash & Cash Equivalents		0	(2,488)
		Liabilities at amortised Cost:			
(574)		PFI and finance lease liabilities		(1,664)	
(1,699)		Other Long Term Liabilities		(1,417)	
(2,273)	0	Total Other Long Term Liabilities		(3,081)	0
		Liabilities at amortised Cost:			
	(2,142)	Trade Payables			(2,862)
0	(2,142)	Included in Short Term Creditors	13.6	0	(2,862)
(126,485)	(55,543)	Total Financial Liabilities		(141,782)	(71,164)
	(41,619)	Short term creditors which are not Financial Instruments	13.6		(44,579)
(16,129)	(466)	Other Current & long term liabilities which are not Financial Instruments:		(63,445)	(339)
(142,613)	(97,628)	Total Balance Sheet Liabilities		(205,227)	(116,083)

Under IFRS 16, lease liabilities are included in the accounts to reflect the Council's obligation to make future lease payments. The standard requires lessees to recognise most leases on the balance sheet by recording a right-of-use asset and a corresponding lease liability. This approach improves transparency and comparability by ensuring that financial statements reflect the full extent of lease commitments, rather than treating them as off-balance sheet items.

Right-of-use asset lease liabilities totalling £1.79 million are split between long-term and short-term obligations on the Balance Sheet: £1.12 million is reported under other long-term liabilities, and £0.67 million under short-term creditors.

Where the lease or contract does not specify an implicit interest rate, the Council has applied the relevant Public Works Loan Board (PWLb) borrowing rate to calculate the present value of lease liabilities.

	31st March 2025 £000
Lease Liabilities Maturity	
Less than one year	666
One to five years	1,100
More than five years	1,791
Total	3,557

Equity instruments elected to fair value through OCI						
31st March 2024 £000	31st March 2024 £000	31st March 2024 £000		31st March 2025 £000	31st March 2025 £000	31st March 2025 £000
Fair value	OCI	Dividends		Fair value	OCI	Dividends
1,870	95	115	Kames Capital diversified monthly income fund	1,855	(15)	108
1,366	(6)	62	Investec Asset Management Ltd diversified income fund	1,367	1	67
416	(17)	16	CCLA LAMIT Property Fund	431	15	27
3,654	72	194	Total Balance Sheet Asset	3,653	1	202

The Council has elected to account for the investments in pooled funds above which are equity instruments at fair value through other comprehensive income because they are long-term strategic holdings and changes in their fair value are not considered to be part of the Council's annual financial performance.

13.2 Financial Instruments - Income, Expense, Gains and Losses

The Income, expense, gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are made up as follows:

31st March 2024 £000					31st March 2025 £000
	Financial Liabilities measured at:	Fair value though P&L	Fair value through OCI	Fair value through OCI - elected	Amortised cost
15	Interest expense - finance lease /private finance initiative debtors	0	0	0	15
0	Losses on de-recognition	0	0	0	0
0	Losses from changes in fair value	0	0	0	0
0	Impairment losses	0	0	0	0
0	RoU Lease Liability Interest	0	0	0	130
6,380	Other Interest expense	0	0	0	6,922
6,395	Subtotals	0	0	0	7,066
6,395	Total Interest payable and similar charges				7,066

	Financial assets measured at:	Fair value though P&L	Fair value through OCI	Fair value through OCI - elected	Amortised cost
(55)	Interest income relating to finance lease debtors	0	0	0	(53)
0	Interest from deferred receipts	0	0	0	0
0	Dividend income (elected equity instruments)	0	0	(204)	0
0	Gains on derecognition	0	0	0	0
0	Gains from changes in fair value	0	0	0	0

0	Impairment loss reversals	0	0	0	0
(1,561)	Other Interest income	0	0	0	(1,064)
(1,617)	Subtotals	0	0	(204)	(1,116)
(1,812)	Total Interest & Investment income				(1,321)
4,583	Net impact on surplus/deficit on provision of services				5,746

	Impact on other comprehensive income:	Fair value through P&L	Fair value through OCI	Fair value through OCI - elected	Amortised cost
0	Gains on revaluation	0	0	0	0
0	Losses on revaluation	0	0	(1)	0
0	Amounts recycled to surplus/deficit on provision of services	0	0	0	0
0	Subtotals	0	0	(1)	0
13	Impact on other comprehensive income				(1)
4,596	Net (gain)/loss for the year				5,745

13.3 Fair Values of Financial Instruments

Financial instruments, except those classified at amortised cost, are carried in the Balance Sheet at fair value. For most assets, including pooled funds, the fair value is taken from the market price. The fair values of other instruments have been estimated by calculating the net present value of the remaining contractual cash flows at 31st March 2025, using the following methods and assumptions.

The value of financial instruments held at amortised cost have been estimated by calculating the net present value of the remaining contractual cash flows at 31st March 2025, using the following methods and assumptions:

- Loans borrowed by the Council have been valued by discounting the contractual cash flows over the whole life of the instrument at the appropriate market rate for local authority loans.
- The value of "Lender's Option Borrower's Option" (LOBO) loans have been increased by the value of the embedded options. Lenders' options to propose an increase to the interest rate on the loan have been valued according to a proprietary model for Bermudan cancellable swaps. Borrower's contingent options to accept the increased rate or repay the loan have been valued at zero, on the assumption that lenders will only exercise their options when market rates have risen above the contractual loan rate.
- The fair values of other long-term loans and investments have been discounted at the market rates for similar instruments with similar remaining terms to maturity on 31st March 2025.
- The fair values of finance lease assets and liabilities and of PFI scheme liabilities have been calculated by discounting the contractual cash flows (excluding service charge elements) at an appropriate rate.
- The fair value of short-term instruments, including trade payables and receivables, is assumed to approximate to the carrying amount given the low and stable interest rate environment.

Fair values are shown in the table below, split by their level in the fair value hierarchy:

- Level 1 – fair value is only derived from quoted prices in active markets for identical assets or liabilities, e.g. bond prices
- Level 2 – fair value is calculated from inputs other than quoted prices that are observable for the asset or liability, e.g. interest rates or yields for similar instruments
- Level 3 – fair value is determined using unobservable inputs, e.g. non-market data such as cash flow forecasts or estimated creditworthiness

Financial liabilities

Balance Sheet 31st March 2024 £000	Fair Value 31st March 2024 £000		Balance sheet position	Fair Value Level	Balance Sheet 31st March 2025 £000	Fair Value 31st March 2025 £000
		Financial liabilities held at amortised cost:				
(175,890)	(150,536)	Borrowings	Borrowing (ST & LT)	2	(204,515)	(173,179)
(574)	(444)	PFI and finance lease liabilities	Other LT Borrowing	3	(1,664)	
(176,464)	(150,980)	Subtotal			(206,179)	(173,179)
		Financial liabilities held at amortised costs for which fair value is not disclosed:				
(1,723)		Cash & Cash equivalent	C & C E		(2,488)	
(2,142)		Trade payables	Short term creditors		(2,862)	
(1,699)		Net agency creditor and lease deposits	Other LT Borrowing		(1,417)	
(182,028)		Total financial liabilities			(212,946)	

The fair value of financial liabilities held at amortised cost is less than the carrying amount because the authority's portfolio of loans includes a number of fixed rate loans where the interest rate payable is lower than the current rates available for similar loans at the balance sheet date. The commitment to pay interest below current market rates reduces the amount that the authority would have to pay if the lender requested or agreed to early repayment of the loans.

Financial Assets

Balance Sheet 31st March 2024 £000	Fair Value 31st March 2024 £000			Fair Value Level	Balance Sheet 31st March 2025 £000	Fair Value 31st March 2025 £000
		Financial assets held at fair value:				
3,653	3,653	Equity investments elected FV through OCI	ST Investments	2	3,652	3,652
20	20	Unquoted equity investments held at FVP&L	LT Investments	3	19	19
3,672	3,672	Subtotal			3,672	3,672
		Financial assets held at amortised cost:				
2,347	1,934	Lease receivables	LT debtors	3	2,240	
0	0	Trade receivables - deferred receipt	LT debtors			
6,019	5,606	Subtotal			5,911	3,672
		Financial assets held at amortised cost for which fair value is not disclosed:				
8,346		Cash & Cash equivalent	C&CE		12,629	
6,878		Short term investments	ST Investments		6,878	
8,306		Trade Receivables	Short term debtors		8,031	
193		Loans made for service purposes	Long term debtors		185	
29,742		Total financial assets			33,635	

There is a small difference between the fair value and carrying value of long term lease receivables and long term trade receivables.

13.4 Nature and Extent of Risks arising from Financial Instruments

In line with the Treasury Management Code, the Council approves a Treasury Management Strategy before the commencement of each financial year. The Strategy sets out the parameters for the management of risks associated with financial instruments. The Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management is carried out by a central treasury team in conjunction with appointed treasury advisors.

The Treasury Management Strategy includes an Investment Strategy in compliance with the Welsh Government Guidance on Local Government Investments. This Guidance emphasises that priority is to be given to security and liquidity, rather than yield. The Council's Treasury Management Strategy and its management practices seek to achieve a suitable balance between risk and return or cost.

Whilst the majority of Investments used continue to be with institutions which are given a high credit rating by external rating agencies and which continue to show other measures of credit worthiness, the authority's investment portfolio now includes £4m in strategic pooled funds which achieve higher returns. The risk is controlled by following the advice of the Authority's treasury management advisors, by the use of experienced fund managers and diversification within the funds purchased.

The Authority's activities expose it to a variety of financial risks:

- Credit risk – the possibility that the counterparty to any of the Authority's financial assets will fail to meet its contractual obligations to pay the amounts due, causing a loss to the Council.
- Liquidity risk – the possibility that the Authority might not have cash available to make contracted payments on time
- Market risk – the possibility that an unplanned financial loss will materialise because of changes in market variables such as interest rates or equity prices.

The revised Borrowing Strategy continues to take into account the fact that it is cheaper to borrow for shorter periods than for long periods as previously was the case. It also took into account that there was a net benefit to be gained from internal borrowing, where surplus cash is utilised to fund capital expenditure, compared to borrowing externally. This approach reduces surplus cash balances but produces a net benefit as the cost of borrowing is higher than the returns from investing the additional surplus cash.

a) Credit Risk

Treasury Investments

The Council manages credit risk by ensuring that treasury investments are only placed with organisations of high credit quality as set out in the Treasury Management Strategy. These include commercial entities with a minimum long-term credit rating of A-, the UK government, other local authorities, and organisations without credit ratings upon which the Council has received independent investment advice. Recognising that credit ratings are imperfect predictors of default, the Council has regard to other measures including credit default swap and equity prices when selecting commercial entities for investment.

A limit of £4m is placed on the amount of money that can be invested in unsecured investments with a single counterparty (other than the UK government) for the majority of the Authority's activities (for more details see the Treasury Strategy).

The table below summarises the credit risk exposures of the Council's treasury investment portfolio by credit rating and remaining time to maturity:

Balance Long-term	Balance Short-term	Counterparty Group	Investment Vehicle	Average rating	Country	Balance Long-term	Balance Short-term
31st March 2024	31st March 2024					31st March 2025	31st March 2025
£'000	£'000					£'000	£'000

0	3,000	UK Government	Term Deposit with DMADF	AA+	United Kingdom	0	3,000
0	0	Local Authority	Term Deposit	AA+	United Kingdom	0	0
0	5,187	Bank	Term Deposit	A+	United Kingdom	0	9,469
		Credit risk Not applicable:					
0	3,653	Pooled funds			United Kingdom	0	3,652
19	0	Unquoted Equity			United Kingdom	19	0
1,338	3,385	CCRC				1,199	3,385
1,358	15,224	Total Investments				1,219	19,506

* Credit risk is not applicable to shareholdings and pooled funds where the Council has no contractual right to receive any sum of money.

Loss allowances on treasury investments have been calculated by reference to historic default data published by credit rating agencies, multiplied by 365% to adjust for current and forecast economic conditions. A two-year delay in cash flows is assumed to arise in the event of default. Investments are determined to have suffered a significant increase in credit risk where they have been downgraded by three or more credit rating notches or equivalent since initial recognition, unless they retain an investment grade credit rating. They are determined to be credit-impaired when awarded a "D" credit rating or equivalent. At 31st March 2025, £nil of loss allowances related to treasury investments.

Trade & Lease receivables and Contract assets

Credit risk also arises from the Authority's customers and other contractual debtors. Customers for goods and services are assessed taking into account their financial position, past experience and other factors such as the current economic climate. Risk of default and uncollectability is assessed based on the nature of the underlying debt and historic collection rates. Receivables as at the year-end are illustrated in note 13.5 to the accounts, together with any associated impairment age.

Trade receivables are normally written off to the Surplus or Deficit on the Provision of Services when over due, but steps are still taken to collect sums owing until all economic avenues have been explored. The amount provided for but still subject to collection processes and its age profile is provided in note 13.5.

The Council has one finance lease receivable as a result of a lease disposal of a piece of land, which is held on the balance sheet at amortised cost. The Council's credit risk on lease receivables is mitigated by its legal ownership of the asset leased, which can be repossessed if the debtor defaults on the lease contract, so no loss allowance has been applied. At the 31st March 2025 the carrying value was £2,720,000.

Loans, Financial Guarantees and Loan Commitments

The Council has not made any material Loans, Financial Guarantees and Loan Commitments.

b) Liquidity Risk

The Authority has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. If unexpected movements occur, the authority has ready access to borrowing at favourable rates from the Public Works Loans Board and other local authorities. There is no significant risk that it will be unable to raise finance to meet its commitments. It is however exposed to the risk that it will be bound to replenish a significant proportion of its borrowings at a time of unfavourably high interest rates. This risk is managed by maintaining a spread of fixed rate loans and ensuring net short term borrowing is no more than 50% of the Council's net total borrowing.

The maturity analysis of financial instruments is as follows:

31st March 2024				31st March 2025		
£000	£000	£000		£000	£000	£000
Borrowing	Investment	Net		Borrowing	Investment	Net
			The Loans Mature as follows:-			
4	(5,235)	(5,231)	No defined maturity	4	(5,096)	(4,666)
51,678	(3,000)	48,678	Less than one year	65,814	(3,000)	62,787
5,086	0	5,086	Between one and two years	20,518	0	20,518

16,594	0	16,594	Between two and five years	19,234	0	19,234
27,714	0	27,714	Between five and ten years	25,589	0	25,589
16,634	0	16,634	Between ten and twenty years	15,968	0	15,968
58,179	0	58,179	More than twenty years	57,387	0	57,387
175,890	(8,235)	167,655	Total	204,515	(8,096)	196,817

The Counterparty analysis of Borrowing is shown below:

31st March 2024 £000		31st March 2025 £000
126,236	Public Works Loan Board	146,792
3,081	Market Loans & Bank loans	28
4,739	Welsh Government	3,741
38,830	Local Government bodies	50,949
3,000	Special Purpose Vehicle	3,000
4	Other - CCRCD	4
175,890	Total	204,515

The financial liabilities due to Welsh Government at the 31st March 2025 are the outstanding balances from interest free loans provided to fund energy saving Street Lighting & Refit capital schemes and a loan which funded the Oak Grove solar farm construction. Accounting requirements require financial liabilities in the form of loans to be carried at amortised cost. However, some of these interest free loans have not been carried at amortised cost on the grounds that the figures quoted are not materially different.

Market loans are considered long term loans based on the remaining time to maturity, but it should be noted that they are currently within their call period. If a lender should exercise a call option on one of these loans, Monmouthshire County Council has the right to repay the loan immediately.

c) Market Risk

i) Interest rate risk

The Authority is exposed to significant risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- Borrowings at variable rates – the interest expense charged to the Comprehensive Income and Expenditure Statement will rise
- Borrowings at fixed rates – the fair value of the borrowing liabilities will fall
- Investments at variable rates – the interest income credited to the Comprehensive Income and Expenditure Statement will rise
- Investments at fixed rates – the fair value of the assets will fall

Investments measured at amortised cost and loans borrowed are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the Council Fund Balance. Movements in the fair value of fixed rate investments measured at fair value will be reflected in Other Comprehensive Income or the Surplus or Deficit on the Provision of Services as appropriate.

The Authority has a number of strategies for managing interest rate risk. The 2024/25 treasury strategy includes a limit on the Authority's exposure to interest rate risk. This limit of 50% applies to the percentage of net variable rate debt to total net debt, where net debt is debt net of investments.

The treasury management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget. In-year analysis allows any adverse changes to be accommodated. The analysis will also advise whether new borrowing taken out is fixed or variable.

The interest payable and interest receivable during 2024/25, on borrowings and investments held at the 31st March 2025, with all other variables held constant, would increase / (decrease), if interest rates were 1% higher. The most significant impact would relate to variable rate and short term loans & investments, with long term instruments not being affected:

31st March 2024	Effect of a 1% increase in interest rates	31st March 2025
£000		£000
51	Increase in interest payable on borrowings	384
29	Increase in interest receivable on investments	30
0	Decrease in fair value of investments held at FVP&L	0
80	Impact on Surplus or Deficit on the Provision of Services	413
(11,043)	Decrease in fair value of fixed rate borrowing *	(9,966)

* No impact on Comprehensive Income and Expenditure

The impact of a 1% fall in interest rates would be as above but with the movements being reversed.

ii) Price risk

The market prices of the bond component in the Council's multi asset pooled funds are governed by prevailing interest rates and the price risk associated with these instruments is managed alongside interest rate risk. The property element of the Council's multi asset pooled funds is subject to the risk of falling commercial property prices. The equity element of the Council's multi asset pooled funds is subject to the risk of falling share prices. These risks were limited by the Council's maximum exposure to strategic pooled funds of £6m. A 5% fall in the value of the property component or equity component held within these funds could result in a charge to Other Comprehensive Income and Expenditure. The due diligence carried out before these investments purchased would indicate that any such loss is expected to be either temporary or compensated for by the dividend income. One advantage of a multi asset pooled funds is that property, equity and bond prices are not fully correlated with each other reducing the risk of losses.

iii) Foreign exchange risk

The Authority has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to loss arising from movements in exchange rates.

13.5 Debtors

The nature and value of payments due to the Council for the year but not received as at 31st March 2025, repayable in the short term (within 12 months of the balance sheet date) and long term (after 12 months of the balance sheet date), is summarised below:

31st March 2024					31st March 2025			
Long Term	Short Term	Impairment	Net		Long Term	Short Term	Impairment	Net
£000	£000	£000	£000		£000	£000	£000	£000
				Central Government Bodies:				
	13,291		13,291	Welsh Government		23,489		23,489
	2,964		2,964	HM Customs & Excise		2,430		2,430
	1,945		1,945	NNDR Debtor		3,092		3,092
				Other entities and individuals:				0
	4,462	(3)	4,459	Other Local Authorities		5,910	(4)	5,906
2,240			2,240	Finance Lease	2,133			2,133
	5,060	(85)	4,975	Revenue debtors		5,337	(110)	5,227
	6,210	(2,935)	3,275	Council tax arrears		7,605	(3,842)	3,763

	1,584	(178)	1,406	Corporate sundry debtors		1,392	(161)	1,231
	1,195	(745)	450	Housing benefit overpayments		1,175	(726)	449
	2,567	0	2,567	NHS Bodies		1,903	(4)	1,899
	2,175	(467)	1,708	Social Services debtors		2,142	(885)	1,257
	558	(378)	180	Rent arrears		642	(456)	186
	4,901		4,901	Capital debtors		2,981		2,981
184			184	Housing Advances	177			177
393	642		1,035	Other	532	642		1,173
2,818	47,554	(4,791)	45,580	Total Debtors	2,842	58,740	(6,188)	55,393

The aged analysis of short term debtors outstanding as at 31st March 2025 is as follows:

	Not Overdue £000	Up to 3 Months £000	3 Months to 12 Months £000	Over 12 Months £000	Over 24 Months £000	Total £000
Central Government Bodies:						
Welsh Government	23,488	1	0	0	0	23,489
HM Customs & Excise	2,430	0	0	0	0	2,430
NNDR Debtor	1,724	0	268	222	878	3,092
Other entities and individuals:						
Other Local Authorities	4,785	903	136	86	0	5,910
Finance Leases	0	0	0	0	0	0
Revenue debtors	5,136	0	64	55	82	5,337
Council tax arrears	0	0	1,535	1,382	4,688	7,605
Corporate sundry debtors	138	987	133	48	86	1,392
Housing benefit overpayments	0	0	330	100	745	1,175
NHS Bodies	927	965	3	31	-23	1,903
Social Services sundry debtors	265	306	766	491	314	2,142
Rent arrears	101	53	88	68	332	642
Capital debtors	2,981	0	0	0	0	2,981
Housing Advances	0	0	0	0	0	0
Other	642	0	0	0	0	642
Total	42,616	3,215	3,322	2,484	7,102	58,740

The associated impairment for potential default and uncollectability for debtors outstanding as at 31st March 2025 is as follows:

	Not Overdue £000	Up to 3 Months £000	3 to 12 Months £000	Over 12 Months £000	Over 24 Months £000	Total £000
Other Local Authorities	0	0	4	0	0	4
Revenue debtors	0	0	31	27	52	111
Council Tax Arrears	0	0	1,120	632	2,090	3,842
Corporate sundry debtors	0	7	80	24	50	161
Housing benefit overpayments	0	0	67	22	637	726
NHS Bodies	0	0	4	0	0	4
Social Services sundry debtors	30	101	326	210	218	885
Rent arrears	0	11	45	68	332	456
Total	30	119	1,677	983	3,379	6,188

13.6 Creditors

It is the Authority's policy to pay creditors promptly, without undue delay and within mutually agreed terms. 96.71% of payments were paid within a 30 day target settlement date (95.9% in 2023/24).

The nature and value of payments due to be made by the Council in the year but not actually made as at 31st March 2025 is summarised below:

31st March 2024		31st March 2025
£000		£000
6,819	Central Government Bodies	7,402
4,459	Other Local Authorities	7,163
65	NHS Bodies	28
6,951	Capital Creditors	4,776
19,819	Other entities & individuals	21,197
3,562	Accumulating Compensated Absences	4,788
2,087	CCRCD	2,087
43,761	Total	47,441

13.7 Provisions and Contingent Liabilities

The value of provisions as at 31st March 2025, together with their movement for the year, is summarised below:

	Note	As at 1st April 2024	New or increased Provisions	Used or reduced Provisions	As at 31st March 2025
		£000	£000	£000	£000
Insurance Claims	13.7a	924	328	(583)	668
CCRCD Consolidation		1,893	0	0	1,893
Total		2,817	328	(583)	2,561

The analysis of provisions between those that are short-term and long-term where it is expected that the provision will be settled within 12 months or greater than 12 months of the balance sheet date respectively, are summarised below:

Current 31st March 2024	Long Term 31st March 2024		Current 31st March 2025	Long Term 31st March 2025
£000	£000		£000	£000
466	457	Insurance Claims	339	328
0	1,893	CCRCD Consolidation	0	1,893
466	2,350	Total	339	2,221

a) Insurance Claims

The Authority maintains insurance policies to cover itself against claims made. The effect of these policies is to limit the Council's costs in relation to successful claims made against it. Annual insurance premiums have been recharged to services during the financial year along with costs of claims incurred.

To satisfy IAS 37 Provisions, Contingent Liabilities and Contingent Assets, a full actuarial assessment of open insurance claims was carried out in 2022 by the Authority's insurance brokers. The Authority has used this data to project future potential liabilities on the basis of current claims received, policy excesses and stop losses (the capped loss we can incur in any policy year). This assessment has allowed the Authority to reflect the estimated cost of liabilities at 31 March 2025. Provision has only been made where the Authority's insurers indicate a settlement is likely. The result is that the total provision is at the most likely level to be paid out in the future. Any movement in provisions has been charged against the services to which the claims relate.

The Authority maintains the insurance and risk management reserve to assist in the control of the Authority's insurance risks. The balance in the reserve is reviewed annually as part of the assessment on the adequacy of reserves by the Section 151 Officer. The reserve is required to cover potential claims not yet reported as well as recorded claims, which do not merit a provision, referred to above. It therefore represents additional cover, over and above the provision, to cover all foreseeable claims as at the balance sheet date.

The provision in place at 31st March 2025 was £667,874 (£923,592 at 31st March 2024) and the balance on the insurance and risk management reserve as at 31st March 2025 was £924,997 (£924,997 as at 31st March 2024).

A breakdown of the provision made across policy types is provided below:

31st March 2024 £000		31st March 2025 £000
892	Public Liability	625
0	Property	25
9	Motor Liability	11
22	Employer's Liability	7
924	Total	668

b) Contingent Liabilities

There are no Contingent Liabilities as at the 31st March 2025.

14 POST-EMPLOYMENT BENEFIT NOTES

14.1 Participation in Pension Schemes

The council is required to account for its pension costs in accordance with IAS19 - employee benefits.

The Council makes contributions towards the cost of post employment benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement. The Council participates in two separate pension schemes; the Greater Gwent Pension Fund (Local Government Pension Scheme (LGPS)) and the Teachers' Pensions Scheme (TPS), both of which provide defined benefits to members (retirement lump sums and pensions) earned as employees worked for the Council.

Teachers Pension Scheme (TPS) – Unfunded Defined Benefit Scheme Accounted for as a Defined Contribution Scheme

Whilst this is an unfunded multi-employer defined benefit scheme it is required to be accounted for as if it were a defined contribution scheme, because the arrangements are such that the liabilities cannot ordinarily be identified specifically to the Council. A notional fund is used as the basis for calculating the employer's contribution rate paid by local authorities and valuations of the notional fund are undertaken every four years. This scheme is administered by the Teachers' Pensions Agency (TPA). No liability for future payments of these benefits is recognised in the Council's Balance Sheet.

In 2024/25, the Council paid £8,973,235 to the TPA in respect of teachers' retirement benefits, (£7,093,236 in 2023/24) representing 28.6% of pensionable pay (23.6% in 2023/24). In 2025/26 the expected contributions for the plan are £9.7 million.

Under this scheme there are separate arrangements for the award of discretionary post employment benefits upon early retirement – these are unfunded defined benefit arrangements, under which liabilities are recognised when awards are made.

There were £753,501 of contributions remaining payable to the scheme at the year end (£558,992 at 31st March 2024). The Council is not responsible for any other employers' obligations under this pension plan.

Greater Gwent Pension Fund

The Authority participates in two pension schemes administered by Torfaen County Borough Council:

- The Local Government Pension Scheme - This is a funded defined benefit scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets in the long term. Pension benefits accrued up until March 2014, based on pensions being a percentage of final salary. Benefits since that time have accrued on an average salary basis.
- Unfunded Teachers Discretionary Benefits - the Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme above. This is unfunded, meaning that there are no investment assets built up to meet pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.

The following sections of the notes provide further supporting information covering the Authority's interest in the Greater Gwent Pension Fund.

14.2 Pension Fund Stakeholders

14.3 Entries in the comprehensive income and expenditure statement

14.4 Expected future pension contributions

14.5 Actuarial Assumptions

14.6 Sensitivity analysis

14.7 Investments held by the pension fund

14.8 The movement in the authority's share of the assets and liabilities within the Fund

14.9 Impact of Applying IFRIC 14 - IAS 19 - The Limit on a Defined Benefit Asset, Minimum Funding Requirements and their Interaction

14.10 A summary explanation of the movement in assets and liabilities

14.2 Pension Fund Stakeholders

The total defined benefit obligation for the Authority's share of the Greater Gwent Pension fund (excluding unfunded liabilities) as at the 31st March 2025 is split as follows, along with the weighted average duration of each group:

2023/24			2024/25		Average Age (Years)
£000's	%		£000's	%	
226,322	45%	Active	203,477	45%	52
73,223	14%	Deferred	60,959	14%	52
209,944	41%	Pensioners	184,039	41%	69
509,489	100%	Total	448,475	100%	

A breakdown of the investments held by the Greater Gwent pension fund, quoted and unquoted is given in 14.7 giving an indication of the level of diversification and therefore risk within the Investment Portfolio.

14.3 Entries in the comprehensive income and expenditure statement

The Authority recognises retirement benefits in the net cost of services, as they are earned by employees not when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable to the pension fund in the year, so the real cost of post-employment/ retirement benefits is reversed out of the Council Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the Council Fund Balance via the Movement in Reserves Statement during the year.

The McCloud Judgement (public service pensions age discrimination cases) was accounted for in latest valuation results and therefore an allowance is included in the accounting disclosure.

Finance is only required to be raised to cover teachers unfunded discretionary benefits when the pensions are actually paid.

Local Government Pension Scheme	Teachers' Unfunded Discretionary Benefits		Local Government Pension Scheme	Teachers' Unfunded Discretionary Benefits
2023/24 £000's	2023/24 £000's		2024/25 £000's	2024/25 £000's
		Comprehensive Income and Expenditure Account		
		Net Cost of Services:		
15,839	0	current service cost	14,410	0
1,156	0	past service cost / (gain) including curtailments	914	0
0	0	settlement gain	0	0
16,995	0	Total Net Cost of Services	15,324	0
		Financing and Investment Income and Expenditure:		
23,974	122	interest cost on pension liabilities	24,874	126
(21,455)	0	interest income on plan assets	(24,816)	0
0	0	Impact of asset ceiling on net interest	0	0
19,514	122	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	15,382	126
		Other Comprehensive Income and Expenditure:		

(51,548)	288	(Gains) and losses on remeasurement	(84,994)	(174)
0	0	Effect of business combinations and disposals	0	0
(51,548)	288	Total Other Comprehensive Income and Expenditure	(84,994)	(174)
(32,034)	410	Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement	(69,612)	(48)
		<i>Movement in Reserves Statement</i>		
(19,514)	(122)	Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post-employment benefits	(15,382)	(126)
		<i>Actual amount charged against the Council Fund for pensions in the year:</i>		
18,591	381	Employers' contributions payable to scheme	19,362	379

14.4 Expected future pension contributions

The total contributions expected to be made to the Local Government Pension Scheme by the Authority in the year to 31 March 2026 is £18,885,000. Expected contributions for Teachers Unfunded Discretionary Benefits scheme in the year to 31 March 2025 are £392,000.

Statutory arrangements are in place to ensure that the financial position of the fund remains healthy. In the 31 March 2022 Actuarial Valuation, a shortfall of 3% of the fund's liabilities was identified. The Fund's 'funding target' is to achieve and maintain a funding level of 100% of liabilities. The maximum deficit recovery period has been set at 20 years. At each Actuarial Valuation, a contribution rate is set to meet the funding target over the deficit recovery period.

In June 2023, the High Court found in the Virgin Media case that changes to member benefits in contracted out defined benefit pension schemes between 1996 and 2016 required an actuarial certificate in line with section 37 of the Pension Schemes Act 1993 and that changes without this certification are to be considered void.

Where specific actuarial 'section 37' certificates cannot be found, the June 2023 legal ruling has the potential to invalidate historic scheme benefit changes dating all the way back to 1997. Pension practitioners were awaiting the outcome of an appeal, but this has now (July 2024) been dismissed by the Court of Appeal and the original ruling stands.

LGPS practitioners are not currently making additional liability allowances within funding and accounting valuations, as there is significant uncertainty about whether this ruling will impact the LGPS. We understand HM Treasury are currently looking into whether section 37 certificates exist for prior LGPS benefit changes, and a number of pension bodies have written to DWP to request legislation that would allow retrospective section 37 certificates to be produced now to validate historic changes.

The DWP are being asked by pension bodies to look at pragmatic solutions where schemes are unable to evidence historic section 37 confirmation.

14.5 Actuarial Assumptions

The principal IAS19 assumptions used by the Actuary for these accounts are shown in the following table. Using the projected unit method, the Actuary determines the figures at the Balance Sheet date using the latest scheme valuation as a base, which was 31 March 2022.

The principal assumptions used by the actuary in their calculations have been:

Financial Assumptions	Local Government Pension Scheme & Teachers Unfunded Discretionary Benefits		
	31st March 2025	31st March 2024	31st March 2023
Rate of increase in salaries	3.3%	3.3%	3.5%
Rate of increase in pensions (inline with CPI)	2.8%	2.8%	3.0%
Rate for discounting scheme liabilities	5.8%	4.9%	4.8%

Life Expectancy:			
Current male pensioner aged 65 (years)	20.8	20.9	21.0
Current female pensioner aged 65 (years)	23.8	23.9	24.1
Future male pensioner aged 65 in 20 years' time (years)	21.7	21.8	21.9
Future female pensioner aged 65 in 20 years' time (years)	25.4	25.4	25.7
The discount rate used to value fund liabilities is based on market yields on high quality corporate bonds over appropriate terms. To facilitate this, Hymans Robertson produce a corporate bond yield curve based on the constituents of the iBoxx AA corporate bond index.			

14.6 Sensitivity Analysis

As noted above, changes to the financial assumptions disclosed in 14.5 will result in movements in the key pension related financial outcomes. An estimation of the results of such movements are given below.

Change in assumption at 31st March 2025	Approximate % increase to Employer	Approximate monetary amount (£000)
0.1% decrease in Real Discount Rate	2%	8,120
1 Year Increase in Member Life Expectancy	4%	18,136
0.1% increase in the Salary Increase Rate	0%	403
0.1% increase in the Pension Increase Rate	2%	7,942

In addition the actuary estimates that a one year increase in life expectancy would approximately increase the Employers Defined Benefit Obligation by around 3-5%. In practice this is dependent on the age groups predominantly affected.

14.7 Investments held by the pension fund

Teachers unfunded discretionary payments have no assets to cover its liabilities. The Local Government Pension Scheme's assets are valued at fair value, and consist of the following categories, by proportion of the total assets held:

31st March 2024		Category	Quoted in Active markets	31st March 2025	
£000	%			£000	%
0	0.0%	Equities	Yes	0	0.0%
		Investment funds & Unit Trusts			
374,836	73.6%	Equities	No	390,054	72.7%
62,428	12.3%	Bonds	No	61,972	11.5%
45,555	8.9%	Other	No	74,196	13.8%
8,696	1.7%	Property	No	8,573	1.6%
17,738	3.5%	Cash accounts	No	2,036	0.4%
0	0.0%	Alternatives	No	0	0.0%
509,253	100.0%	Total		536,832	100.0%

14.8 The movement in the authority's share of the assets and liabilities within the fund

The Movement in Fund Assets

Local Government Pension Scheme	Teachers Unfunded Discretionary Benefits		Local Government Pension Scheme	Teachers Unfunded Discretionary Benefits
2023/24 £000	2023/24 £000		2024/25 £000	2024/25 £000
449,740	0	As at 1st April	509,253	0
0	0	Settlement costs	0	0
21,455	0	Interest on plan assets	24,816	0
18,591	381	Employers contributions	19,362	379
4,659	0	Contributions by scheme participants	4,740	0
34,137	0	Gains / (losses) on remeasurement of assets	(2,848)	0
0	0	Administration expenses of plan assets	0	0
(19,329)	(381)	Benefits paid	(18,492)	(379)
509,253	0	As at 31st March	536,831	0

The Movement in Fund Liability

(503,557)	(2,759)	As at 1st April	(512,445)	(2,788)
(15,839)	0	Current service cost	(14,410)	0
(1,156)	0	Past service (cost) / gain (including curtailments)	(914)	0
0	0	Settlement gains	0	0
0	0	Curtailment costs	0	0
(23,974)	(122)	Interest on pension liabilities	(24,874)	(126)
(4,659)	0	Contributions by scheme participants	(4,740)	0
17,411	(288)	Gains / (losses) on remeasurement of liabs	87,842	174
19,329	381	Benefits paid	18,492	379
0	0	Effect of business combinations & disposals	0	0
(512,445)	(2,788)	As at 31st March	(451,049)	(2,361)

There were £2,007,000 of contributions remaining payable at the year end for the Local Government Pension Scheme (at 31 March 2024 £1,872,000 was payable) and £18,000 was owed to the Authority for the Teachers unfunded discretionary benefits scheme (£14,000 at 31 March 2024).

Within the £451,049,000 of pension liabilities for the Local Government Pension Scheme at 31 March 2025 (£512,445,000 31 March 2024), there are £2,765,000 of unfunded liabilities (£2,766,000 as at 31st March 2024).

14.9 Impact of Applying IFRIC 14 - IAS 19 - The Limit on a Defined Benefit Asset, Minimum Funding Requirements and their Interaction

In accordance with IFRIC 14 - IAS 19, Hymans Robertson LLP, the Council's actuary has assessed that as of 31 March 2025, the fair value of the Council's pension scheme assets exceeds the present value of its defined benefit obligations. This results in the recognition of a net pension asset.

The standard then requires the position to be further evaluated against the economic benefits available through reductions to future pension contributions to determine whether an additional liability needs to be recognised through an asset ceiling. Committed past service contributions, which have been agreed upon, are included in the net asset position along with any effects of the asset ceiling calculation.

Adjustment Required to Net Asset/Liability	31st March 2025 £000
Net Asset - Unadjusted	88,356
Effect of IAS 19 / IFRIC 14 for the Asset Ceiling Calculation	(141,506)
Net Liability	(53,150)

14.10 Summary of the movement in assets and liabilities

Over the five years ending the 31 March 2024, the fund's actuaries have estimated that the Authority had the following assets and liabilities:

	2020/21 £000	2021/22 £000	2022/23 £000	2023/24 £000	2024/25 £000
Local Government Pension Scheme					
Present value of scheme liabilities	(727,091)	(708,219)	(503,557)	(512,445)	(451,049)
Fair value of scheme assets	424,338	452,486	449,740	509,253	400,260
Surplus / (deficit) in the scheme	(302,753)	(255,733)	(53,817)	(3,192)	(50,789)
Teachers Unfunded Discretionary Benefits					
Present value of scheme liabilities	(3,951)	(3,479)	(2,759)	(2,788)	(2,361)
Fair value of scheme assets	0	0	0	0	0
Surplus / (deficit) in the scheme	(3,951)	(3,479)	(2,759)	(2,788)	(2,361)
Total					
Present value of scheme liabilities	(731,042)	(711,698)	(506,316)	(515,233)	(453,410)
Fair value of scheme assets	424,338	452,486	449,740	509,253	400,260
Surplus / (deficit) in the scheme	(306,704)	(259,212)	(56,576)	(5,980)	(53,150)
Year on year increase in net liability (or deficit)		47,492	202,636	50,596	(47,170)

There is a increase in the authorities share of the combined net surplus of the Greater Gwent pension funds of £89,401,000 from 1 April 2024 to 31 March 2025, prior to accounting for the asset ceiling adjustment. This has resulted from an increase of £27.6m in the value of scheme assets and a reduction in the value of scheme liabilities of £61.4m. The performance of underlying assets have improved with equities, bonds and infrastructure investments all increasing in value.

15 NOTES TO THE CASH FLOW STATEMENT

15.1 Reconciliation of Comprehensive Income & Expenditure Account to Net Cash Flows from Operating Activities

2023/24 £000		2024/25 £000
(22,202)	Net (surplus) or deficit on the provision of services	(7,110)
	Non-cash transactions:	
(17,656)	Depreciation of non-current assets	(15,852)
(4,220)	Impairment and downward valuations	172
(26)	Amortisation of intangible non-current assets	(4)
(884)	Increase/(decrease) in impairment for provision for bad debts	(1,463)
85	Increase/(decrease) in inventories	(30)
(14,491)	Increase/(decrease) in debtors	11,138
1,595	(Increase)/decrease in creditors	(4,488)
(115)	(Increase)/decrease in provisions	256
(665)	Pension liability	4,233
0	CCRCDC: Capital & Revenue Grants recognised	0
(2,366)	Carrying amount of non-current assets, assets held for sale and investment properties which are sold or derecognised	(677)
10,214	Movement in the value of investment properties	(3,703)
(213)	Other non-cash items charged to the net Surplus or Deficit on the Provision of Services	(276)
	Items classified in another classification in the cash flow statement	
3,248	Other payments for investing activities	-2,644
37,460	Other receipts from investing activities	27,828
(35)	Other payments for financing activities	(35)
0	Other receipts for financing activities	0
4,054	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	371
(6,216)	Net cash flows from Operating Activities	7,718

15.2 Returns on Investments and Servicing of Finance

Returns on Investments received and Servicing of Finance paid during the year are made up of the following elements:

2023/24 £000		2024/25 £000
	Returns on Investments received:	
(1,799)	Interest received	(1,314)
(50)	Other interest and investment income	(7)
	Servicing of Finance paid:	
6,106	Interest paid	8,322
0	Interest element of finance lease rental payments	145
4,257		7,145

15.3 (Increase)/decrease in Cash and Cash Equivalents

The balance of Cash and Cash Equivalents is made up of the following elements:

	At 31st March 2024	In Year Movement	At 31st March 2025
	£000	£000	£000
Current Assets			
Cash held by the Authority	149	-34	115
Bank current accounts	172	166	339
Short-term call account deposits	8,024	4,151	12,175
Current Liabilities			
Bank current account overdrafts	(1,723)	(765)	(2,488)
Total	6,623	3,517	10,141

16 OTHER NOTES TO THE ACCOUNTS

16.1 Members Allowances

Information on members' allowances is available on request from the Payroll Manager, Payroll Section, Monmouthshire County Council, County Hall, The Rhadyr, Usk NP15 1GA

The Authority paid the following amounts to Councillors and co-optee members of the council during the year:

2023/24 £000		2024/25 £000
772	Basic allowance	806
226	Special responsibility allowance	244
8	Travel allowance	10
9	Subsistence allowance	3
0	ICT Costs	0
1,015	Total	1,063

The increase in expenditure is mainly due to the 24/25 pay award which was agreed as part of an Independent Remuneration Panel review. There was also a small increase in expenses due to claims from our co-opted members.

16.2 Audit Costs

The Authority has incurred the following costs during 2024/25 in relation to the audit of the Statement of Accounts, certification of grant claims, statutory inspections and to non-audit services provided by the Authority's external auditors:

2023/24 £000		2024/25 £000
223	Fees payable to the appointed auditor with regard to external audit services - financial audit	216
119	Fees payable to the appointed auditor with regard to external audit services - Performance Audit Work	121
52	Fees payable to the appointed auditor for certification of grant claims & returns	43
394	Total	380

16.3 S31 and S33 Pooled Budget Arrangements

Section 31 of the Health Act 1999 and Section 33 of the NHS (Wales) Act 2006 enables the establishment of joint working arrangements between NHS bodies and local authorities. Pooled funds enable bodies to work collaboratively to address specific local health issues. A key feature of the pool is that the use of resources contributed to the pool should be dictated by the need of clients who meet the criteria established for the pool, rather than the respective contributions by the partners. Thus, it is to be expected that health service resources could be used to deliver local authority services and vice versa.

Pooled funds are not legal entities. The partners in the pool will nominate one partner to be the host to the pool. That host has responsibility for the administration of the pool.

a) Mardy Park Rehabilitation Scheme

The Authority had previously entered into a pooled budget arrangement with the Aneurin Bevan University Health Board for the provision of a Rehabilitation Scheme at Mardy Park which came into effect from the 1st April 2004, with the Authority being host for the partnership.

The Purpose of the scheme was to reduce the time spent in hospital for rehabilitation patients who have no need for in-patient care, undertaken through the assessment of individuals needs and on how community based schemes could adapt to manage the risk of non-residential care effectively.

The income and expenditure for the pooled fund arrangements for the financial year ended 31st March 2025 was:

2023/24 £000		2024/25 £000
	Funding	

(367)	Monmouthshire County Council	(368)
(276)	Monmouthshire Local Health Board	(278)
(643)	Total Funding	(646)
	Expenditure	
419	Employee related	422
147	Premises related	92
0	Transport related	6
35	Supplies & Services	32
31	Agency & Contracted	45
632	Total Expenditure	597
(11)	Net (Under)/over spend	(49)

b) Gwent Integrated Community Equipment Store (GWICES)

The Authority has entered into a pooled budget arrangement with the Aneurin Bevan Local Health Board and four other local authorities in the Gwent area, namely Blaenau Gwent, Caerphilly, Newport and Torfaen. Under the arrangement funds are pooled under Section 33 of the NHS (Wales) Act 2006. This agreement came into effect on 1st October 2008.

The Purpose of the scheme is to provide an efficient and effective integrated equipment store to service users who are resident in the partnering localities.

Torfaen County Borough Council is the host for the Partnership, who recorded gross expenditure of £4,787,000 (£4,457,000 for 2023/24) and gross income of £4,787,000 (£4,457,000 for 2023/24) for the financial year ended 31st March 2025. Monmouthshire County Council's contribution for the year was £518,000 (£406,000 for 2023/24).

c) Monmouth Health & Social Care Facility (Monnow Vale)

The Authority has entered into a pooled budget arrangement with the Aneurin Bevan University Health Board. Under the arrangements funds are pooled under Section 33 of the NHS (Wales) Act 2006 to provide health and social care in the form of inpatient, outpatient, clinic and day care facilities to individuals who have medical, social, community or rehabilitation needs. This agreement came into effect from the 1st June 2006.

The Facility is a unique project that replaced a number of out dated or separate facilities scattered throughout the County with a new building that has been financed by a private finance partner over a period of 30 years. Further information is contained in note 12.4 to the accounts.

Aneurin Bevan University Health Board is the host for the Partnership, who recorded gross expenditure of £4,772,000 (£4,667,000 for 2023/24) and gross income of £4,347,000 (£4,172,000 for 2023/24) for the financial year ended 31st March 2025. Monmouthshire County Council's total contribution for the year was £1,501,000 (£1,447,000 for 2023/24).

d) Gwent Frailty Programme

A Section 33 Partnership Agreement exists between five Local Authorities in the former Gwent area and Aneurin Bevan Local Health Board for the provision of Frailty services to service users who are resident within each of the Partner Localities. This service became operational from the 4th April 2011 and the agreement came into effect from this date.

The Gwent Frailty programme has created a Community based integrated model of care through the establishment of Community Resource Teams (CRT's) delivering a range of services to avoid hospital admissions, facilitate early discharge and help individuals remain 'happily independent'. The CRT's provide integrated Urgent Response, Reablement, Falls Services within each Locality in line with agreed Locality Commissioning Plans (LCPs).

The programme has attracted Welsh government Invest to Save funding totalling £7.3m which is being used to pump prime the establishment of CRTs and to fund the IT infrastructure. Partners have also committed recurring budgets to the programme totalling £8.9m per annum and have agreed savings targets to ensure on-going financial stability.

Caerphilly County Borough Council is the host for the Partnership, who recorded gross expenditure of £18,136,000 (£17,166,000 for 2023/24) and gross income of £17,967,000 (£17,232,000 for 2023/24) for the financial year ended 31st March 2025. Monmouthshire County Council's total contribution for the year was £1,628,000 (£1,626,000 for 2023/24).

e) Pooled Fund for Care Home Accommodation Functions for Older People

Under section 169 and Part 9 Statutory Guidance of the Social Services and Wellbeing Act (Wales) 2014, Welsh Government has directed the forming of a pooled arrangement across Wales for Care Home Accommodation Functions for Older People.

The Gwent Regional Partnership Board decided to establish a pooled fund and service, by establishing a 'Gwent' section 33 agreement from the 6 organisations being 5 Local Authorities comprising of Monmouthshire, Newport, Torfaen, Blaenau Gwent and Caerphilly, along with Aneurin Bevan University Health Board.

Torfaen County Borough Council is the host for the Partnership, who recorded gross expenditure of £150,254,591 (£137,951,490 for 2023/24) and funding of £150,254,591 (£137,951,490 for 2023/24) for the financial year ended 31st March 2025. Monmouthshire County Council's total contribution for the year was £15,255,257 (£12,680,547 for 2023/24).

16.4 Related Party Transactions

The Authority is required to disclose material transactions with related parties - bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allow readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority.

Central & Welsh Government

Central & Welsh Government has effective control over the general operations of the Authority - it is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of core and specific grants and prescribes the terms of many of the transactions that the Authority has with other parties (e.g. housing benefits). Details of grant income received from Central & Welsh Government and other government departments are set out in note 11.6 to the Accounts and balances owing to/from these parties is outlined in notes 13.5 & 13.6.

Members

Members of the Council have direct control over the Council's financial and operating policies. The total of Members' allowances paid in 2024/25 is shown in note 16.1. Under the Code of Conduct, incorporated in the Council's constitution, Members are required to record in the Register of Members' Interests any financial and other personal interests, together with any gift, hospitality, material benefit or advantage. The Register is open to inspection by the public and is available on an individual Member basis on the Council's website. Members who declare an interest do not take part in any discussion or decision relating to grants made or works or services commissioned. Details of all interests declared are recorded in the minutes of relevant meetings.

Members of the Council are nominated to serve on numerous outside bodies, such as Town & Community Councils. These bodies will either receive funding from the Council or issue levies and precepts to be paid by the Council. When sitting on these bodies Members are expected to act independently and not to represent the views of the County Council. Where works or services have been commissioned or where grants were made during the financial year in which Members had an interest, Members have a duty to declare such an interest. The Council must ensure that contracts entered into were in full compliance with standing orders and that grants were made with proper consideration of declarations of such interests.

Some County Councillors are also active Town or Community Councillors during the Financial Year. All Community Council precepts are included within the Consolidated Income and Expenditure Statement. The Authority made payments of £4,519 and received income of £486,312 for Town & Community councils in addition to precept payments in 2024/25.

The Authority made payments of £919,900 and received income of £28,606 from other organisations that were identified as a related party to Councillors. There were no debtor or creditor balances outstanding with related parties at the end of 2024/25 (nil in 2023/24)

Companies and Joint Ventures

The Authority has interests in companies and joint ventures and relevant transactions are disclosed in note 16.6 to the Accounts about such interests.

Senior Officers

Section 117 of the Local Government Act 1972 requires officers to declare any pecuniary interests that they may have regarding any transactions being entered into by the Authority in which they have a direct or indirect involvement.

The Chief Executive was the Acting Returning Officer and Electoral Registration Officer for Monmouthshire during 2024/25 and held the following position during the year:

- **Member of the Cardiff Capital Region Investment Committee**
- **Governor (Honorary) - Cardiff Metropolitan University**

The former Chief Officer for Infrastructure & Place held the following position during the year:

- **Cadwyn Housing Association (Chair)**

The Deputy Chief Executive & Chief Officer for Resources has an indirect involvement with:

- **South-East Wales Corporate Joint Committee**

Payments of £3,955, and receipts of £10,750 were paid and received from Cardiff Metropolitan University during 2024/25 (£3,850 and £3,290 respectively in 2023/24) in relation to transactions involving goods and services. Contracts were entered into in full compliance with the council's standing orders.

All other Chief Officers in post during the financial year have no pecuniary interests.

Any transactions and balances held with these parties are shown within note 16.6 to the accounts.

16.5 Trust Funds

The Council acts as sole or custodian trustee for a number of trust funds. The funds do not represent assets of the Council and they have not been included in the Consolidated Balance Sheet. The below balances are based upon unaudited figures for the year ended 31st March 2025:

2023/24					2024/25			
Income £000	Expend £000	Assets £000	Liabs £000		Income £000	Expend £000	Assets £000	Liabs £000
(303)	294	5,484	(5,475)	Welsh Church Act Fund	TBC	TBC	TBC	TBC

The primary objective of the Charity is to assist groups and individuals for educational, social, recreational and other charitable purposes. The Trust owns tangible fixed assets comprising eight parcels of land. Five of these are agricultural, two are grazing and one is forestry.

(6)	6	138	(72)	Llanelly Hill Social Welfare Centre	0	0	138	(138)
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The primary objective of the fund is the provision of a Social welfare centre to the residents of Llanelly hill. The Trust's fixed assets comprise the social welfare centre premises and land upon which it is situated.

(1)	0	1	0	Chairman's Charity	0	1	1	0
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The Chairman's Charity supports and raises funds for the Chairman's nominated Charity of the year.

				Funds for which Monmouthshire County Council acts as custodian trustee:				
(30)	18	636	(2)	Monmouthshire Farm School Endowment	TBC	TBC	TBC	TBC
(1,560)	1,519	1,368	(1,326)	Appointeeship - Personal Monies	(1,560)	1,519	1,368	(1,326)

16.6 Related Businesses and Operations

The Council has a number of interests in other entities which fall within the group boundary of the Council on the grounds of control and significant influence in line with the Code.

In respect of the South East Wales Corporate Joint Committee (SEWCJC), the Authority has included its share of income, expenditure, assets, liabilities, reserves and cash flows relating to the arrangement within the single entity accounting statements and disclosures. Further details of the arrangement are outlined below.

The Council's remaining interests in other entities, in aggregate, are not sufficiently material to warrant producing consolidated financial statements when reviewing both quantitative and qualitative information. For this reason, group accounts are not deemed necessary for these entities within these statements. In order to ensure compliance with the Code, a range of narrative disclosures have been made as follows:

SRS Public

The Authority entered into a public sector collaborative arrangement, known as the Shared Resource Service, with Torfaen County Borough Council (TCBC) and Gwent Police Authority in May 2011, Newport City Council and Blaenau Gwent Borough Council have joined the partnership subsequently. The arrangement has resulted in a Shared Resources Centre (SRC) being set up for the purpose of providing IT services to each member authority.

A memorandum of understanding is in place to provide robust governance arrangements. The arrangement is not a separate legal entity and ownership of the SRS premises resides with TCBC. The arrangement is funded by core contributions from partners, income from desk licences and rack rentals from schools and external income. Monmouthshire's core contribution during 2024/25 included in the Council's Accounts totalled £2.418m (£2.374m in 2023/24).

The Authority owed £22,716 to SRS Public at the 31st March 2025 (£384,362 owed as at 31st March 2024).

Melin Homes & Y Prentis

Y Prentis is a business set up by Monmouthshire County Council and Melin Homes with a 50/50 share to actively promote the provision of technical and vocational secondary education.

The Company's latest available trading results are the financial statements for the period ending 30th September 2024.

The company is exempt from audit under section 477 of the companies act 2006 for the financial year ending September 2024.

On 21st May 2025 Monmouthshire County Council approved the cessation of Y Prentis, with its functions and responsibilities to be transferred to Cyfle Shared Apprenticeship Scheme - a charitable company with a similar mission. This decision follows a strategic review highlighting the financial unsustainability of Y Prentis, declining apprenticeship completion rates, and challenges in securing employer placements. With Melin Homes (now Hedyn) withdrawing from its support and shareholder role, and no other board organisations stepping forward, the transition ensures continuity of apprenticeship opportunities under a more viable delivery model. Monmouthshire will retain oversight through representation on Cyfle's Board. All remaining assets will be transferred in accordance with the company's Articles of Association.

30th Sep 2023 £000 Final		30th Sep 2024 £000 Draft
299	Total Assets/(Liabilities)	224
(25)	Profit/(Loss) before Taxation	(75)
(25)	Profit/(Loss) after Taxation	(75)
0	Dividends	0

There were no transactions between Monmouthshire County Council and Y Prentis during 2024/25 (nil in 2023/24).

Education Achievement Service (EAS)

The five local Councils of Monmouthshire, Caerphilly, Blaenau Gwent, Torfaen and Newport have formed an Education Achievement Service (EAS). The integrated service has been designed to raise education standards in South East Wales.

The EAS became operational in September 2012. It is a joint company, limited by guarantee and wholly owned and completely controlled by the five local Councils, but operating at arm's length. It is not a profit making company, and it is a separate legal entity. There is no lead Council with each being represented equally with a 20% interest and having equal voting rights. The company has a Board consisting of the Lead Director and elected member representatives from the partner Councils. The collaboration Agreement commits the Council to participating in the EAS company for a minimum period of four years.

The Company's latest available trading results are the draft estimates for the period ending 31st March 2024.

31st March 2023		31st March 2024
£000 Final		£000 Draft
369	Total Assets/(Liabilities)	473
105	Profit/(Loss) before Taxation	125
105	Profit/(Loss) after Taxation	125
0	Dividends	0

Payments of £473,582 were made to the EAS during 2024/54 (£498,143 during 2023/24). Income received from EAS was £3,214. No outstanding income was owed by the EAS to MCC at 31st March 2025 (£Nil at 31st March 2024).

Gwent Archives

The five local Councils of Monmouthshire, Caerphilly, Blaenau Gwent, Torfaen and Newport are included in the Gwent Archives Service. The integrated service collects, preserves, and makes accessible to the public, documents relating to the area it serves.

The Company's latest available trading results are the draft estimates for the period ending 31st March 2025.

31st March 2024		31st March 2025
£000 Final		£000 Draft
255	Total Assets/(Liabilities)	235
16	Profit/(Loss) before Taxation	8
16	Profit/(Loss) after Taxation	8
0	Dividends	0

Payments of £219,057 were made to Gwent Archives during 2024/25 (£213,302 during 2023/24). There were no balances owing to/from Gwent Archives at 31st March 2025 (nil at 31st March 2024).

Gwent Crematorium

The five local Councils of Monmouthshire, Caerphilly, Blaenau Gwent, Torfaen and Newport are included in the Gwent Crematorium Service. The integrated service provides crematorium services to the public relating to the area it serves.

The Company's latest available trading results are the draft estimates for the period ending 31st March 2024.

31st March 2023		31st March 2024
£000 Final		£000 Draft
2,314	Total Assets/(Liabilities)	2,110
236	Profit/(Loss) before Taxation	(350)
236	Profit/(Loss) after Taxation	(350)
0	Dividends	0

A dividend payment of £48,294 was received from Gwent Crematorium in 2024/25 relating to the 2023/24 financial year (£83,045 during 2022/23). A dividend of £86,929 is outstanding for 2024/25 as at 31st March 2025.

Project Gwyrdd

The five local Councils of Monmouthshire, Caerphilly, Newport, Cardiff and the Vale of Glamorgan are included within the Project Gwyrdd. The integrated service collects, processes, and disposes of household waste that is suitable for recycling.

The Company's latest available trading results are the draft estimates for the period ending 31st March 2025.

31st March 2024		31st March 2025
£000 Final		£000 Draft
237	Total Assets/(Liabilities)	191
(30)	Profit/(Loss) before Taxation	(46)
(30)	Profit/(Loss) after Taxation	(46)
0	Dividends	0

A payment of £27,000 was made to Project Gwyrdd during 2024/25 (£27,000 for 2023/24). There was £Nil owing to Project Gwyrdd at 31st March 2025 (£Nil at 31st March 2024).

South East Wales Corporate Joint Committee (SEWCJC)

As of 18 March 2024, the City Deal transitioned into a Corporate Joint Committee (CJC). The public-facing name of the body is Cardiff Capital Region (CCR), while its legal designation is the South East Wales Corporate Joint Committee (SEWCJC).

Monmouthshire County Council contributes 6.1% to the £120 million investment programme, based on its share of the regional population. The Council is also responsible for funding its share of the annual costs associated with this investment. The development and oversight of the programme are managed by the CJC Regional Cabinet.

The revenue contribution required during the year was £78,568 (£78,568 in 2023/24). The capital contribution to the project was not required during 2024/25, as was the case in 2023/24, due to reprofiling of the investment pipeline.

There were no balances owing to/from the SEWCJC at 31st March 2025 (nil at 31st March 2024).

CSC Foundry

During 2024/25 MCC had 'Significant Influence' over CSC Foundry Ltd which is a subsidiary of CCRCD. As at 31st March 2025 CSC Foundry had £3.0m invested with the Authority which is classified within Short term borrowing in the Balance sheet (£3.0m in 2023/24).

16.7 Senior Officer Remuneration

The remuneration paid to the Authority's senior employees, where annualised salary is equal to or more than £60,000 per year, is as follows:

Year ended 31st March 2025						
Post Holder	Salary including fees and allowances £	Compensation for loss of employment £	Expense Allowances inc. Benefits in Kind £	Total Remuneration excluding Pension contributions £	Pension Contributions (Based on Common Rate from Actuary) £	Total Remuneration including Pension contributions £
Chief Executive Officer	131,208	0	1,123	132,331	28,952	161,283
Chief Officer - Resources and Deputy Chief Executive	115,039	0	0	115,039	28,184	143,223
Strategic Director - Learning, Skills & Economy (previously Chief Officer - CYP)	98,665	0	0	98,665	24,173	122,838
Chief Officer - Communities and Place (Apr - Nov)	61,101	0	0	61,101	14,970	76,071

Chief Officer - Law & Governance	95,473	0	0	95,473	23,391	118,864
Strategic Director - Social Care & Health (previously Chief Officer - Social Care, Safeguarding and Health)	97,935	0	0	97,935	23,994	121,929
Chief Officer - Customer, Culture & Wellbeing	88,572	0	0	88,572	21,700	110,272
Chief Officer - People, Performance & Partnerships	82,409	0	0	82,409	20,190	102,599
Chief Officer - Infrastructure (Nov - Mar)	34,340	0	0	34,340	8,413	42,753
Chief Officer - Place (Nov - Mar)	29,959	0	0	29,959	7,340	37,299
Total	834,701	0	1,123	835,824	201,308	1,037,132

Year ended 31st March 2024						
Post Holder	Salary including fees and allowances £	Compensation for loss of employment £	Expense Allowances inc. Benefits in Kind £	Total Remuneration excluding Pension contributions £	Pension Contributions (Based on Common Rate from Actuary) £	Total Remuneration including Pension contributions £
Chief Executive Officer	128,008	0	874	128,882	28,493	157,375
Chief Officer - Resources & Deputy Chief Executive	100,965	0	0	100,965	24,333	125,298
Chief Officer - Children and Young People	94,538	0	0	94,538	22,784	117,322
Chief Officer - Communities & Place	94,538	0	0	94,538	22,784	117,322
Chief Officer - People and Governance and Monitoring Officer (April to July)	31,084	0	202	31,286	7,008	38,294
Chief Officer - Law and Governance (November to March) replaced post above	38,320	0	0	38,320	9,235	47,555
Chief Officer - Social Care, Safeguarding & Health	91,967	0	0	91,967	22,164	114,131
Chief Officer - MonLife and Customer, Culture & Wellbeing	82,970	0	0	82,970	19,996	102,966
Chief Officer - People, Performance & Partnerships (previously known as Head of Policy, Performance & Scrutiny)	78,043	0	0	78,043	18,808	96,851
Total	740,433	0	1,076	741,509	175,604	917,113

During a period of absence, the Deputy Chief Executive Officer became the Acting Chief Executive Officer, receiving an honorarium payment of £11,550, with associated employer pension contributions of £2,830 . These figures are included in the figures above.

Senior Officers are defined for the purposes of this disclosure as the Chief Executive, together with those senior officers that the Chief Executive is either directly responsible for or senior officers who are directly accountable to the Chief Executive. If they meet this definition any time during the year, their annual salary has been reported.

Senior staff can act in an ancillary capacity as Returning Officers overseeing the administration of periodic referenda and elections. Commonly the fee for such work is nationally set. For the avoidance of any doubt, any such costs are not included in this analysis.

Employers' pension contributions were paid at a rate of 24.5% of pensionable pay for staff within the Local Government Pension Scheme (24.1% for 2023/24). Expense allowances are defined as those additional costs that are chargeable to income tax and no such costs are reported in respect of 2024/25 (Nil in 2023/24).

In satisfying the requirement to report the Chief Executive's remuneration as a proportion of the full time equivalent median salary of Monmouthshire County Council employees, the median employee position has been calculated as £28,163. This equates to spinal point 13 and resulting in a median ratio when compared with the Chief Executive Officer salary of 5:1.

In 2023/24, the median employee position was calculated as £27,334, equating to spinal point 14 and resulting in a median ratio when compared with the Chief Executive Officer salary of 5:1.

For the purposes of reporting remuneration, voluntary aided schools' employees have been included in the remuneration notes 16.7 to 16.9, where appropriate, as if they were employees of the council even though their contract of employment is with their respective governing body.

16.8 Officers' Emoluments

The number of employees whose remuneration was £60,000 or more in bands of £5,000, during the year ended 31st March 2025, was:

2023/24		Remuneration Band	2024/25	
Number of employees	(Of which are teaching staff)		Number of employees	(Of which are teaching staff)
0	0	£130,000 - £134,999	1	1
0	0	£125,000 - £129,999	1	0
3	1	£120,000 - £124,999	1	0
0	0	£115,000 - £119,999	2	2
0	0	£110,000 - £114,999	4	2
0	0	£105,000 - £109,999	0	0
1	1	£100,000 - £104,999	2	1
1	0	£95,000 - £99,999	1	0
4	0	£90,000 - £94,999	8	5
3	1	£85,000 - £89,999	1	0
7	2	£80,000 - £84,999	11	2
4	2	£75,000 - £79,999	19	13
15	11	£70,000 - £74,999	16	16
12	11	£65,000 - £69,999	20	12
29	19	£60,000 - £64,999	38	21
79	48	Total	125	75

Remuneration is defined as gross salary and expenses and the effect of any severance costs e.g. redundancy, termination and compromise agreements. Remuneration also excludes pension contributions.

Bandings above include the effect of senior officers shown in note 16.7.

Employers' pension contributions were paid at a rate of 24.5% of pensionable pay for staff within the Local Government Pension Scheme (24.1% for 2023/24) and 28.68% of pensionable pay for staff within the Teachers' Pension Scheme (23.68% in 2023/24).

16.9 Termination Benefits

The Code does not set out a precise definition of exit packages and authorities need to consider the relevant departure costs that have been recognised in the financial statements in accordance with the Code's requirements on termination benefits.

Termination benefits are defined as amounts payable as a result of either an employer's decision to terminate an employee's employment before the normal retirement date, or an employee's decision to accept an offer of benefits in exchange for the termination of employment. The Code sets out that the form of the employee benefit does not determine whether it is provided in exchange for service or in exchange for termination of the employee's employment.

Total Cost of Exit packages reflects redundancy payments, settlement agreements to terminate employment, and any strain costs associated with the agreed enhancement of post-employment pension benefits.

2023/24			Exit package Cost band	2024/25		
No. of Compulsory Redundancies agreed	No. of other departure costs agreed	Total Cost of Exit Packages in each pay band £000's		No. of Compulsory Redundancies agreed	No. of other departure costs agreed	Total Cost of Exit Packages in each pay band £000's
31	8	364	£0 - £20,000	23	4	140
10	2	346	£20,001 - £40,000	18	3	601
5	3	389	£40,001 - £60,000	6	5	529
1	2	206	£60,001 - £80,000	1	1	165
1	0	89	£80,001 - £100,000	0	1	97
1	0	136	£100,001 - £150,000	0	0	0
0	0	0	£150,001 - £200,000	1	0	177
49	15	1,530	Total	49	14	1,709

16.10 Events after the Balance Sheet date

Events after the Balance Sheet date are those events that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. There are two types:

- Those that provide evidence of conditions that existed at the end of the reporting period - the Statement of Accounts are adjusted to reflect such events.
- Those that are indicative of conditions that arose after the reporting period - the Statement of Accounts are not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

No such unadjusting events have been identified subsequent to the balance sheet date.

17 STATEMENT OF ACCOUNTING POLICIES

17.1 General Principles

The Statement of Accounts summarises the Authority's transactions for the 2024/25 financial year and its position at the year-end of 31st March 2025.

The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit (Wales) Regulations 2014 (as amended), which those Regulations require to be prepared in accordance with proper accounting practices.

These practices, primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2024/25, supported by International Financial Reporting Standards (IFRS), and the Service Reporting Code of Practice 2024/25 (SeRCOP).

The Statement of Accounts has been prepared on a 'going concern' basis. The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

Unless otherwise stated the convention used in these statements is to round to amounts of the nearest thousand pounds. All totals are the rounded totals of unrounded figures and therefore may not be the strict sums of the figures presented in the text or tables. Throughout the statements all credit balances are shown with parentheses e.g. (£1,000).

17.2 Accounting Standards issued not yet adopted

There are no new relevant standards or amendments to existing standards that have been published but not yet adopted by the Code of Practice on Local Authority Accounting in the United Kingdom (the Code) that will have an impact on the Statement of Accounts.

However the following details are provided for information purposes:-

Infrastructure Assets - Temporary Relief. CIPFA/LASAAC issued a code update in November 2022 that included specifications for future codes on the disclosure of gross cost and accumulated depreciation for infrastructure assets. The Code has been updated to include a temporary relief from the Code's core requirement to disclose gross cost and accumulated depreciation of infrastructure assets until 31st March 2025.

17.3 Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place rather than when cash payments are made or received. In particular:

- Revenue from the sale of goods or services is recognised in accordance with the terms and conditions of the contract.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

- A discretionary deminimus level of £1,000 is applied to accruals of both income and expenditure with the exception of automatically system generated accruals or those required where it is necessary to ensure accuracy for grant claims or agency work.

17.4 Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on the next banking day. Cash equivalents are investments that are readily convertible on the next banking day to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

17.5 Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- Depreciation attributable to the assets used by the relevant service.
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off.
- Amortisation of intangible fixed assets attributable to the service.

The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement calculated on a prudent basis as determined by the authority in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the Council Fund Balance with a Minimum Revenue Provision (MRP), by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

17.6 Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in this note, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

- The Council is deemed to control the services provided under its PFI arrangements and also to control the residual value of the assets at the end of the contract. The accounting policy for PFIs and similar contracts has been applied to these arrangements and the assets are recognised as Property, Plant and Equipment in the Council's Balance Sheet.
- Council Tax Reduction Scheme (CTRS) – a number of points are considered relevant in determining to present this item of expenditure as gross in the Cost of Services segment of the Comprehensive Income and Expenditure Statement rather than netting it off Council Tax income in the Taxation and Non-Specific Grant Income segment. The most persuasive and significant of these being that, as there is no specific reference to the proper accounting treatment of CTRS in the CIPFA Accounting Code of Practice or Guidance Notes, reliance has been placed on IPSAS 23 - Revenue from Non-Exchange Transactions (taxes and transfers). This standard is relevant to public sector bodies, and states that taxation revenue shall be determined at a gross amount; it shall not be reduced for expenses paid through the tax system.

17.7 Assumptions Made about the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31st March 2025 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Consequences if actual results differ from assumption
Revaluation of Property, plant & equipment	<p>Property, plant and equipment (with the exception of infrastructure, community assets, assets under construction and vehicles, plant and equipment) are revalued on a periodic basis and tested annually for indicators of impairment.</p> <p>Traditionally the Council undertakes a rolling five-year valuation schedule to review and update the value of the assets held in the balance sheet.</p> <p>Given the potential extended length of time between valuations and the perceived impact of recent construction inflation changes upon replacement cost figures, this introduces an increased uncertainty as to the values reported.</p> <p>In order to mitigate this, a desk based exercise has been completed to revise property values impacted by construction inflation annually until that asset receives its next formal revaluation.</p>	If the actual results differ from the assumptions, the value of PPE will be over or understated. This would be adjusted when the assets were next revalued.
Property, Plant and Equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Authority will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.	If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls.
Pensions Liability	<p>Pensions Liability – Estimation of the net liability to pay pensions depends on several complex judgements relating to the discount rate used, the expected rate of price inflation, the rate at which salaries and pensions are expected to increase, mortality rates and rate of commutation of pensions.</p> <p>A firm of actuaries are engaged to provide the Council with expert advice about the assumptions to be applied. A sensitivity analysis of these assumptions is provided in Note 14.</p> <p>To account for the McCloud Judgement (public service pensions age discrimination cases) the actuary has made an estimated adjustment to these liabilities from the 2022 valuation data to ensure that it is captured in the 31 March 2024 IAS19 balance sheet figures. The final impact on the pension scheme will not be known until the required changes in legislation have been made.</p>	The assumptions interact in complex ways. Further information is provided in note 14 concerning the risks and sensitivity of changes in the pension assets and liabilities.

Provisions	The Council has included provisions for known insurance claims as at 31st March 2025. The value of these claims is based on information provided by our Insurers on the number of claims outstanding at the end of the financial year, the average settlement amount for each type of claim and the likelihood of each type of claim being settled. However the outcome of these cases is still uncertain as outstanding legal cases and negotiations remain on going.	The Authority maintains the insurance and risk management reserve to assist in the control of the Authority's insurance risks. The provisions in place and the balance on the insurance and risk management reserve at 31st March 2025 are deemed to provide sufficient cover for the Authority's claims exposure. Notes 13.7 provides further information on the types of claims the Authority is exposed to.
Arrears	At 31st March 2025, the Authority had an outstanding balance of short term debtors totalling £58.74m. Against this debtors balance, there is an impairment allowance of £6.19m. It is not absolutely certain that this impairment allowance would be sufficient as the Council cannot assess with certainty which debts will be collected or not. The economic impact of high inflation and cost of living crisis has made the estimation of debt impairment more difficult as there is more uncertainty about the economic viability of debtors and hence their ability to settle their debts.	An understatement of doubtful debts would lead to a future adjustment and impairment to be reflected. The impairment allowances held are based on policies adapted to historic experience and success rates experienced in collection.

17.8 Employee Benefits

Benefits Payable During Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. A creditor is held for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The creditor is held at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The charge to Surplus or Deficit on the Provision of Services is reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the Comprehensive Income and Expenditure Statement when the Authority is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the Council Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

Post Employment Benefits

Employees of the Authority are members of two separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE).
- The Local Government Pensions Scheme, administered by Torfaen County Borough Council

Both schemes provided defined benefits to members (retirement lump sums and pensions), earned as employees when they worked for the Authority and related to final salary, career average earnings, and length of service.

However, the arrangements for the teachers' scheme mean that liabilities for these benefits cannot be identified to the Authority. The scheme is therefore accounted for as if it were a defined contributions scheme and no liability for future payment of benefits is recognised in the Balance Sheet. The Children's and Education Services line in the Comprehensive Income and Expenditure Statement is charged with the employer's contributions payable to Teachers' Pensions in the year.

The Local Government Pension Scheme

All other staff, subject to certain qualifying criteria, are entitled to become members of the Local Government Pension Scheme which is administered by Torfaen County Borough Council. The pension costs charged to the Authority's accounts in respect of this group of employees is determined by the fund administrators and represents a fixed proportion of employees' contributions to this funded pension scheme.

The Local Government Scheme is accounted for as a defined benefit scheme:

- The Liabilities of the pension fund attributable to the Authority are included in the balance sheet on an actuarial basis using the projected unit method - i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions such as mortality rates, employee turnover rates, etc., and projections of earning for current employees.
- Liabilities are discounted to their value at current prices, using a single discount rate which is derived from the spot rates on a selection of AA rated corporate bonds of various durations which match the liabilities within the Authority's pension fund. This is known as the yield curve approach.
- The assets of the Greater Gwent (Torfaen) Pension Fund attributable to the Authority are included in the balance sheet at their fair value as determined by the Fund's actuary.
- The change in the net pensions liability is analysed into seven components:
 - Current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked
 - Past service cost – the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non- Distributed Costs.
 - Interest cost – the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

- Interest on plan assets – this is the interest on assets held at the start of the period and cashflows occurring during the period, calculated using the discount rate at the start of the year.
- Gains or losses on settlements and curtailments – the result of actions to relieve the Authority of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non-Distributed Costs.
- Gains or losses on remeasurement – changes in the net pensions liability (Liabilities less assets) that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve.
- Contributions paid to the pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the Council Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the Council Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

Further details are given in section 14 of the notes to the Financial Statements.

Discretionary Benefits

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

17.9 Events After the Balance Sheet Date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

17.10 Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

17.11 Financial Instruments

Financial instruments are recognised on the Balance Sheet when the Council becomes party to the contractual provisions of a financial instrument. They are classified based on the business model for holding the instruments and their expected cashflow characteristics.

Financial Liabilities

Financial liabilities are initially measured at fair value and subsequently measured at amortised cost. For the Council's borrowing this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest).

Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument.

Financial Assets

Financial assets are held as amortised cost where cash flows are solely payments of principal and interest and the Council's business model is to collect those cash flows. This is the majority of our treasury investments such as term deposits, certificate's of deposit and call accounts and also trade debtors for goods and services provided contractually and also lease receivables. This excludes council tax debtors and grants receivable as they are non-exchange transactions.

Financial assets held at amortised cost are shown net of a loss allowance reflecting the statistical likelihood that the borrower or debtor will be unable to meet their contractual commitments to the Council. For most assets, this is 12 month expected credit losses until the risk increases significantly, then it is lifetime expected losses. For trade debtors expected lifetime losses are always used.

Financial assets are held at fair value through other comprehensive income where cashflows are solely payments of principal and interest and it is the Council's business model to collect these cashflows and sell the instruments before maturity. The authority does not hold any such investments. The standard also allows the authority to elect to account for equity investments through other comprehensive income if they are being held for strategic investment purposes.

All other financial assets are held at fair value through Profit & Loss.

17.12 Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- The Authority will comply with the conditions attached to the payments, and
- The grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ring fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the Council Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Receipts in Advance account. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Receipts in Advance account are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

17.13 Expenditure & Income where the Council is acting as an agent

Welsh Government or UK Government will periodically use Councils' as an intermediary to distribute resources to the electorate or particular business sectors as an alternative to making their own direct payment arrangements. Such measures are classified as agency arrangements and are noted within Section 11 of these statements.

As the Code requires transactions classified as agency arrangements to be excluded from the income and expenditure of the Council (i.e. amounts debited and credited to the Comprehensive Income and Expenditure Statement), many of the cash flows involved in agency arrangements will be excluded from these statements.

17.14 Heritage Assets

Heritage assets are assets that are held by the authority principally for their contribution to knowledge or culture.

Heritage assets were previously shown in community assets but are now recorded in a separate category on the balance sheet as a non-current asset class. The Authority does not classify any operational assets as heritage assets.

Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Authority's accounting policies on property, plant and equipment. However, some of the measurement rules are relaxed in relation to heritage assets and as a result the Authority has chosen not to value heritage assets if the cost is deemed to be excessive.

A further condition for expenditure to be capitalised is that it exceeds the relevant de minimus limit in place. A de minimus limit has been put in place of £10,000 for heritage assets.

The Authority considers that the heritage assets held by the Authority will have indeterminate lives and a high residual value, hence the Authority does not consider it appropriate to charge depreciation for the assets.

The carrying amounts of heritage assets are reviewed where there is evidence of impairment, for example where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Authority's general policies on impairment. The trustees of the Authority's Museum will occasionally dispose of heritage assets which have a doubtful provenance or are unsuitable for public display. The proceeds of such items are accounted for in accordance with the Authority's general provisions relating to the disposal of property, plant and equipment. Disposal proceeds are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital receipts.

17.14 Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority for more than one financial year.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Authority's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible asset held by the Authority meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and, for any sale proceeds greater than £10,000, the Capital Receipts Reserve.

17.15 Inventories and Long Term Contracts

Inventories are included in the Balance Sheet at the latest price paid, with an allowance made for obsolescent and slow moving items. This is a departure from the requirements of the Code which require inventories to be shown at the lower of actual cost and net realisable value. However, the amounts concerned are not considered material.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

17.16 Investment Property

Investment properties are measured initially at cost and subsequently at fair value. Investment properties are not depreciated but are revalued annually according to market conditions at the year-end.

Revaluation gains and losses are recognised in the Financing and Investment Income and Expenditure line within the Comprehensive Income and Expenditure Statement. However, regulations do not permit unrealised gains and losses to impact the General Fund balance. Therefore, gains and losses are reversed via the Movement in Reserves Statement and posted to the Capital Adjustment Account.

Net rental income together with any revaluation gains and losses or impairments are recognised in the Financing and Investment Income and Expenditure line within the Comprehensive Income and Expenditure Statement.

17.17 Fair value measurement

The Council measures its assets held for sale, surplus assets, investment properties and available-for-sale financial instrument at fair value at each reporting date. Fair value is the price that would be received to sell an asset, or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Measurement will be at highest and best use from the perspective of a market participant. The fair value of an investment property held under a lease is the lease interest.

It is assumed that any fair value measurement of an asset or liability uses the same assumptions that market participants acting in their economic best interest would use and that the transaction takes place in the principal market or failing that in the most advantageous market for the asset or liability.

Appropriate valuation techniques are used for which sufficient data is available. Inputs to the techniques are categorised within the fair value hierarchy that consists of three levels as follows:

- Level 1 inputs are unadjusted quoted prices in active markets for identical assets or liabilities that are accessible by the Council at the measurement date
- Level 2 inputs are quoted prices other than quoted prices within Level 1 that are observable either directly or indirectly

- Level 3 inputs are unobservable inputs for an asset or liability.

The use of relevant observable inputs is maximised and the use of unobservable inputs is minimised.

Any transfers between valuation levels will take place at the valuation date at the end of the reporting period.

17.18 Interests in companies and other entities

The Council has a number of interests in other entities which fall within the group boundary of the Council on the grounds of control and significant influence in line with the Code.

In respect of the South East Wales Corporate Joint Committee (SEWCJC), the Authority has included its share of income, expenditure, assets, liabilities, reserves and cash flows relating to the arrangement within the single entity accounting statements and disclosures.

However the Council's remaining interests in other entities, in aggregate, are not sufficiently material to warrant producing consolidated financial statements when reviewing both quantitative and qualitative information. For this reason, group accounts are not deemed necessary for these entities within these statements. In order to ensure compliance with the Code, a range of narrative disclosures have been made in other sections of the accounts (See note 16.6 for further information).

17.19 Leases

The Council applied IFRS 16 (Leases) with effect from 1st April 2024.

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Leases in place before IFRS 16 and not aligned with proper practice as of 31 March 2010 are exempt. Under the Local Authorities (Capital Finance and Accounting) (Amendment) (England) Regulations 2010 No. 454, the Council may continue to account for income based on the original lease terms.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The Authority as Lessee

The Council assesses contracts based on their substance to determine if they meet the definition of a lease. This includes analysing whether the arrangement—regardless of how it is described—conveys the right to control the use of an identified asset, including rights to obtain most of its economic benefits or service potential and to direct its use. The Code extends IFRS 16 to cover arrangements with nil, nominal, or peppercorn payments

Initial Measurement

Leases are recognised as right-of-use assets with corresponding liabilities from the date the asset becomes available for use (or from the IFRS 16 transition date, if later). Leases typically exceed one year and may include extension options.

Lease liabilities are initially measured at the present value of lease payments, discounted using the Council's incremental borrowing rate (Public Works Loan Board certainty rate used as a proxy if the implicit rate is unknown). Included in the liability are:

- Fixed and in-substance fixed payments
- Variable payments based on an index or rate (measured at the adoption date)

- Expected payments under residual value guarantees
- Purchase options the Council is reasonably certain to exercise
- Extension option payments if likely to be exercised
- Early termination penalties, unless early termination is unlikely

The right-of-use asset is measured at the lease liability amount, adjusted for prepayments, dismantling/restoration costs, and less any lease incentives. For leases with nil, nominal, or peppercorn payments, the asset is measured at fair value.

Subsequent Measurement

Right of Use assets are carried at a revalued amount. In these financial statements, right-of use assets held under index-linked leases have been adjusted for changes in the relevant index, while assets held under peppercorn or nil consideration leases have been valued using market prices or rentals for equivalent land and properties.

The right-of-use asset is depreciated straight-line over the shorter period of remaining lease term and useful life of the underlying asset as at the date of adoption. The lease liability is subsequently measured at amortised cost, using the effective interest method.

Low value and short lease exemption

As permitted by the Code, the Authority excludes leases:

- for low-value items that cost less than £10,000 when new, provided they are not highly dependent on or integrated with other items, and
- with a term shorter than 12 months (comprising the non-cancellable period plus any extension options that the Council is reasonably certain to exercise and any termination options that the Council is reasonably certain not to exercise).

The Authority as Lessor - Finance Leases

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Again, representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- A charge for the acquisition of the interest in the property – applied to write down the lease debtor (together with any premiums received), and
- Finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the Council Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the Council Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the Council Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the Council Fund Balance in the Movement in Reserves Statement.

The Authority as Lessor - Operating Leases

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Where material, initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

17.20 Overheads and Support Services

The costs of overheads and support services are no longer charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Code of Practice. The Statement of Accounts are now presented in the same way as the management reporting structure of the Council, so overheads are reported in the budget areas where they are managed.

17.21 Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

It is not a requirement for expenditure outside of the capital programme to be capitalised if it does not exceed the de minimus limit of £10,000 for all asset categories.

Measurement

Assets are initially measured at cost, comprising:

- The purchase price.
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.
- The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the Council Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, community assets and assets under construction – depreciated historical cost.
- All other operational assets – Current value based on existing use value (EUV) for operational assets where there is an active market, or if there is no market-based evidence of current value because of the specialist nature of the asset and/or the asset is rarely sold (i.e. EUV cannot be determined), depreciated replacement cost (DRC) using the ‘instant build’ approach.
- Non-operational assets – Fair value based on the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Adopted roads built by developers are in many respects seen as donated assets. Whilst donated assets are required to be measured at fair value at recognition, infrastructure assets are measured initially at historical cost and subsequently at depreciated historical cost rather than fair value. The authority have taken the view that the historical cost of such adopted roads is zero.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for current value. Vehicles, plant and equipment are categories of asset treated in this manner.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

In addition to the assets individually revalued a program of indexation has been undertaken on the remaining Land & Building assets to uplift values. Significant inflation in recent years increases the risk of that the carrying values of non-revalued assets may be materially different to the current value. This has been addressed by uplifted asset values in line with the relevant movements in the BCIS' All In Tender Price Index.

Where decreases in value are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life including freehold land and Community Assets) and assets that are not yet available for use (assets under construction).

Depreciation is calculated on the following bases:

- **Dwellings and other buildings** – straight-line allocation over the useful life of the property as estimated by the valuer
- **Vehicles, plant, furniture and equipment** – straight-line allocation over the life of the asset as advised by a suitable qualified officer
- **Infrastructure:**
 - Carriageways** – Straight Line over 27 years
 - Street Lighting** – Straight Line over 20 years
 - Principal Rights of Way** – Straight Line over 15 years
 - Green Infrastructure** – Straight Line over 20 years
 - Bridges & Major Retaining Walls** – Straight Line over 30 years
 - Abergavenny & Caldicot Town Centre** – Straight Line over 20 years
 - Flood Alleviation & Land Slip** – Assessed on a case by case basis.

Useful lives of Infrastructure assets are reviewed annually.

No depreciation is charged in the year of acquisition with a full year charge applied in the disposal year.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Components

An asset may consist of several different and significant physical components. If an item of property, plant and equipment comprises two or more significant components with substantially different useful lives, then each component is treated separately for depreciation purposes and depreciated over its individual useful life.

When a component is replaced or restored, the old component is written off to avoid double counting and the new component capitalised. Where a component does not have its own carrying amount because it has not previously been accounted for separately the cost of the new component is used as an indication of the cost of the replaced part. A component is derecognised where no future economic benefits are expected from its use.

The Authority has established thresholds for the separation of significant components. As a result components of an item of property, plant or equipment that make up a significant part of the cost of the item would only need to be separated where the item itself is material individually or when aggregated with like items.

Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale.

Assets held for Sale Assets are assets where the:

- asset is immediately available for sale
- sale is highly probable
- asset is actively marketed
- sale is expected to be completed within 12 months

The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previously losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale, adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. The balance of receipts is required to be credited to the Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Authority's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the Council Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the Council Fund Balance in the Movement in Reserves Statement.

17.22 Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

17.23 Private Finance Initiative (PFI) and Similar Contracts

PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. As the Authority is deemed to control the services that are provided under its PFI schemes, and as ownership of the property, plant and equipment will pass to the Authority at the end of the contracts for no additional charge, the Authority carries the assets used under the contracts on its Balance Sheet as part of Property, Plant and Equipment.

The original recognition of these assets at fair value (based on the cost to purchase the property, plant and equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment.

Non-current assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the Authority.

The amounts payable to the PFI operators each year are analysed into five elements:

- Fair value of the services received during the year – debited to the relevant service in the Comprehensive Income and Expenditure Statement
- Finance cost – an interest charge on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- Contingent rent – increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- Payment towards liability – applied to write down the Balance Sheet liability towards the PFI operator (the profile of write-downs is calculated using the same principles as for a finance lease)
- Lifecycle replacement costs – proportion of the amounts payable is posted to the Balance Sheet as a prepayment and then recognised as additions to Property, Plant and Equipment when the relevant works are eventually carried out.

17.24 Provisions, Contingent Liabilities and Contingent Assets

Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the authority becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the authority settles the obligation.

Contingent Liabilities

A contingent liability arises where an event has taken place that gives the authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

Contingent Assets

A contingent asset arises where an event has taken place that gives the authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

17.25 Reserves

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the Council Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the Council Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Authority – these reserves are explained in the relevant policies.

17.26 Revenue Expenditure Funded from Capital under Statute

Legislation requires defined items of revenue expenditure charged to services within the Comprehensive Income and Expenditure Statement to be treated as capital expenditure. All such expenditure is transferred from the General Fund balance via the Movement in Reserves Statement to the Capital Adjustment Account.

17.27 VAT

The Comprehensive Income and Expenditure Account excludes amounts relating to VAT and will be included as an expense only if it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income within the Council's Income and Expenditure account.